REVENUE ADJUSTMENT ACT OF 1975

DECEMBER 16, 1975,-Ordered to be printed

Mr. Ullman, from the committee of conference, submitted the following

CONFERENCE REPORT

[To accompany H.R. 5559]

The committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 5559) to amend section 883(a) of the Internal Revenue Code to provide for exclusion of income from the temporary rental of railroad rolling stock by foreign corporations, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the House recede from its disagreement to the amendment of the Senate to the text of the bill and agree to the same with an amendment as follows:

In lieu of the matter proposed to be inserted by the Senate amendment insert the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the "Revenue Adjustment Act of 1975".

SEC. 2. INDIVIDUAL INCOME TAX REDUCTIONS.

- (a) Low Income Allowance.—
 - (1) INCREASE.—Subsection (c) of section 141 of the Internal Revenue Code of 1954 (relating to low income allowance) is amended to read as follows:
- "(c) LOW INCOME ALLOWANCE.-
 - "(1) IN GENERAL.—The low income allowance is—
 - "(A) \$2,100 in the case of-
 - "(i) a joint return under section 6013, or
 - "(ii) a surviving spouse (as defined in section 2(a)), "(B) \$1,700 in the case of an individual who is not married and who is not a surviving spouse (as so defined), or
 - "(C) \$1,050 in the case of a married individual filing a separate return.

"(2) APPLICATION OF 6-MONTH RULE.—Notwithstanding the provisions of paragraph (1), the following amounts shall be substituted for the amount set forth in paragraph (1)-

"(A) '\$1,700' for '\$2,100' in subparagraph (A), "(B) '\$1,500' for '\$1,700' in subparagraph (B), and

"(C) '\$850' for '\$1,050' in subparagraph (C)."

(2) CHANGE IN FILING REQUIREMENTS TO REFLECT INCREASE IN LOW INCOME ALLOWANCE.—Paragraph (1) (A) of section 6012(a) of such Code (relating to persons required to make returns of income) is amended-

(A) by striking out "\$2,350" in clause (i) of such paragraph and inserting in lieu thereof "\$2,450"

(B) by striking out "\$2,650" in clause (ii) of such para-

graph and inserting in lieu thereof "\$2,850"; and (C) by striking out "\$3,400" in clause (iii) of such para-

graph and inserting in lieu thereof "\$3,600".

(b) PERCENTAGE STANDARD DEDUCTION .-

(1) Increase.—Subsection (b) of section 141 of such Code (relating to percentage standard deduction) is amended to read as follows:

"(b) PERCENTAGE STANDARD DEDUCTION.—

"(1) GENERAL RULE.—The percentage standard deduction is an amount equal to 16 percent of adjusted gross income but not to exceed-

"(A) \$2,800 in the case of-

"(i) a joint return under section 6013, or

"(ii) a surviving spouse (as defined in section 2(a)), "(B) \$2,400 in the case of an individual who is not married and who is not a surviving spouse (as so defined), or

"(C) \$1,400 in the case of a married individual filing a

separate return.

"(2) APPLICATION OF 6-MONTH RULE.—Notwithstanding the provisions of paragraph (1) of this subsection, the following amounts shall be substituted for the amounts set forth in paragraph (1)—

"(A) '\$2,400' for '\$2,800' in subparagraph (A),
"(B) '\$2,200' for '\$2,400' in subparagraph (B), and
"(C) '\$1,200' for '\$1,400' in subparagraph (C).".

- (2) CONFORMING AMENDMENTS.—Section 3402(m) of such Code (relating to withholding allowances based on itemized deductions) is amended—
 - (A) by striking out "\$2,600" in paragraph (1)(B) and

inserting in lieu thereof "\$2,800", and
(B) by striking out "\$2,300" in such paragraph and in-

serting in lieu thereof "\$2,400."

(c) EARNED INCOME CREDIT.—Subsections (a) and (b) of section 43 of such Code (relating to earned income credit) are amended to read as follows:

"(a) ALLOWANCE OF CREDIT.-

- "(1) General rule.—In the case of an eligible individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to 10 percent of so much of the earned income for the taxable year as does not exceed \$4,000.
- "(2) APPLICATION OF 6-MONTH RULE.—Notwithstanding the provisions of paragraph (1), the term '5 percent' shall be substi-

tuted for the term '10 percent' where it appears in that paragraph.".

"(b) LIMITATION,—

"(1) General rule.—The amount of the credit allowable to a taxpayer under subsection (a) for any taxable year shall be reduced (but not below zero) by an amount equal to 10 percent of so much of the adjusted gross income (or, if greater, the earned income) of the taxpayer for the taxable year as exceeds \$4,000.

"(2) APPLICATION OF 6-MONTH RULE.—Notwithstanding the provisions of paragraph (1), the term '5 percent' shall be substituted for the term '10 percent' where it appears in that

paragraph.".

(d) Diskegard or Refund.—Any refund of Federal income taxes made to any individual by reason of section 43 of the Internal Revenue Code of 1954 (relating to earned income credit) shall not be taken into account as income or receipts for purposes of determining the eligibility, for the month in which such refund is made or any month thereafter which begins prior to July 1, 1976, of such individual or any other individual for benefits or assistance, or the amount or extent of benefits or assistance, under any Federal program or under any State or local program financed in whole or in part with Federal funds, but only if such individual (or the family unit of which he is a member) is a recipient of benefits or assistance under such a program for the month before the month in which such refund is made.

(e) Extension of Certain Low-Income Allowance, Percentage Standard Deduction, and Tax Credit Provisions.—The last sentence of section 209(a) of the Tax Reduction Act of 1975 is amended to read as follows: "The amendments made by section 201(a) and 202(a) shall cease to apply to taxable years ending after December 31, 1975; those made by sections 201(b), 201(c), and 203 shall cease to apply

to taxable years ending after December 31, 1976.".

(f) Extension or Earned Income Credit.—Section 209(b) of the Tax Reduction Act of 1975 (relating to effective date for section 204) is amended by striking out "January 1, 1976" and inserting in lieu thereof "January 1, 1977."

(g) EFFECTIVE DATE.—The amendments made by this section apply to taxable years ending after December 31, 1975, and before Janu-

ary 1, 1977.

SEC. 3. TAXABLE INCOME CREDIT.

(a) TAXABLE INCOME CREDIT.—

(1) IN GENERAL.—Section 42 of the Internal Revenue Code of 1954 (relating to credit for personal exemptions) is amended to read as follows:

"SEC. 42. TAXABLE INCOME CREDIT.

"(a) ALLOWANCE OF CREDIT .-

"(1) In GENERAL.—In the case of an individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to the greater of—

"(A) 2 percent of so much of the taxpayer's taxable income

for the taxable year as does not exceed \$9,000; or

"(B) \$35 multiplied by each exemption for which the taxpayer is entitled to a deduction for the taxable year under subsection (b) or (e) of section 151.

"(2) APPLICATION OF SIX-MONTH RULE, -Notwithstanding the provisions of paragraph (1) of this subsection, the percentage "1 percent" shall be substituted for "2 percent" in subparagraph (A) of such paragraph, and the amount "\$17.50" shall be substituted for the amount "\$35" in subparagraph (B) of such paragraph.

"(b) APPLICATION WITH OTHER CREDITS.—The credit allowed by subsection (a) shall not exceed the amount of the tax imposed by this chapter for the taxable year. In determining the credits allowed under

"(1) section 33 (relating to foreign tax credit),

"(2) section 37 (relating to retirement income credit),

"(3) section 38 (relating to investment in certain depreciable property),

"(4) section 40 (relating to expenses of work incentive pro-

grams), and

"(5) section 41 (relating to contributions to candidates for public office),

the tax imposed by this chapter shall (before any other reductions) be reduced by the credit allowed by this section.

"(c) Special Rule for Married Individuals Filing Separate Returns.—

"(1) IN GENERAL.—Notwithstanding subsection (a), in the case of a married individual who files a separate return for the taxable year, the amount of the credit allowable under subsection (a) for the taxable year shall be equal to either—

"(A) the amount determined under paragraph (1)(A) of

subsection (a); or

"(B) if this subparagraph applies to the individual for the taxable year, the amount determined under paragraph (1) (B) of subsection (a).

For purposes of the preceding sentence, paragraph (1) of subsection (a) shall be applied by substituting \$4,500° for \$9,000.

"(2) APPLICATION OF PARAGRAPH (1) (B) .—Subparagraph (B) of paragraph (1) shall apply to any taxpayer for any taxable year

"(A) such taxpayer elects to have such subparagraph

apply for such taxable year, and

(B) the spouse of such taxpayer elects to have such subparagraph apply for any taxable year corresponding, for purposes of section 142(a), to the taxable year of the taxpayer.

Any such election shall be made at such time, and in such manner, as

the Secretary or his delegate shall by regulations prescribe.

"(3) MARITAL STATUS.—For purposes of this subsection, the determination of marital status shall be made under section 143. (d) CERTAIN PERSONS NOT ELIGIBLE.—This section shall not apply

to any estate or trust, nor shall it apply to any nonresident alien individual.".

"(2) CLERICAL AMENDMENT.—The table of sections for subpart A of part IV of subchapter A of chapter 1 of such Code is amended by striking out the item relating to section 42 and inserting in lieu thereof the following:

"Sec. 42. Taxable income credit.".

(b) Effective Date.—The amendments made by subsection (a) shall apply to taxable years ending after December 31, 1975. Such Amendments shall cease to apply to taxable years ending after December 31, 1976.

SEC. 4. CORPORATE TAX RATES AND SURTAX EXEMPTION.

(a) CORPORATE NORMAL TAX.—Section 11(a) of the Internal Revenue Code of 1954 (relating to corporate normal tax) is amended to read as follows:

"(b) NORMAL TAX.-

"(1) GENERAL RULE.—The normal tax is equal to—

"(A) in the case of a taxable year ending after December 31, 1976, 22 percent of the taxable income, and

"(B) in the case of a taxable year ending after Decem-

ber 31, 1974, and before January 1, 1977, the sum of—
"(i) 20 percent of so much of the taxable income as

does not exceed \$25,000.

"(ii) 22 percent of so much of the taxable income as

exceeds \$25,000.

"(2) SIX-MONTH APPLICATION OF GENERAL RULE.—

"(A) CALENDAR YEAR TAXPAYERS.—Notwithstanding the provisions of paragraph (1), in the case of a taxpayer who has as his taxable year the calendar year 1976, the normal tax for such taxable year is equal to the sum of-

"(i) 21 percent of so much of the taxable income as

does not exceed \$25,000, plus

"(ii)22 percent of so much of the taxable income as

exceeds \$25,000.

"(B) FISCAL YEAR TAXPAYERS.—Notwithstanding the provisions of paragraph (1), in the case of a taxpayer whose taxable year is not the calendar year, effective on July 1, 1976 paragraph (1) shall cease to apply and the normal tax shall be 22 percent.".

(b) CORPORATE SURTAX.—Section 11(c) of such Code (relating to

surtax) is amended to read as follows:

"(c) SURTAX—

- "(1) GENERAL RULE.—The surtax is 26 percent of the amount by which the taxable income exceeds the surtax exemption for the taxable year.
- "(2) Špecial rule for 1976 for calendar year taxpayers.--Notwithstanding the provisions of paragraph (1), in the case of a taxpayer who has as his taxable year the calendar year 1976, the surtax for such taxable year is-

"(A) 13 percent of the amount by which the taxable income exceeds the \$25,000 surtax exemption (as in effect under subsection (d) (2)) but does not exceed \$50,000," plus

"(B) 26 percent of the amount by which the taxable income

exceeds \$50.000.".

(c) Surtax Exemption.—Section 11(d) of such Code (relating to surtax exemption) is amended to read as follows:

"(d) Surtax Exemption.—

"(1) General rule.—For purposes of this subtitle, the surtax exemption for any taxable year is \$50,000, except that, with respect to a corporation to which section 1561 or 1564 (relating to surtax exemptions in case of certain controlled corporations)

applies for the taxable year, the surtax exemption for the taxable year is the amount determined under such section.

"(2) SIX-MONTH APPLICATION OF GENERAL RULE.—Notwith-

standing the provisions of paragraph (1)-

"(A) CALENDAR YEAR TAXPAYERS.—In the case of a taxpayer who has as his taxable year the calendar year 1976, the provisions of paragraph (1) shall be applied for such taxable year by substituting the amount '\$25,000' for the amount

'\$50,000' appearing therein.

"(B) FISCAL YEAR TAXPAYERS.—In the case of a taxpayer whose taxable year is not the calendar year, effective on July 1, 1976, paragraph (1) shall be applied by substituting the amount '\$25,000' for the amount '\$50,000' appearing therein, and such substitution shall be treated, for purposes of section 21, as a change in a rate of tax.".

(d) Technical and Conforming Changes .-

(1) Section 1561(a)(1) of such Code (relating to limitations on certain multiple tax benefits in the case of certain controlled corporations) as such section is in effect for taxable years ending after December 31, 1975, is amended by striking out "\$25,000". Section 962(c) of such Code (relating to surtax exemption for individuals electing to be subject to tax at corporate rates) as such section is in effect for taxable years ending after December 31, 1975, is amended by striking out "\$25,000" and inserting in lieu thereof "the surtax exemption".

(2) Section 21(f) of such Code (relating to increase in surtax

exemptions) is amended-(A) by striking out "INCREASE" in the caption and insert-

ing "CHANGE" in lieu thereof, and

(B) by inserting after "Tax Reduction Act of 1975" the following: "and the change made by section 3(c) of the Revenue Adjustment Act of 1975".

(e) Effective Dates.—The amendments made by subsections (b), (c), and (d) apply to taxable years beginning after December 31, 1975. The amendment made by subsection (c) ceases to apply for taxable years beginning after December 31, 1976.

SEC. 5. WITHHOLDING; ESTIMATED TAX PAYMENTS.

(a) Withholding.—

(1) In General.—Section 3402(a) of the Internal Revenue Code of 1954 (relating to income tax collected at source), as amended by section 205 of the Tax Reduction Act of 1975, is amended by inserting after the second sentence thereof the following: "The tables so prescribed with respect to wages paid after December 31, 1975, and before July 1, 1976, shall be the same as the tables prescribed under this subsection which were in effect on December 10, 1975.".

(2) TECHNICAL AMENDMENT.—Section 209(c) of the Tax Reduction Act of 1975 is amended by striking out "January 1, 1976"

and inserting in lieu thereof "July 1, 1976".

(b) ESTIMATED TAX PAYMENTS BY INDIVIDUALS.—Section 6153 of such Code (relating to installment payments of estimated income tax by individuals) is amended by adding at the end thereof the fol-

lowing new subsection:

"(g) SIX-MONTH APPLICATION OF REVENUE ADJUSTMENT ACT OF 1975 CHANGES.—In the case of a taxpayer who has as his taxable year the calendar year 1976, the amount of any installment the payment of which is required to be made after December 31, 1975, and before July 1, 1976, may be computed without regard to section 42(a) (2), 43(a)(2), 43(b)(2), 141(b)(2), or 141(c)(2)."

(c) ESTIMATED TAX PAYMENTS BY CORPORATIONS.—Section 6154 of such Code (relating to installment payments of estimated income tax by corporations) is amended by adding at the end thereof the follow-

ing new subsection:

(h) Six-Month Application of Revenue Adjustment Act of 1975 Changes.—In the case of a corporation which has as its taxable year the calendar year 1976, the amount of any installment the payment of which is required to be made after December 31, 1975, and before July 1, 1976, may be computed without regard to sections 11 (b)(2), 11(c)(2), and 11(d)(2).

Sec. 6. ROLLING STOCK.

(a) Exclusion From Income.—Section 883(a) of the Internal Revenue Code of 1954 is hereby amended by adding at the end thereof

the following new paragraph:

"(3) Railroad rolling stock of foreign corporations.—Earnings derived from payments by a common carrier for the use on a temporary basis (not expected to exceed a total of 90 days in any taxable year) of railroad rolling stock owned by a corporation of a foreign country which grants an equivalent exemption to corporations organized in the United States."

(b) Effective Date.—The amendment made by this section shall

apply to payments made after November 18, 1974.

And the Senate agree to the same.

That the House recede from its disagreement to the amendment of the Senate to the title of the bill and agree to the same.

> AL ULLMAN. W. D. MILLS. JAMES A. BURKE. DAN ROSTENKOWSKI, PHIL LANDRUM, Managers on the Part of the House.

RUSSELL LONG. HERMAN TALMADGE, VANCE HARTKE. GAYLORD NELSON, W. F. Mondale, MIKE GRAVEL, ROBERT DOLE, Managers on the Part of the Senate.

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 5559) to provide for exclusion of income from the temporary rental of railroad rolling stock by foreign corporations, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

SEC. 1. SHORT TITLE

House bill.—No provision.

Senate amendment.—The Senate amendment provides that the Act may be cited as the Revenue Adjustment Act of 1975.

Conference substitute.—The conferees agreed to the Senate amendment.

SEC. 2. (A) AND (B) INDIVIDUAL INCOME TAX REDUCTION

House bill.—No provision.

Senate amendment.—Under the Senate amendment the minimum standard deduction would be increased to \$1800 for single returns and to \$2200 for joint returns. The percentage standard deduction would be increased to 16 percent and the maximum standard deduction would be increased to \$2500 for single returns and to \$2900 for joint returns. Each change shall apply only with respect to the first 6 months of 1976.

Conference substitute.—Under the substitute the minimum standard deduction would be increased to \$1700 for single returns and to \$2100 for joint returns. The percentage standard deduction would be increased to 16 percent and the maximum standard deduction would be increased to \$2400 for single returns and to \$2800 for joint returns. Each change shall apply only with respect to the first 6 months of 1976.

Sec. 2. (c) and (d). Earned Income Credit

House bill.—No provision.

Senate amendment.—The earned income credit provided by section 43 of the Internal Revenue Code would be extended for the first 6 months of 1976.

Conference substitute.—The conferees accepted the Senate amendment, but modified it to provide that any refund received due to the earned income credit will not be taken into account before July 1, 1976, in determining eligibility for or the amount of a welfare payment (or other benefit or assistance financed in whole or part from Federal

funds), if the recipient of the refund is already a recipient or beneficiary under the Federally funded program.

Sec. 3. Personal Exemption Credit

House bill.—No provision.

Senate amendment.—The Senate amendment increases the \$30 personal exemption tax credit to \$45 on a full year basis. However, the

credit applies only with respect to the first 6 months of 1976.

Conference substitute.—The conference substitute increases the \$30 personal exemption tax credit to \$35 or 2 percent of the first \$9,000 of taxable income (whichever is greater) on a full year basis. However, the credit applies only with respect to the first 6 months of 1976.

Sec. 4. Corporate Tax Rates and Surtax Exemptions

House bill.—No provision.

Senate amendment.—The Senate amendment increases the surtax exemption from \$25,000 to \$50,000 on a full year basis. It also reduces the normal tax rate on the first \$25,000 of taxable income from 22 percent to 20 percent on a full year basis. However, these changes apply only with respect to the first six months of 1976.

Conference substitute—The conferees agreed to the Senate pro-

vision.

Sec. 5, Individual Income Tax Withholding and Estimated Tax

House bill.—No provision.

Senate amendment.—The Senate amendment extends withholding tax rates in effect on December 10, 1975 through June 30, 1976. It also provides that the estimated tax payments made before July 1, 1976, are to take into account all reductions made by this Act.

Conference substitute.—The conferees agreed to the Senate provi-

sion.

SEC. 6. ROLLING STOCK

House bill.—The House bill amended section 883(a) of the Internal Revenue Code of 1954 to exclude from gross income earnings derived from payments by a common carrier for use on a temporary basis (not expected to exceed 90 days in any taxable year) of railroad rolling stock owned by a corporation of a foreign country which grants an equivalent exemption to corporations organized in the United States.

Senate amendment.—Same as House bill.

Conference substitute.—Same as House bill and Senate amendment.

HOME PURCHASE CREDIT

House bill.—No provision.

Senate amendment.—The Senate amendment extends the credit provided by section 44 of the Internal Revenue Code of 1954 until July 1, 1976.

Conference substitute.—The conference substitute does not include this provision.

AL ULLMAN, W. D. MILLS, JAMES A. BURKE, DAN ROSTENKOWSKI, PHIL LANDRUM,

PHIL LANDRUM,

Managers on the Part of the House.

RUSSELL LONG,
HERMAN TALMADGE,
VANCE HARTKE,
GAYLORD NELSON,
W. F. MONDALE,
MIKE GRAVEL,
ROBERT DOLE

ROBERT DOLE,

Managers on the Part of the Senate.

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