

115TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To amend title XI of the Social Security Act to require drug manufacturers to publicly justify unnecessary price increases.

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IN THE SENATE OF THE UNITED STATES

Mr. WYDEN (for himself, Mr. CARDIN, Ms. STABENOW, and Mrs. GILLIBRAND) introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_

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**A BILL**

To amend title XI of the Social Security Act to require drug manufacturers to publicly justify unnecessary price increases.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Stopping the Pharma-  
5 ceutical Industry from Keeping Drugs Expensive (SPIKE)  
6 Act of 2017”.

1 **SEC. 2. DRUG MANUFACTURER PRICE TRANSPARENCY.**

2 Title XI of the Social Security Act (42 U.S.C. 1301  
3 et seq.) is amended by inserting after section 1128I the  
4 following new section:

5 **“SEC. 1128J. DRUG MANUFACTURER PRICE TRANS-**  
6 **PARENCY.**

7 “(a) IN GENERAL.—Effective beginning on January  
8 1, 2018, subject to subsection (e), the Secretary shall re-  
9 quire a manufacturer of an applicable drug to submit to  
10 the Secretary the justification described in subsection (c)  
11 in accordance with the timing described in subsection (d).

12 “(b) DEFINITIONS.—In this section:

13 “(1) APPLICABLE DRUG.—Subject to paragraph  
14 (2), the term ‘applicable drug’ means a drug, as de-  
15 fined in section 201(g) of the Federal Food, Drug,  
16 and Cosmetic Act (21 U.S.C. 321(g)), that is sub-  
17 ject to section 503(b)(1) of such Act (21 U.S.C.  
18 353(b)(1)), and that the Secretary determines is de-  
19 scribed in either of the following subparagraphs:

20 “(A) The drug (per dose)—

21 “(i) has a wholesale acquisition cost of  
22 at least \$10 dollars; and

23 “(ii) had an increase in the wholesale  
24 acquisition cost of the drug, with respect  
25 to determinations made—



1                   “(ii) had an increase in the wholesale  
2                   acquisition cost of the drug, with respect  
3                   to determinations made—

4                   “(I) during 2019, of at least 15  
5                   percent since the date of the enact-  
6                   ment of this section;

7                   “(II) during 2020, of at least 15  
8                   percent in the preceding 12 months or  
9                   of at least 20 percent in the preceding  
10                  2 years;

11                  “(III) during 2021, of at least 15  
12                  percent in the preceding 12 months or  
13                  of at least 30 percent in the preceding  
14                  3 years;

15                  “(IV) during 2022, of at least 15  
16                  percent in the preceding 12 months or  
17                  of at least 40 percent in the preceding  
18                  4 years; or

19                  “(V) on or after January 1,  
20                  2023, of at least 15 percent in the  
21                  preceding 12 months or of at least 50  
22                  percent in the preceding 5 years.

23                  “(2) SPECIAL RULE.—For purposes of applying  
24                  paragraph (1), the Secretary may substitute for each  
25                  percentage described in subparagraph (A) or (B) of

1 such paragraph (other than the percentile described  
2 subparagraph (B)(i) of such paragraph) a percent-  
3 age within a de minimis range specified by the Sec-  
4 retary below the percentage so described.

5 “(3) MANUFACTURER.—The term ‘manufac-  
6 turer’ has the meaning given that term in section  
7 581(10) of the Federal Food, Drug, and Cosmetic  
8 Act (21 U.S.C. 360eee(10)).

9 “(4) WHOLESALE ACQUISITION COST.—The  
10 term ‘wholesale acquisition cost’ has the meaning  
11 given that term in section 1847A(c)(6)(B).

12 “(c) JUSTIFICATION DESCRIBED.—The justification  
13 described in this subsection is all relevant information and  
14 supporting documentation necessary to justify the increase  
15 in the wholesale acquisition cost of the applicable drug of  
16 the manufacturer, which may include the following:

17 “(1) The individual factors that have contrib-  
18 uted to the increase in the wholesale acquisition  
19 cost.

20 “(2) An explanation of the role of each factor  
21 in contributing to such increase.

22 “(3) Total expenditures of the manufacturer  
23 on—

24 “(A) materials and manufacturing for such  
25 drug;

1           “(B) acquiring patents and licensing for  
2           each drug of the manufacturer; and

3           “(C) costs to purchase or acquire the drug  
4           from another company, if applicable.

5           “(4) The percentage of total expenditures of the  
6           manufacturer on research and development for such  
7           drug that was derived from Federal funds.

8           “(5) The total expenditures of the manufac-  
9           turer on research and development for such drug.

10          “(6) The total revenue and net profit generated  
11          from the applicable drug for each calendar year  
12          since drug approval.

13          “(7) The total costs associated with marketing  
14          and advertising for the applicable drug.

15          “(8) Additional information specific to the man-  
16          ufacturer of the applicable drug, such as—

17                 “(A) the total revenue and net profit of the  
18                 manufacturer for the period of such increase, as  
19                 determined by the Secretary;

20                 “(B) metrics used to determine executive  
21                 compensation;

22                 “(C) any additional information related to  
23                 drug pricing decisions of the manufacturer,  
24                 such as total expenditures on—

1 “(i) drug research and development;

2 or

3 “(ii) clinical trials on drugs that failed  
4 to receive approval by the Food and Drug  
5 Administration.

6 “(d) TIMING.—

7 “(1) NOTIFICATION.—Not later than 60 days  
8 after the date on which the Secretary makes the de-  
9 termination that a drug is an applicable drug under  
10 subsection (b), the Secretary shall notify the manu-  
11 facturer of the applicable drug of such determina-  
12 tion.

13 “(2) SUBMISSION OF JUSTIFICATION.—Not  
14 later than 180 days after the date on which a manu-  
15 facturer receives a notification under paragraph (1),  
16 the manufacturer shall submit to the Secretary the  
17 justification required under subsection (a).

18 “(3) POSTING ON INTERNET WEBSITE.—

19 “(A) IN GENERAL.—Subject to subpara-  
20 graph (B), not later than 30 days after receiv-  
21 ing the justification under paragraph (2), the  
22 Secretary shall post on the Internet website of  
23 the Centers for Medicare & Medicaid Services  
24 the justification, together with a summary of  
25 such justification that is written and formatted

1 using language that is easily understandable by  
2 beneficiaries under titles XVIII and XIX.

3 “(B) EXCEPTION.—The Secretary shall es-  
4 tablish a process under which a manufacturer  
5 of an applicable drug may submit a request to  
6 the Secretary that certain proprietary informa-  
7 tion disclosed as part of justification in sub-  
8 section (c) be excluded from the posting de-  
9 scribed in subparagraph (A) if, as determined  
10 by the Secretary (in consultation with the In-  
11 spector General of the Department of Health  
12 and Human Services), the public disclosure of  
13 such information would directly lead to in-  
14 creased prices of prescription drugs. If propri-  
15 etary information is excluded from the posting  
16 pursuant to the preceding sentence, to the ex-  
17 tent feasible, the summary of the information  
18 described in subparagraph (A) shall include a  
19 summary of such proprietary information.

20 “(e) EXCEPTION TO REQUIREMENT FOR SUBMIS-  
21 SION.—The requirement to submit a justification under  
22 subsection (a) shall not apply in the case where the manu-  
23 facturer, after receiving the notification under subsection  
24 (d)(1) with respect to an applicable drug of the manufac-  
25 turer, reduces the wholesale acquisition cost of a drug so



1 that it no longer meets the definition of an applicable drug  
2 under subsection (b) for at least a 6 month period, as de-  
3 terminated by the Secretary.

4 “(f) PENALTIES.—The provisions of subsection  
5 (b)(3)(C) of section 1927 shall apply to a manufacturer  
6 that fails to submit the justification required under sub-  
7 section (a) on a timely basis or that knowingly provides  
8 false information in the same manner as such provisions  
9 apply to a manufacturer with an agreement under that  
10 section.”.