

January 26, 2016

The Honorable Orrin G. Hatch Chairman Committee on Finance United States Senate 219 Dirksen Senate Office Building Washington, D.C. 20510

The Honorable Ron Wyden Ranking Member Committee on Finance United States Senate 219 Dirksen Senate Office Building Washington, D.C. 20510

# Re: AFAM Response to SFC Bipartisan Chronic Care Working Group Policy Options Document

Dear Chairman Hatch and Ranking Member Wyden:

On behalf of Almost Family, Inc. (AFAM), we appreciate the opportunity to provide additional input to the Senate Committee on Finance chronic care working group on ways to improve care for the growing number of Medicare beneficiaries living with chronic conditions. We compliment the working group's recently released Policy Options Document and are grateful to have been invited to present before the joint Committee staff in October. We truly appreciate the consistent outreach in soliciting stakeholder input in the evolution of policy, and look forward to further opportunities to discuss these and many other ideas in the future.

We bring a unique perspective to the chronic care management discussion for the following reasons:

- Our provision of skilled in-home nursing care helps add value to Medicare by keeping beneficiaries in their own homes and shortening or avoiding costly admissions to hospitals or SNFs.
- Our provision of personal care services gives us valuable experience caring for patients with long-term care needs and dual-eligibles, while they remain in their own homes. This experience is consistent with S.704, which establishes a personal care benefit for Medicare-eligible beneficiaries.
- Ingenios Health, a newly-owned AFAM subsidiary, provides comprehensive in-home health risk assessments primarily for MA payers. We believe repurposing, or dual-purposing, this service platform could be invaluable in addressing the needs of the chronically ill as we explain below.
- Imperium Health Management, another AFAM-owned subsidiary, provides strategic management services to ACOs, linking PCPs with homecare for the purpose of delivering savings to Medicare.
- Finally, our Company's co-investment with NavHealth allows us to combine patient-mediated and open-source data with internal information for new insights.

We believe our experiences and capabilities as outlined above give us valuable expertise and insight into all three categories of Medicare: Original Medicare, Medicare Advantage plans and MSSP-ACOs.

via Electronic Submission

## A Word about the Interplay of Our Recommendations and Our Business Model

Undoubtedly, much of the input received by the working group must appear to be self-serving. In our case, there is a tremendous overlay between our business model and comments—not in an attempt to steer the Program to our business model, but rather because our business model is designed to forecast where the Program MUST go in order to control costs and improve quality. Many of the recent developments in our business model, including the establishment of our HealthCare Innovations segment and the expansion of our capabilities into the Imperium ACO management and Ingenios health risk assessment platforms, have been undertaken specifically to enable our company to participate alongside Congress and CMS in the transformation of the Medicare program.

# A Couple of Concerns – Over-Emphasis on MA Plans and Two-Sided ACO's May Limit Realization of Full Potential

It is unclear why the Policy Options Document recommends program changes that are limited to only MA plans. Accordingly, while we support allowing MA plans to innovate with benefit design, we believe such innovation must be accompanied by stringent transparency requirements, by which MA plans would be required to report to CMS and the public on the results. That way the entire Program can learn and benefit from the innovation. In addition, we feel that wherever possible the innovations proposed for MA plans should be accompanied by mandated CMS/CMMI demonstration projects to investigate the feasibility of deploying such innovations in Traditional Medicare. Not knowing the working group's rationale, our observation is that limiting incremental benefits to MA plan enrollees only, clearly denies the majority of beneficiaries similar care that could be helpful in the treatment of their chronic conditions.

Likewise we express our concern that ACO innovation proposals appear too strongly limited to two-sided ACO riskmodel participants. CMS currently reports that 90% of all MSSP-ACO's are in one-sided risk models. Thus, proposing innovation that is limited to two-sided risk models is unlikely to have any meaningful uptake for the foreseeable future because the population of two-sided risk ACO's is so small. Rather, in this document and our previous submissions to the SFC, House W&M and CMS, we propose policy changes that would be applicable to all ACO's. In those submissions, we noted our strong belief in the potential success of ACO's, but cautioned that realizing their full potential will be dependent upon providing some level of funding to enable ACO's to actually have resources to achieve their mission.

# Our Comments and Input Regarding the December 2015 Policy Options Document Consistent with June 2015 Submission

We believe our June 2015 submission to the working group was, and still is, largely responsive to the requests of the working group for comment with regard to the December 2015 Policy Options Document. In the balance of this document, we submit our comments largely in the context of, and linked to, that previous submission. We continue to believe strongly in the development of a new benefit within Traditional Medicare specifically for the management of chronically ill patients, which is consistent with the specific recommendations of our June 2015 submission. For clarity's sake, we have characterized those recommendations in this submission as the Almost Family Chronic Care Management model, or "AFAM-CCM."

# THE EXECUTIVE SUMMARY FROM OUR JUNE 2015 CHRONIC CARE RESPONSE HAS BEEN REPRODUCED IN ITS ENTIRETY BELOW BECAUSE ALL POINTS RAISED ARE STILL GERMANE TO THE DISCUSSION IN THIS DOCUMENT.

# Section I – Executive Summary from AFAM's June 2015 Chronic Care Response

# Fundamental Gaps in Medicare Impacting Care the Chronically III – Must be Addressed

- 1. Medicare was designed primarily to be a short-term benefit yet chronically ill patients, by definition present long-term issues that, if not managed, become acute exacerbations driving higher costs to the Program.
- 2. The absence of objective assessment and care management processes in Traditional Medicare leaves the Program with the obligation to pay claims but with minimal opportunity to manage costs other than by managing provider categories and cutting rates.

## What We Propose - Establishing a Chronic Illness Program

- 1. Establish a new benefit within Traditional Medicare specifically for the management of chronically ill patients (the Chronic Illness Program)
- 2. Upon recognition of the existence of qualifying disease states and indicators by medical professionals a comprehensive assessment would be used to identify and qualify patients at-risk for high costs for inclusion in the Chronic Illness Program
- 3. Include a Care Management benefit
  - a. Annual assessments and care planning more frequent when patient conditions warrant
  - b. Patient engagement strategies with on-line information and education programs
  - c. Encourage patient engagement and compliance with variable cost-sharing strategies
- 4. Turn the delivery system "upside-down":
  - a. Move to Residence-Based versus Institutional-Based approaches
  - *b.* To ensure Residence-Based approaches are utilized use a combination of provider attestations and financial incentives
- 5. Make assessments, claims and other clinical information available to patients and providers using the "Blue Button" or similar technology, include pharmacy data for reconciliation and compliance
- 6. Establish community-based response teams that provide an alternative to the "ER then Admit" default
- 7. Use assessment and care plan data at CMS to a) probe claims payments for program integrity and b) inform and encourage patients care plan compliance
- 8. For patients in the Chronic Illness Program renovate the Medicare Benefit:
  - a. In home health, SNF and hospice care using care management, assessment and disease state information
  - b. Use non-covered services just like the Medicaid "Waiver" services where they are shown to be more effective
  - *c.* Integrate in-residence tele-monitoring and other technologies under the auspices of Medicarecertified home health agencies – especially important for rural patients
  - d. Pay different payment rates to providers with different quality and cost outcomes
- 9. Make changes to improve viability of MSSP ACO's
- 10. Coordinate dual eligible benefits to eliminate gaps and duplications

In the balance of this document, we link key points from our previous chronic care submission to the specific proposals presented in the working group's Policy Options Document. In addition, we raise several new concepts that were not included our June 2015 response.

# Section II – Expanding the Independence at Home Model of Care

We support expanding the Independence at Home (IAH) demonstration because the program allows care and management of chronically ill patients while they remain in their own homes. However, we feel **the IAH demonstration does not go far enough and should be integrated with the provision of in-home health services** for patients who meet the definition of "chronically ill." As we wrote in June 2015,<sup>1</sup> we must recognize and build our health care systems around the reality that patients begin, and end, their health care journeys at home. When possible we should seek to manage a patient's care at home, and when not possible, our goal must be to return patients to their homes at the earliest, safest and most economical point in their journey. Once returned to their homes, we should seek to keep them there and out of high-cost institutions.

Under our proposed Chronic Care Management (AFAM-CCM) program, patients diagnosed with qualifying chronic illnesses would choose a care management provider following consultation with their PCP. Afterwards, an assessment would be used to produce a risk score which, as the score increases, would drive increased frequency of reassessments (semi-annual, quarterly and monthly). Assessment results would then be provided to treating providers to better inform their clinical decisions. These risk-assessment scores could also be used by CMS for program integrity purposes where high utilization and low risk scores would trigger probe edits to provider payments and low utilization and high risk scores would trigger patient notifications to consult with their PCP more frequently.

Accurate assessment and risk stratification is important for another reason, as well. While some IAH programs may have added savings, we posit that those that did not may not have adequately targeted the right patients or might not have adequately and objectively assessed the real "at home" needs of those patients and framed the right "at home" care plan to ensure that the "independence" of those patients is in fact maintained.

## Section III – Expanding Access to Home Hemodialysis

While our experience with in-home hemodialysis is limited, we are generally supportive of the proposal to expand Medicare's qualified originating site definition to include free-standing renal dialysis facilities located in any geographic area, including the patient's home. We recommend using objective assessment data, and potentially site-neutral payment reform, to ensure patients receive care in the setting that is best for them and the Program—not the provider.

# Section IV – Providing MA Plan Enrollees with Hospice Benefits

Many of the patients who are faced with end-of-life decision making do so at the end of a long journey through chronic illness. We reemphasize the need for programs that help these patients navigate those journeys, fully informed and with strong clinical and social support systems. We believe that the AFAM-CCM model would lead to the discussion of end-of-life planning much earlier in the disease process, and in the patient's own homes. This would result in greater savings to the Program than simply blending the hospice benefit into the MA plan payment bundle.

## Section V – Providing Continued Access to MA SNPs for Vulnerable Populations

We support the proposal to extend authorization of MA Special Needs Plans (SNPs). In addition, we propose the working group consider authorizing use of Community-Based Institutional Special Needs Plans (CBI-SNPs). Legislation authorizing the use of CBI-SNPs is currently under consideration by Congress in the form of S.704, "The Community Based Independence for Seniors Act." Introduced by Senators Grassley and Cardin, S.704 would establish a

demonstration project to provide eligible beneficiaries enrolled in select MA plans with certain home and communitybased long-term care services. Covered services include bathing and dressing assistance, housekeeping, transportation and respite care for a primary caregiver. The program targets Medicare-only beneficiaries over the age of 65, at or below 150% of the federal poverty line, and unable to perform two or more activities for daily living. We support authorization of CBI-SNPs in the working group's proposal and urge adoption of S.704 by Congress.

This is very consistent thematically with our AFAM-CCM proposal. However, our proposal would lead to the design of the same type of benefit not just for the 30% of seniors who elect MA coverage, but also for the 70% who elect traditional Medicare coverage.

# Section VI – Improving Care Management Services for Individuals with Multiple Chronic Conditions

We support the proposal to establish a new high-severity CCM code. Additionally, we suggest the working group consider merging a new high-severity CCM code with the already-existing CCM, AWV and TCM benefits in the form of a larger and more comprehensive monthly reimbursement rate. This would facilitate more fulsome management of patients and would work best in combination with the AFAM-CCM proposal.

In addition, we urge the work group to consider whether Medicare-certified home health providers should be permitted to bill a new high-severity chronic care code for physician-ordered services outside the traditional 60-day episode payment bundle, for patients who meet the chronically-ill definition. Home health is an ideal platform to provide services under the supervisions of a physician, and, at the same time, to facilitate a separate reimbursable inhome patient assessment process. We are concerned the Program and beneficiaries may not be realizing the full potential value of home health services because they are too narrowly defined in the statute and in the corresponding reimbursement design.

# Section VII – Adapting Benefits to Meet the Needs of Chronically III MA Plan Enrollees

We wholeheartedly support the proposals to allow MA plans to: (1) reduce cost sharing for items/services that treat the chronic condition or prevent the progression of the chronic disease; (2) make adjustments to provider networks for a greater inclusion of providers and non-clinical professionals to treat the chronic condition or prevent the progression of the chronic diseases; and (3) offer care improvement and/or wellness programs specifically tailored for the chronic condition. While these reforms may begin with MA plans, the working group should consider requiring CMS/CMMI to run demonstrations with the traditional Medicare population which would mirror the same objectives.

We believe MA plans should have the latitude to tailor their benefit packages to members with chronic illness – with appropriate transparency in the form of reporting requirements to CMS AND to the public. However, mechanisms are needed not only to assess the disease burden in the patient's natural environment (i.e., his or her home) and inform the benefit design, but also to trigger and deploy the covered services to maintain the patient in the home (i.e., the lowest cost setting) when a beneficiary who qualifies has been identified. This calls for gathering and making available to CMS specific data sets that can be used for these purposes as well as for quality measurement. By repurposing health risk assessment capabilities currently in use in MA plans (HRA's) and in home health (OASIS) from what they have been to what they could be, we believe the Program can renovate benefit designs to achieve dramatic savings.

## Section VIII – Increasing Convenience for MA Plan Enrollees through Telehealth

We support the proposal to permit MA plans to include certain telehealth services in their annual bid amounts, but would argue it is even more important that coverage of telehealth/telemonitoring services be extended as a Part B benefit reimbursable to home health agencies. When used appropriately, telehealth can be an important tool for agencies in the avoidance of preventable emergent care and hospitalizations.

One idea to ensure responsible use of a new home health telehealth/telemonitoring benefit would be to limit it to home health agencies located in states impacted by CMS' home health value-based purchasing (HHVBP) model. Under such approach, for example, the failure to reduce emergent care and hospitalization rates through telehealth/telemonitoring could be recouped through the VBP reimbursement adjustment for agencies with emergency room and hospitalization rates worse than some specified level (e.g., the median). This could also be accompanied by a requirement for home health agencies to report to CMS and to the public regarding the successful or unsuccessful use of telehealth/telemonitoring.

# Section IX – ACO-Related Proposals

We support the working group's emphasis on strengthening the design of Medicare Shared Savings Program (MSSP) ACOs. As we wrote in our June 2015 response, with the proper adjustments, ACOs show great promise and potential for long-term success.<sup>2</sup>

In searching for ways to improve MSSP ACOs, we encourage the working group to focus on developing patient-centric policies that foster increased physician engagement and innovation. Such policies should focus on the patient and his or her primary care physician or physician extenders working in concert as patient advocates. New policies in this space should emphasize the management of patients through routine interventions while patients live in their own homes, so as to prevent the development or worsening of chronic conditions that may otherwise result in costly institutional admissions. Instead of focusing on systems that reduce hospital readmissions, cost effective homecare interventions can greatly reduce hospital admissions in the first place.

In past comment letters, we have made a number of specific recommendations for improving the viability of the MSSP ACO model. <u>Primary among these is the need to provide a base level of funding to make it financially feasible to do</u> <u>the work necessary to generate real savings</u>. While our subsidiary Imperium is actively pursuing the generation of savings in our 14 Track 1 physician-led ACOs, we have identified the lack of funding as the single greatest impediment, followed closely by the need for information access parity with MA plans.

# A. Expanding Telehealth for ACOs

We strongly support the proposal to permit ACOs to fully utilize telehealth services regardless of geographic area. While we support the working group's proposal to waive the geographic component of the originating site requirements as a condition of payment for telehealth services, we recommend it be done for *both* one-sided *and* two-sided risk models.

As noted in CMS' Final ACO Rule last year, only 2% of ACOs opted for two-sided risk, while the other 98% participated in one-sided risk. While we believe there is an important role for two-sided risk models, we do not agree all answers lie in a two-sided risk solution. Based on our experience, the focus at this early stage of the program should be to increase physician engagement and innovation through the development of an ironclad one-sided risk model. Only then will participating physicians have the faith to carry on and graduate to two-sided risk. Waiving the geographic component of the originating site requirement for both one-sided and two-sided risk ACOs is a step in the right direction, but we feel the working group can do more.

Technological developments are playing a transformative role in how health care is delivered across the continuum. This is true in patients' homes, as well, but current Medicare laws and regulations are not keeping pace with these developments. Certain in-home technologies, such as remote patient monitoring (see below) of otherwise high-cost patients with chronic and complex disease states, such as CHF, COPD and diabetes, are now available and should be integrated into the Medicare Home Health Benefit. These technologies complement rather than replace skilled home

health services and, for the protection and safety of patients, must be deployed under the professional care and supervision of skilled home health personnel as an integral part of an overall plan of care. We encourage the working group to renovate these laws as may be necessary to enable federal policy to keep pace with the rapid pace of technological innovation. This will permit progressive-thinking physicians, such as those involved in ACOs, to safely and effectively deploy these new technologies to deliver better outcomes at lower overall costs to the program.

# B. Allowing ACOs to Provide Supplemental Services

As stated before, we support the proposal to allow ACOs to provide certain supplemental services, such as transportation and remote patient monitoring, but think more can be done to take full advantage of the cost-savings potential. Candidly, though, absent Medicare reimbursement, significant uptake and real benefits are likely to be muted. The economic reality of the vast majority of ACO's is that they simply do not possess excess resources that would permit them to expend meaningful dollars on non-covered services in the hope that they might participate in a small fraction of the savings created by obviating the need for Medicare-covered services.

As we have previously recommended, establishing a reasonable payment structure for certain supplemental services in a "waiver-like manner" could potentially achieve the desired outcome and should at least be considered for a future demonstration project.

# C. Providing Flexibility for Beneficiaries to Participate in an ACO

We strongly support the proposal to allow beneficiaries to voluntarily elect to be assigned to the ACO in which their main provider is participating. In our June 2015 response, we identified the lack of funding as the single greatest impediment to the success of the ACO program, followed closely by the need for information access parity with MA plans.<sup>3</sup> Thus we strongly support the proposal that would pay ACOs that are assigned beneficiaries prospectively an upfront, collective payment to support the valuable and necessary work of the ACO in addressing the absence of objective assessment and care management process in Traditional Medicare.

# D. Eliminating Barriers to Care Coordination under ACOs

We support the proposals to waive beneficiary cost sharing, such as co-pays, for CCM items or services, but urge the working group to apply these waivers to *both* one-sided *and* two-sided risk ACOs. When ACOs are provided a PMPM stipend to fund their work, the amount of the stipend could be placed at risk for increased utilization of services. As mentioned before, these proposals to eliminate barriers to care coordination under two-sided risk ACOs are good, but there are so few two-sided risk ACOs that application in practice may not be meaningful.

## Section X – Ensuring Accurate Payment for Chronically III Individuals

We strongly support the proposal to make changes to the CMS-HCC Risk Adjustment Model. The current Model has weak predictive value and could be supplemented dramatically by a rich data set of information gathered through an in-home health risk assessment. In-home health risk assessments more appropriately identify and gather otherwise unavailable information about a patient's clinical condition, social condition and support systems in the home. The information is then used by the PCP to frame the best plan of care for a patient at home. One way to collect more in-home health risk assessments is to expand the use of the Home Health OASIS dataset. In the end, the goal should be to conduct more *meaningful* assessments for patients and not just count disease states from claims data.

As mentioned before, setting up the reimbursement is not enough to create a successful CCM program. One example of this is AWV in traditional Medicare, which still only has an uptake of 13%. In addition to adopting a reimbursement

structure, there must also be the necessary infrastructure and resources in place to carry out the task. To properly assess patients for a CCM program, we believe in-home health risk assessments should be provided.

# Section XI – Developing Quality Measures for Chronic Conditions

We support the proposal to require CMS to include in its quality measures plan the development of measures that focus on the health care outcomes for individuals with chronic disease. Development of chronic care quality measures, however, is inexorably linked to the need for objective assessments and reassessments.

Under the AFAM-CCM model, a comprehensive in-home health risk assessment would be used to produce a risk score, which, as the score increases, would drive increased frequency of reassessments. Result of the assessment would be provided to treating providers to better inform their clinical decisions and CMS could also employ the risk assessment scores for program integrity purposes.

# Section XII – Encouraging Beneficiary Use of CCM Services, Prediabetes Education, and Digital Coaching

We support waiving beneficiary co-pays where the provision of the applicable services is a clear cost saver, and as an incentive to encourage patient engagement for those patients assessed and certified to qualify as chronically ill. This proposal can be tied together with several other proposals presented in the Policy Options Document, including:

- Prediabetes education;
- Access to digital coaching on the CMS website;
- Part-D drug coverage;
- Use of the one-time Alzheimer's/dementia visit.

These and other recommendations to encourage beneficiary use of CCM services are also related to our proposal in June 2015 to provide patient education materials and reference sites for disease state management.<sup>4</sup> In our proposal, patients who complete disease-state management educational courses online or in person at their Care Management firm site would be eligible for selected additional benefits and/or copay and deductible reductions. Patients who demonstrate high compliance rates would also be eligible for such additional benefits or co-pay reductions.

## Section X – Increasing Transparency at CMMI (WP page 28)

We fully support the proposal to require CMMI to issue required notice and comment rulemaking for all models that affect a significant amount of Medicare spending, providers or beneficiaries.

## Section X – Study on Medication Synchronization

We support conceptually any proposals that make prescription medications more affordable for beneficiaries and assist in ensuring greater medication compliance. This should include the absolute removal of co-pays from certain selected medications that are proven necessary for the management of chronic conditions. Many times financially challenged patients "pill-split" to manage their personal finances, which is to the detriment of the program through higher emergent care use and hospitalizations. We appreciate this opportunity to share our comments and look forward to continuing to work with you and your staff. We would welcome the opportunity to participate in further stakeholder discussions to improve CCM. If you have any questions, please do not hesitate to contact us by phone at 502-891-1000 or email at <u>WBY@AlmostFamily.com</u> or <u>SteveGuenthner@AlmostFamily.com</u>.

Sincerely,

William B. Yarmuth Chairman and CEO Almost Family, Inc.

C. Steven Guenthner President Almost Family, Inc.

#### **EXHIBIT 1**



June 22, 2015

The Honorable Orrin G. Hatch Chairman Committee on Finance United States Senate 219 Dirksen Senate Office Building Washington, D.C. 20510

The Honorable Ron Wyden Ranking Member Committee on Finance United States Senate 219 Dirksen Senate Office Building Washington, D.C. 20510 via electronic submission

#### Re: Senate Committee on Finance Chronic Care Working Group Request for Stakeholder Input

Dear Chairman Hatch and Ranking Member Wyden:

On behalf of Almost Family, Inc. (AFAM), we appreciate the opportunity to provide input to the Senate Committee on Finance (the Committee) chronic care working group on ways to improve care for the growing population of Medicare patients with chronic conditions.

This request for stakeholder input clearly puts patients where they belong, in the spotlight. We thank you for the opportunity to be a participant in the program and to offer our ideas, our perspectives and our commitment to be a part of the solution.

In August 2013 we provided a joint task force of the Committee and the House Ways & Means Committee with our views in response to a request for Post-Acute Care (PAC) reform. In that submission we called for a shift in focus from providers to patients as the central theme to renovating the Medicare program. We were thrilled to see that the latest SFC stakeholder request does exactly that. Much of our August 2013 response remains pertinent to this stakeholder request.

On the following page we provide an executive summary of our thoughts and expand upon those in the balance of the document.

# Fundamental Gaps in Medicare Impacting Care the Chronically III – Must be Addressed

- 3. Medicare was designed primarily to be a short-term benefit yet chronically ill patients, by definition present longterm issues that, if not managed, become acute exacerbations driving higher costs to the Program.
- 4. The absence of objective assessment and care management processes in Traditional Medicare leaves the Program with the obligation to pay claims but with minimal opportunity to manage costs other than by managing provider categories and cutting rates.

# What We Propose - Establishing a Chronic Illness Program

- 1. Establish a new benefit within Traditional Medicare specifically for the management of chronically ill patients (the Chronic Illness Program).
- 2. Upon recognition of the existence of qualifying disease states and indicators by medical professionals a comprehensive assessment would be used to identify and qualify patients at-risk for high costs for inclusion in the Chronic Illness Program.
- 3. Include a Care Management benefit
  - a. Annual assessments and care planning more frequent when patient conditions warrant.
  - b. Patient engagement strategies with on-line information and education programs
  - c. Encourage patient engagement and compliance with variable cost-sharing strategies
- *4. Turn the delivery system "upside-down":* 
  - a. Move to Residence-Based versus Institutional-Based approaches
  - *b.* To ensure Residence-Based approaches are utilized use a combination of provider attestations and financial incentives
- 5. Make assessments, claims and other clinical information available to patients and providers using the "Blue Button" or similar technology, include pharmacy data for reconciliation and compliance
- 6. Establish community-based response teams that provide an alternative to the "ER then Admit" default
- 7. Use assessment and care plan data at CMS to a) probe claims payments for program integrity and b) inform and encourage patients care plan compliance
- 8. For patients in the Chronic Illness Program renovate the Medicare Benefit:
  - a. In home health, SNF and hospice care using care management, assessment and disease state information
  - b. Use non-covered services just like the Medicaid "Waiver" services where they are shown to be more effective
  - *c.* Integrate in-residence tele-monitoring and other technologies under the auspices of Medicarecertified home health agencies – especially important for rural patients
  - d. Pay different payment rates to providers with different quality and cost outcomes
- 9. Make changes to improve viability of MSSP ACO's
- 10. Coordinate dual eligible benefits to eliminate gaps and duplications

In the balance of this document we offer more detailed suggestions for how these ten summary points could potentially be implemented.

## **Defining Patient Categories**

As we seek to address the needs of chronically ill patients we must also address the needs of the balance of patients. In this regard we suggest that the following will prove very useful in contemplating the management of patient populations:

Category 1: Low Utilizers	Patients who are generally healthy low utilizers of health resources. These patients generally don't require much attention.
Category 2: Short Term Utilizers	
Shorter term, procedurally "fixable conditions, or those morediscreetly identifiable to a particular sentinel incident such as a heart attack or fall.	Patients who have some type of procedurally oriented needs from time to time but who do not have chronic conditions or needs. The easiest example to understand is the otherwise reasonably healthy senior who has a joint replacement. In these categories the acute care procedures largely "fix" the patient's issue and the patient recovers and returns to a normal life.
Category 3: Chronically III	
Longer-term, clinically more complex, "non-fixable" conditions that must be managed more comprehensively	Patients with disease states that will NOT go away. These conditions cannot be cured and instead must be managed. In many, if not most, of these cases an acute care inpatient stay is a part of the disease state progression that could actually have been avoided with the right kind of PRE-ACUTE care. The easiest examples to understand in this category are Congestive Heart Failure, COPD and Diabetes where an acute care stay is a manifestation of a failure to otherwise manage the patient in their own home. <u>The key to managing costs</u> for these patients category is to "stay ahead" of the disease state, manage the patients in their residences and to avoid the institutional care to start with.

In our practice at Almost Family, we see a broad variety of patients. For those in Category 2, the existing Medicare benefit, including that for home health, generally works fine. For those in Category 3, however, the benefit is not well designed, particularly that for home health. With a redefined home health benefit for patients in a Chronic Illness Program, where we are not limited by home-bound status, skill needs and the six disciplines of care we could do a far more effective job in avoiding unnecessary hospitalizations and lowering costs to the program. We believe our patient populations are fairly representative of the population as a whole. Thus, contemplation of what we see should prove useful. While arguably somewhat simplistic from a clinical science perspective, we believe this type of contemplation of the needs of the patients, rather than how to reimburse specific providers will inform superior policy formation.

We think it is unlikely that a "one-size fits all" solution will work.

# Our Overall Thesis for Cost Control – Residence-Based versus Institutional-Based Solutions

Consistent with the above summary of ten points we offer the following common-sense thesis regarding all patients and how we could achieve these objectives:

<u>For patients, health care begins, and ends, at home.</u> We must recognize, and build our health care systems around the reality that patients start their health care journey at home, their principle place of residence wherever that may be. Whenever possible, we should seek to manage patients' care at home and whenever that's not possible, our goal must be to return patients to their homes at the earliest, safest, most economical point in their journey. Once returned to their homes, we should seek to keep them there and out of high-cost institutions.

We believe a "patient-centric" perspective can reshape thoughts about the management of patient populations, further influencing movement to lower-cost Residence-Based rather than higher-cost Institutional-Based solutions. Because high resource utilization usually involves inpatient stays we believe the following perspective is useful:

Table 2 – A Suggested Framework for Contemplating Inpatient Hospital Stays and Categories of Patient Populations	
Category 2 Short Term Utilizers:	The initial admission: For this category of patients the in-patient stay is either a very positive step in "fixing" or curing a patient's condition or is a truly non-avoidable very appropriate intervention following a sentinel event such as a heart attack or fall. These admissions are generally a good use of health care resource dollars.
	Readmissions (30 day readmits): Avoiding readmissions for this group generally relies on the quality and success of the inpatient procedures along with a reasonable but not lengthy post-discharge rehabilitation period (in most disease states).
Category 3 Chronically III:	In this category of patients, given the chronic, non-curable conditions and the "frequent-flyer" nature of this population, in our view it is not useful or informative to good policy to try to separate admissions from readmissions. The key is to focus on reducing hospital admissions of all types, not just readmissions. These patients have acute care inpatient stays when attempts to manage the patients in their own homes have failed to contain the manifestations of the disease state.
	Hospitals, and all Facility-Based provider types, by their very nature can only really affect improvements in patient conditions while the patient is resident in their facilities. The key to managing this patient population is through routine interventions WHILE THE PATIENT LIVES IN THEIR OWN HOME.
	This can only really be accomplished through a coordinated effort lead by the patients' primary care physicians and physician extenders including nurse practitioners, physician assistants and home health agencies acting in concert as patient advocates.

The bold italicized sentences in the last two sections of Table 2 above are perhaps the most important sentences in the entire discussion of patient management at a lower cost.

#### For Chronically III Patients – Primary Care and Care Management are Critical to Cost and Quality

**Chronic Care** Management **All Patients** Manage in Chronic Assess for **Illness Program** yes yes Chronic ✓ Stay Ahead of Disease Illness State Program ✓ Manage Patients in Residence no no ✓ Avoid High Cost Institutional Care Manage with Traditional Benefits **Benefit Revisions** Medicare "Waiver" **Care Management** Services **Home Health** Tele-Monitoring/ • SNF Health • Hospice Dual Eligible Coordination

We offer the following framework that truly focuses on the needs of chronically illpatients.

Our view is to manage the patient rather the provider type with the following package of services:

- 1. **Primary Care.** The Primary Care Physician (or PCP) rather than the payer must ultimately be the central control point for utilization management and must be adequately trained, informed, empowered, protected, compensated and incentivized to act as such. To ensure efficient performance of this work, policies should encourage the use of physician extenders including Physicians Assistants (PA's), Nurse Practitioners (NP's), nurses, therapists, and other allied health professionals whether in the PCP's office or clinic practice, in the patient's home or in both, all under the supervision and control of the PCP.
- 2. Care Management. Case or Care management, using evidence-based clinical standards, must be integrated into the traditional Medicare program as an essential part of utilization management. <u>This is a feature largely lacking in the current system, and we make specific proposals for implementation into the traditional program in a separate section labeled "Chronic Care Management A Model for Consideration" below.</u>
- 3. Home First and Always. Recognize that the home is both the start and the end of the health care journey for patients. At every step, treating clinicians must ask and answer: *"How do I get this patient home as soon as safely possible?"*
- 4. Low Cost before High Cost. Low cost alternatives should be evaluated and eliminated, or tried and exhausted, <u>FIRST</u> before patients can be admitted to higher cost service settings. At every step,

treating clinicians must ask and answer: "How do I safely care for this patient at the lowest cost possible?"

5. Attestations and Incentives. Two primary tools are available to the Program: 1) mandating certain provider actions including clinician attestations as to medical necessity and appropriateness and

2) establishing financial incentives that encourage desired behaviors. These can and should be embraced <u>in</u> <u>concert</u> to direct patients into the best and most appropriate care settings. Success depends on an appropriate blend of these tools; neither can be relied upon exclusively. Examples include:

- a. Provider Actions and Attestations:
  - i. Establishing requirements and payments for PCP's and others for providing care management services.
  - ii. Requiring all inpatient facilities to timely inform PCP's regarding admission and discharge processes thus enabling PCP participation in clinical decision making. *Amazingly, this does not happen with consistency in practice today presenting one of the more significant obstacles to care transitions. Many of our referring PCP's commonly state that a primary problem in managing patient admissions, post-acute care and readmissions is that they often don't even know it is occurring until after the fact.*
  - **ii.** Requiring clinical certification as a part of all admission attestations that in the ordering clinician's judgment the patient cannot be cared for in a lower cost setting.
  - iv. Requiring the use of clinical "indicators" developed from empirical claims and assessment data to assist or guide ordering clinicians towards lower cost care settings.
- **b.** Financial Incentives:
  - i. Maintaining no or low patient-responsible portions (cost sharing) in lower cost settings with directionally higher patient-responsible portions in higher cost settings.
  - i. Making bonus payments to PCP's for better risk adjusted outcomes relative to service utilization.
  - **ii**. Enabling PCP's to share in the cost savings for their patient populations through ACO or ACO-like mechanisms.
  - iv. Establishing higher payment rates or bonus payments to non-PCP providers with demonstrably higher success rates. (For example, HHA's or SNF's with lower risk-adjusted hospitalization rates should receive more payments than HHA's or SNF's with higher risk- adjusted hospitalization rates).
- 6. Use Non-Covered Services. Formal establishment of a Medicare "Waiver" program in which CMS approves the provision of otherwise non-covered services to patients with high case-management risk scores and specific chronic disease states where those services can be shown to reduce the overall costs of care and increase patients' ability to remain in their homes. This would help avoid the current reality in which physicians and providers MUST choose from list of Medicare covered services those which are the closest fit, even though much lower cost non-covered services could do.

- 7. **Renovate Home Health Benefit.** Renovate the Medicare home health benefit currently at section 1861m of the SSA to include:
  - a. Bifurcation of the benefit based on patient types, disease states and assessed risk scores. Patients' with selected chronic disease states and risk scores would be eligible to receive a bundle of home health services paid on daily rate that varies with acuity. This would work like the hospice benefit, but better because payment rates would be based on disease states and the assessed risk scores. This could approach could also be applied to the hospice benefit
  - b. Modify regulations to provide more flexibility regarding home-bound status and skill requirements again based on disease states and risk scores.
- 8. **Renovate Skilled Nursing Benefit.** Renovate the SNF benefit, in like fashion to home health removing arbitrary barriers such as the 3-day rule in cases where disease states and care management assessments, plus provider attestations indicate temporary exacerbations can be more efficiently managed through initial admission into the SNF setting rather than the current requirement to first route the patient through a high-cost acute care stay.
- 9. Coordinate Dual-Eligible Benefits. Coordinate Medicaid Benefits for Dually Eligible patients by transfer of Medicaid funds into the Medicare benefit for chronically ill patients much like the SLMB and QMB programs currently function. Require dually-eligible patients (and Medicaid programs) to use the same Chronic Care Management firm (see below) that the patient selects for Medicare- covered services. Medicaid programs would be required to make all claims data available to the Medicare program to facilitate coordination. If necessary, this could be accomplished via the "Blue Button" infrastructure.

# Chronic Care Management – A Model for Consideration...

Establishing an integrated Chronic Care Management model within the Medicare benefit could be invaluable in the management of the chronically ill. Below are several of our ideas on how it could work. We also integrated the concept of a community-based response infrastructure that could provide a real and effective diversion of patient flow from the "Admit from ER" default that drives substantial cost to the Program:

- a. A patient with qualifying chronic illness diagnoses would choose a care management provider following consultation with their PCP. The care management process would start with an annual PCP or NP-performed comprehensive health assessment fully informed by historical claims data. To avoid a seasonal crush, enrollment and annual cycles for these traditional enrollees would be tied to their birth dates.
- b. The assessment would produce a risk score which, as it increases, would drive increased frequency reassessments (semi-annual, quarterly and monthly). Results of the assessment would be provided to treating providers to better inform their clinical decisions.
- c. CMS would use the risk-assessment scores for program integrity safe-guard purposes where high utilization and low risk scores would trigger probe edits to provider payments and low utilization and high risk scores would trigger patient notifications that they should consult with their PCP more frequently.
- d. The "Blue Button" technology and infrastructure would be incorporated and patients would be required to specifically authorize access to PCP's and PCP's would be required to review such information.
- e. Care Management firms would provide patient education materials and reference sites for disease state management. Patients who complete disease-state management educational courses on- line or in person at their Care Management firm site, would be eligible for selected additional benefits and/or co-pay and deductible reductions. Patients who demonstrate high compliance rates would also be eligible for such additional benefits or co-payreductions.
- f. Care Management firms would be required to operate a network of community-based response resources that provide an alternative to the over-used "go to the ER" default treatment option. This would include communication protocols with primary care physicians and a team of rapid response nurse practitioners and home health nurses who would have access to assessment, care plan and claims records. When the patient does require a trip to the ER, one of these professionals, armed with the records would accompany the patient to the ER dramatically improving the ability of the ER physician to rapidly assess the situation and provide alternatives to the overused "admit through the ER" default treatment option.
- g. Care Management firms would be paid a "per member per month" premium that would be a subset of the Medicare Advantage premium. Care Management firms would participate in a share of savings against a benchmark similar to ACO's but at a much lesser rate due to the premium funding. This would permit the Program, rather than Medicare Advantage plans to be the first and primary beneficiary of cost savings generated in the traditional Medicare program.
- h. Careful consideration would need to be given to management of conflicting interests and biases such as MA plans potentially participating to convert patients to their plans.

#### Some Other Thoughts...

#### ACO's Show Great Promise – Success Depends on Integrating Recommendations

While Accountable Care Organizations (ACOs) are still in very early stages of development, we would like to express our current very positive thoughts with regard to the potential for their development long-term success. We believe that integrating our principle-based conceptual framework and the specific recommendations above into the existing ACO framework would be of great value for the Program and for beneficiaries. Additionally, we have made a number of specific recommendations for improving the viability of the Medicare Shared Savings ACO model under separate cover to CMS. <u>Primary among these is the need to provide a base level of funding to make it financially feasible to do the work necessary to generate real savings</u>. While we are actively pursuing the generation of savings in our eleven "Track 1" managed ACO's we have identified the lack of funding as the single largest impediment, followed closely by the need for information access parity with Medicare Advantage plans. Further, we recognize the convergence of the activities of properly funded ACO's with our vision of how Chronic Care Management could work. Competing models could be set up and analyzed to see which produces the better overall result.

#### Possible Extension of Assessment Process to All Patient Populations

Although it is outside the scope of the stakeholder request letter, consideration could be given to adding a broader assessment aspect to the overall Medicare Program. We believe thoughtful and appropriate management of patient populations should be built on a cornerstone of a high-quality objective assessment of patient needs. This could be accomplished by adding a primary-care based annual and interim comprehensive patient assessment for all Medicare patients. Building on the foundations of the relatively new "Annual Wellness Visit" and the "Health Risk Assessments" often sponsored by Medicare Advantage plans, fulsome datasets could be assembled on an annual basis for ALL Medicare beneficiaries independent of their Traditional or Advantage enrollment choices. In addition to providing meaningful program integrity advantages in both programs, the assessment data sets could be made available to physicians and other providers to more efficiently and fully inform care planning and management efforts. The results of the assessments, claims processing and participation in specialty programs such as our proposed Chronic Illness Program.

The Assessment process would be informed by access to the Medicare claims data sets currently provided including, in particular, Part D Prescription Drug data and present a significant opportunity to improve medication reconciliation and compliance, a key factor in many hospitalizations. This Assessment Benefit could operate on a stand-alone basis with information passed on to other providers or it could operate in a more integrated fashion with a Chronic Care Management Benefit as we described in more detail above. In either event it could provide the cornerstone or baseline dataset on which clinical decisions could be based and against which improvements and declines could be measured.

Questions and Answers

We believe we have addressed the most important concepts throughout our text above. However we have a few additional thoughts and cross-references in response to the specific categories of questions in your stakeholder letter:

Category	Responsive Comments
1. Improvements to Medicare Advantage	Consideration should be given establishing a separate Assessment Benefit for all Medicare enrollees regardless of enrollment choice. This would provide important program integrity benefits and levelize the playing field between MA plans, MSSP ACO's and the Traditional enrollees.
2. Transformative Policies such as ACO or Alternative Payment Models (APM)	We also propose the establishment of a Chronic Illness Program for patients with selected disease states and risk assessments. Proper qualification and assessment for participation can provide appropriate program controls to facilitate benefit design changes
3. Reforms to current FFS Program	In conjunction with the above we propose significant specific renovations to current FFS benefit designs in the areas of home health, SNF, hospice and ACO programs. Additionally, we propose coordination of dual eligible benefits through the assessment and care management benefits and fund transfers from Medicaid to Medicare.
4. Prescription drugs	We propose inclusion of medication reconciliation through the assessment and care management processes and by making claims data accessible to authorized providers.
5. Telehealth	We propose inclusion of in-residence telehealth benefits under the auspices of the home health benefit.
6. Rural Areas	The inclusion of in-resident telehealth and telemedicine benefits seems especially important for rural and frontier residents
7. Patient Engagement	We propose encouraging patient engagement and participation through the provision of additional benefits and/or lower cost-sharing for completion of accredited on-line or in-person disease-state education program and for compliance with the Chronic Illness Program.
8. Primary Care Providers	As we stated above the Primary Care Physician is still the key to appropriate patient care. We believe our proposed benefit and ACO changes would significantly strengthen the ability of Primary Care to achieve its objectives.

## Closing

As we said in our preface, we at Almost Family feel we have a responsibility as citizens both corporately and individually, and as advocates for the needs of America's seniors, to work together with the public sector to evolve good policy that protects and strengthens the promise of Medicare for our patients.

In the pages that follow we provide *Exhibit I* -- *Highlights about Almost Family that inform our perspectives and establish the context for our comments and Exhibit II* -- *Pillars of Good Program Benefit and Payment Designs – A Principles Based Approach.* 

We thank you for the opportunity to be heard and to be included as part of the solution. We look forward to working with you in more detail in the evolution of these ideas.

Willisefamith

William B. Yarmuth Chief Executive Officer

Cthe Smith

C. Steven Guenthner President

# Exhibit I -- Highlights about Almost Family that inform our perspectives and establish the context for our comments...

<u>Our Core Business.</u> Since our August 2013 stakeholder letter to the SFC & WM we have continued our growth trajectory and our enterprise-wide mission of Senior Advocacy which has led-us to our position as the nation's fourth largest provider of Medicare home health services and one of the nation's leaders in the provision of home and community based services primarily to the elderly and disabled enrolled in Medicaid programs. Our 12,000 employees service over 100,000 patients a year and interact with tens of thousands of physicians, hospitals, SNFS and other provider types coordinating efforts to maintain patients in their homes.

<u>Innovation in our Business.</u> Our perspectives continue to evolve as we learn more. Since August 2013 we have invested significantly in becoming one of the nation's leading ACO enablement companies with 11 ACO's and 85,000 Medicare lives under contract with an aggregate annual benchmark of nearly \$1 billion. This puts us in direct daily interaction with over 80 physician practices and 1,000 thought-leading individual practitioners all seeking ways to drive spending down and quality up. We have formed a "Healthcare Innovations" segment within our business. We are co-invested with Obama administration former Chief Technology Officer Aneesh Chopra and Microstrategies co-founder Sanju Bansal in an enterprise that seeks to bring technology solutions to health care to improve patient engagement and more informed clinical decision making thus lowering costs and improving quality. We continue to seek more such opportunities.

**Our Mission.** We believe passionately in our mission to be advocates for our patients, primarily seniors, nearly all of whom are Medicare-covered and many of whom are dually-eligible for Medicaid services. These patients, whether of the Greatest Generation or Baby-Boomers, all strongly desire to age-in-place, in their own homes, and wish truly to burden no one with excessive costs. Our simple yet incredibly powerful mission, embodied in our "Senior Advocacy" mission statement, guides all our actions. We seek to create value for all four of our key stakeholder groups, our patients, our employees, our payers and our capital sources, in that order, by providing real solutions to the healthcare needs of our nation's seniors.

<u>**Our Obligation.**</u> We believe just as passionately that we have an obligation as Americans to help our government fulfill its statutory commitment to provide healthcare to all seniors in the most efficient manner possible thus preserving the Medicare Trust Funds and the promise of Medicare for future generations. Our Obligation extends to the promise of Title 19 Medicaid programs which are incredibly important to the topic of caring for the chronically ill. According to the CDC, 65% of the dually eligible have two or more chronic conditions and 35% have four or more. Addressing the current inconsistencies, overlaps and gaps in these programs is critical to a well-designed and efficient chronic care management solution.

**Program Integrity and Trust.** Program integrity controls that ensure only appropriate services are provided are absolutely key to establishing the Trust that is necessary between providers and payers. Almost Family has for years now been proactively pressing for program integrity reforms to achieve that trust and minimize abuse drains of public funds by bad actors. We are on-record with SFC and W&M, CMS, MedPac and others publicly with specific proposals to help eliminate fraud and waste. We feel

obligated to point out that our proposed program integrity controls, which we have been actively pressing since 2011, highlight the exact areas of focus in the recently announced large enforcement actions. While our proposals may not be perfect we believe they would have prevented at least some of the financial harm to the Program.

**Commonality of Interests.** As a tax-paying entity, we are effectively your joint-venture partner in all we do. We return roughly 40% of any earnings we generate back to the public treasuries from which our revenue sources are largely derived. Our capital sources return similar portions of their earnings to the treasuries. We have long been puzzled by what appears to be a significant bias of policy makers toward the influences of non-tax paying organizations. We respectfully suggest that embracing the fact that we are a capitalist society and designing payment programs to generate desired outcomes rather than "align payments with costs" will actually help us solve our problems faster. Like all providers, public or private, tax-paying or not, we must generate reasonable returns to our capital sources that provide the financial capital necessary to pursue this Mission and fulfill this Obligation. In order for us to achieve that we must be able to generate reasonable operating margins – a concept that is absent from current rate setting formulas. We believe this absence hinders rather than helps the Program's ability to achieve its own goals and objectives. Improving upon this will improve results for the Program.

**Public Transparency.** We are public in virtually every way. We serve the public in their communities and homes across the nation, providing services funded by the public treasuries. As a publicly-traded entity we are owned by the public with our shares traded and valued on a daily basis by the investing public. Much of our ownership is in the invested savings, retirement and pension funds of everyday Americans. When we succeed financially, the largest single beneficiary is the public treasury where we return 40% of any earnings. The balance inures to the benefit of our public shareholders. As a publicly-traded company we are bound by law to provide the highest level of transparency through the filing of our detailed financial results with the SEC and these are made available for all to see. We suggest that this model is actually more beneficial than any other to the public interests.

<u>Unique Perspective</u>. Home health clinicians and para-professionals do their work in the homes of hundreds of thousands of patients a year providing us with a perspective no other industry can match both in interaction with primary care physicians but also with the many home and community based support systems upon which the chronically-ill so necessarily rely.

## Exhibit II -- Pillars of Good Program Benefit and Payment Designs – A Principles Based Approach...

- **Principle #1: Focus on The Bigger Picture.** We must always maintain focus on managing the entire Medicare spend, rather than just fixing silo issues. Initiatives to address the "issue of the day", whether it is the SGR fix, PAC reform, or in this case caring for chronically ill patients can, if not managed carefully, actually replicate the very problems they seek to alleviate. Accordingly, in our comments below we address improvements in managing the entire Medicare patient population rather than just the chronically ill.
- <u>Principle #2: Patients Matter More than Providers.</u> The focus of the Program must be on managing the health care needs of patient populations rather than on managing categories of providers. Accordingly, payment programs should be contemplated in terms of the types of patients we seek to serve and the results we seek to achieve. Additionally, all the benefits available to patients must be coordinated to prevent gaps and overlaps which may result in underserving and/or overspending. We must address coordination of Medicare and Medicaid coverages.
- <u>Principle #3: The Need For Trust.</u> We must address program integrity and what we view as the insidious impact of a fundamental lack of trust between the Program and providers. We often hear this articulated as "Providers all game the system." As your staff can attest, we seek to play a leadership role in working with the Program to implement program integrity solutions to build a foundation of trust between the Program and providers. Appropriate safeguards, guardrails, and systems of checks and balances must be in place to protect patients and the treasuries from abuse. Then care venues can be selected in the best interests of patients and the Program worry-free from "gaming" or abusive practices.
- <u>Principle #4: Payment Design Matters.</u> Historically, payment models have sought to "align payments with providers' costs" which presumes provider costs have historically been appropriate. We must shift this to a new definition in which "payments align with value received by the program". Value received by the Program is better evaluated in terms of money saved by the program than in terms of money spent by providers. We must be far more interested in driving better outcomes at lower costs over time, more interested in the value we receive for the payments we make, than we are in framing payment accuracy in terms of alignment with costs. By their very nature the historical approach, and the term "reimbursement", hamper progress and reform, by encouraging providers to continue historical practices. Payment systems must provide incentives to produce the best outcomes and allow providers to earn reasonable returns to reward the capital put at risk to produce those outcomes. At the same time payment models must be founded in economic realities of margins and returns. Earnings optimization models that result from policy designs need to be consistent with and not contrary to these goals determine what we want payers and providers to do and pay them to do that thing, more when they do it well, and less when not as well.
- **Principle #5: Historical Biases Impede Progress.** Historical biases that certain provider-types are inherently good or bad, or that tax-paying status defines inherent good or bad must be broken

down and reset through balance and diversity in perspective and representation. Playing fields must be levelized between different parties attempting to achieve the same goals. For examples ACO, must have access to exactly the same information as Medicare Advantage plans, and must receive some amount of up-front payments to fund the work they must do to generate savings.

- **Principle #6: Traditional Medicare Must Be Maintained.** Maintaining the viability of Traditional Medicare is important, turning the program over to the insurance companies does not solve the problem. Instead it defers and replaces old problems with new problems. Traditional Medicare must be wrapped in a care-management model that ensures that patients' needs are properly assessed, care plans are appropriately established, and actual care is delivered by and through the oversight of primary care physicians and their extenders including specifically nurse practitioners and home health professionals.
- Principle #7: Health care must begin and end at home. Perhaps the most important point of all, each individual's physical existence is centered in their primary place of residence their home. Patients nearly always choose to remain at home whenever possible and there can be no debate that patients in their own homes consume health care resources at a lower rate than those in inpatient settings.