1 OPEN EXECUTIVE SESSION TO CONSIDER THE FAMILY AND

2 BUSINESS TAX CUT CERTAINTY ACT OF 2012

3 THURSDAY, AUGUST 2, 2012

4 U.S. Senate,

5 Committee on Finance,

6 Washington, DC.

7 The hearing was convened, pursuant to notice, at
8 10:05 a.m., in room SD-215, Dirksen Senate Office
9 Building, Hon. Max Baucus (chairman of the committee)
10 presiding.

Present: Senators Rockefeller, Conrad, Bingaman,
 Kerry, Wyden, Schumer, Stabenow, Cantwell, Nelson,
 Menendez, Carper, Cardin, Hatch, Grassley, Snowe, Kyl,
 Crapo, Roberts, Enzi, Cornyn, Coburn, Thune, and Burr.

Also present: Democratic Staff: Ryan Abraham, Tax
Counsel; Joshua LeVasseur, Deputy Chief Clerk; Danielle
Edwards, Deputy Clerk; Tiffany Smith, Tax Counsel; Holly
Porter, Tax Counsel; David Hughes, Tax Advisor; and Ann
Cammack, Tax Counsel. Republican Staff: James Lyons, Tax
Counsel; Tony Coughlan, Tax Counsel; Preston Rutledge,
Tax Counsel; and Curt Beaulieu, Tax Counsel.

Also present: Emily S. McMahon, Acting Assistant Secretary for Tax Policy, U.S. Department of the Treasury; and Thomas Barthold, Chief of Staff, Joint Committee on Taxation.

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OPENING STATEMENT OF HON. MAX BAUCUS, A U.S. SENATOR FROM
 MONTANA, CHAIRMAN OF THE COMMITTEE

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The Chairman. The committee will come to order.
The committee meets today to consider my mark of the
Family and Business Tax Cut Certainty Act of 2012.

I am going to make a short opening statement, in the interest of time and, also, to, hopefully, set a good example. I will be short and I encourage other members of the committee to also be quite short in their statements, as well.

President Franklin Roosevelt once said, quote, "Our capacity is limited only by our ability to work together," end quote.

People very often say that Congress has a limited capacity, that we cannot work together, that we cannot compromise and get anything done. By working together here today, we are proving we still have the capacity to do what our bosses -- that is, the American people -sent us here to do -- to get things done.

Every day, people in my State and across the country work together. Every day, businesses work together. Every day, educators work together, all to achieve a common goal. We could think of all kinds of groups in our country that work together and must work together if

1 they are going to be successful.

And that is what we are doing here today. We are working together to take care of middle-class families. We are working together to support jobs. We are working together to put America's economy back on track. And, today, the Senate Finance Committee is putting progress ahead of politics and working together to provide some certainty to American families and businesses.

9 The bipartisan bill we are considering today will 10 extend tax cuts that will expire at the end of this year 11 for American families and businesses. This bill supports 12 jobs all across the country.

13 It took a lot of hard work on the part of every 14 member of this committee, and I thank each member. I 15 thank each member very, very much for all their help with 16 getting this together. Everyone had to compromise, 17 because we all know how important these tax cuts are and 18 how important it is to provide Americans with certainty 19 about their tax liabilities next year. Families need to 20 know, others need to know.

I want to thank ranking member Hatch, who worked hand-in-hand with me and with other members of this committee, especially on his side of the aisle. Senator Hatch is a true partner in this effort. It means much to me.

Many other Senators I can thank for their help here: Senator Schumer, Senator Menendez, Senator Wyden. I see Senator Cantwell here; I thank her, as well. Thank all of you very, very much for your help. I will now turn to Senator Hatch and then to other members to make their brief statements. Senator Hatch?

OPENING STATEMENT OF HON. ORRIN G. HATCH, A U.S. SENATOR
 FROM UTAH

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Senator Hatch. Well, thank you, Mr. Chairman, for
holding today's markup on the tax extender provisions.

6 The explosion of temporary tax provisions in recent 7 years has been a very notable and problematic trend. The 8 number of temporary tax provisions has grown from 42 in 9 1998 to 154 in 2011. If you average that number out, you 10 will find that over that 13-year period, Congress is 11 adding almost nine extenders each year.

12 To those of us who have been members of this 13 committee for a while, that number may seem low. The 14 reason it may seem low is that we revisit these same 15 issues year after year. We need to break out of that 16 rut. And my friend, the chairman, as he has often said, 17 we need to get away from being an extenders Congress or a 18 maintenance Congress, and I will certainly agree with 19 that. We should not continue extending provisions in a 20 stop-and-go fashion.

You cannot find many people who believe Congress should continue dealing with tax extenders in a businessas-usual manner in this market that is not business as usual.

The chairman's mark reverses the trend on extenders.

The tide is turning. For the first time in my 21 years 1 2 on this committee, we are deliberately moving in the 3 opposite direction. The chairman's mark reduces the number of extenders by over 25 percent. The number of 4 5 extenders potentially addressed in the chairman's mark 6 was 73. The modified mark we consider today addresses 7 only 52 of those. That means that we have dropped 21 8 extenders, and, by my count, that is a big step in the 9 right direction. To be sure, it cannot be the only step 10 and this has to be at least the first step.

11 Am I satisfied with the number of drops? The answer 12 is, emphatically, no. I would like to drop more, and I 13 appreciate those on the committee who have worked hard to 14 trim this list back even further.

15 Even if all of that work does not yield fruit today, 16 I expect that it will in the future. But the consensus 17 among members of the committee is not that aggressive. 18 Much of the debate today will illustrate the tough balance that was struck with the chairman's mark. 19 20 Members on both sides found dozens of amendments to add 21 back extenders, and we will even see some members seeking 22 to add back dropped items here today. We will see others 23 seeking to strike items that were retained.

I am hopeful that where the committee lands today is just a starting point and that the list of dropped

1 extenders will only grow as we move on to the next stages
2 in the legislative process.

Today's markup is important for another reason. On a very limited basis, it is a dry run for the fundamental tax reform that we all know must come and will come in the near future. All members will, with sincerity, say they want fundamental tax reform. Today, we will see just how difficult it is to have even a limited reform exercise.

10 Now, disappointment in not eliminating more extenders today does not mean we should pull back from 11 12 our future efforts on fundamental tax reform. Rather, it 13 shows that we need to double down on those efforts. 14 Nearly all economists tell us a reformed system with a 15 broader base and lower rates will lead to more growth, 16 more jobs, and a better standard of living for our 17 children and grandchildren.

18 Mr. Chairman, I want to personally compliment you. 19 You have been a great chairman and you have taken on 20 these very, very difficult issues, and you have stood up 21 and stood tall, in my eyes, to resolve these matters and 22 I think you have done it in a way that most everybody on this committee should be satisfied with and I think 23 24 should understand and appreciate the work that you have 25 done.

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I want to thank you for today's efforts.

2 The Chairman. Thank you, Senator. I appreciate3 that.

We can send a positive signal today 4 Senator Hatch. 5 by providing greater certainty to families and businesses 6 across America about our tax code. And, importantly, we 7 can give an indication that the Finance Committee is 8 prepared to tackle fundamental tax reform to simplify and 9 update our archaic tax laws. And I think you have 10 certainly started us down the right path and on the right points, and I want to personally tell you how much I 11 12 appreciate working with you.

13 The Chairman. Thank you very much.14 Are there other Senators who wish to give any

15 statement?

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16 Senator Wyden?
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17 Thank you, Mr. Chairman. Senator Wyden. 18 Mr. Chairman, I want to commend you and Senator 19 Hatch for coming together on this extenders package. 20 Both of you are absolutely right in terms of laying out 21 the fact that this is essentially the prelims for tax 22 That is what this is all about, and trying to reform. 23 show that you can wring efficiencies out of the code. And 24 you and I have talked, Mr. Chairman, and I have certainly 25 been a strong supporter of tax reform. And Senator Hatch

knows I have put an extraordinary number of hours in on
 this issue with Republicans, particularly, Senator Gregg
 in the previous Congress, Senator Coats now.

What I think the challenge is is at every step of the way to try to show that you can streamline and make efficient the tax code, while still, at the same time, meeting the needs of our people.

And this morning, I will be offering an amendment to significantly streamline and scale back the tax credits for electric vehicles. Right now, there are a whole host of different credits depending on how many wheels the vehicles have and there was a tax credit for golf carts and this sort of thing.

Obviously, we do not need incentives for golf carts. We ought to consolidate the incentives for the vehicles into one category. That is what I will be proposing, and I will talk more about the amendment down the road.

But I think, Mr. Chairman, to have an all-of-theabove energy strategy, which I think all of us on this committee want, we cannot promote one technology at the expense of another, number one, and we cannot lose our advantage right now to these kinds of technologies overseas.

24 We have one of these extraordinarily promising 25 technologies, these electric vehicle technologies, in my

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home State, where it is paying off. It is paying off with red, white and blue jobs. We have debates about green energy, but what we ought to do is streamline and consolidate these credits so we can produce more red, white and blue jobs.

6 Thank you for your courtesy, Mr. Chairman. You and 7 the staff have worked closely with me on it, and I hope 8 for the support of my colleagues on both sides of the 9 aisle this morning.

10 Thank you.

11 The Chairman. Thank you, Senator. Thank you so 12 much for your approach, too. Streamlining is usually a 13 good thing. Thank you.

14 Any Senators on this side? I want to go back and 15 forth as we speak.

16 Senator Cornyn?

17 Senator Cornyn. Mr. Chairman, thank you for 18 helping to maintain the relevance of the Finance 19 Committee in this important work. I think it is 20 important that we do conduct business at the committee 21 level, something we have seen, unfortunately, less and 22 less of in recent times.

I would say this is a welcome contrast with what we have heard from, for example, the Senator from

25 Washington, Senator Murray, who said, for her part, it is

the design of her party to wait until the lame duck session to deal with Taxmageddon, the expiration of major tax provisions, which, if allowed by Congress or the President, would result in the largest tax increase in American history, as well as the sequester, the combination of which would put us into a recession. This is a welcome contrast to that.

8 Given our fiscal position, my own preference would 9 be to start from scratch and not to reauthorize even 52 10 of these expenditures automatically, so to speak, but, 11 rather, to start from scratch and require the 12 stakeholders to come forward and maintain the burden of 13 proof that they are still justified.

I appreciate the fact that Senator Hatch said that some of the tax expenditures have been dropped here. That is progress. But I would prefer and I think it would be a more practical process if we started from scratch and put the burden of proof on the stakeholders who benefit from these tax expenditures to come prove they are still justified.

The President's own fiscal commission, the Simpson-Bowles Commission, argued the tax code is rife with inefficiencies, loopholes incentives, tax earmarks, and baffling complexity, and we all know that is true. They note the need to lower tax rates, broaden the base, and

simplify the code in order to get the economy growing
 again and creating jobs.

And I would say that temporary tax provisions, I think, are an impediment to planning and predictability. And so I hope as we go next year into more comprehensive tax reform, we will look for a way to reduce the number of temporary provisions and make the tax code more predictable, more permanent, so people can plan. I think that will facilitate the economic growth we all hope for.

10 So thank you for making this step in the right 11 direction. We will look forward to working with you 12 toward the ultimate goal of simplifying our tax code, 13 lowering rates, and broadening the base, and seeing our 14 economy grow again.

15 The Chairman. Thank you, Senator. I appreciate 16 that.

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Senator Cantwell?

18 Senator Cantwell. Thank you, Mr. Chairman. And my 19 colleague, Senator Wyden, the red, white and blue. And 20 so I feel that I should mention the unbelievable victory 21 last night of Nathan Adrian, who won the 100-meter 22 freestyle. He is from Bremerton, Washington.

I think this markup might be as surprising to some people as that victory was, but it shows that hard work and perseverance can get us -- if we just keep sticking

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1 with it, we can keep moving.

Today's effort on tax reform is really a bipartisan effort. And many people on this committee know that I have continued to voice my interest in having this tax extender package done as a way to produce predictability and certainty for taxpayers at a time when our economy is still recovering.

8 While I know we are going to have this larger 9 discussion on a comprehensive tax reform bill, and there is no doubt that we need to do that, to retool and bring 10 11 our tax code into a 21st century effort, that we need to be nimble. We need to focus on investment and be able to 12 13 balance our budget. But right now we need these tax 14 extenders that expired in 2011 to give the certainty and 15 predictability to people through the year 2013.

One of particular importance to me and to many Washingtonians is the State and local sales tax deduction. Extending and making this deduction permanent are, in my belief, a matter of fairness.

If you come from a State that does not have an income tax, being able to deduct your sales tax from your Federal income tax obligations is a matter of fairness.

Last year's experiences show why deductions need to be permanent. The deduction technically expired at the end of 2009 and the tax bill extending it was not signed

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1 until December 2010.

2 So that delay caused many problems with the IRS and 3 focused them on not being able to accept tax returns and 4 itemized deductions until February 14, 2011, a full month 5 delay, and this is simply unfair.

6 So for States like Florida, Nevada, South Dakota, 7 Texas, Wyoming, and my home State of Washington, where 8 850,000 of my constituents have used this, this is about 9 tax fairness.

10 Mr. Chairman, thank you so much for getting this 11 bill done and including this for so many people who are 12 going to be using that tax certainty and predictability.

I also want to just say the clean energy production tax credit, the new market tax credit, the biodiesel tax credit, the R&D tax credit are all, in my belief, real job-creators and leverage public sector dollars into much more huge private sector investment.

18 So I know we will be talking more about these 19 things, but just the fact that the PCT could be changed 20 to a commence construction rather than a place in 21 service, I believe, will provide much leveraged job 22 creation over the next year.

23 So, again, I thank the chairman and the ranking 24 member for their perseverance and coming up with what I 25 think is a real victory, and, certainly, I would give it

1 a gold medal.

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2 Thank you.

3 The Chairman. You are very welcome. Thank you,4 Senator.

Senator Enzi?

6 Senator Enzi. Thank you, Mr. Chairman. And I want 7 to thank you for holding this markup today. I am glad to 8 see the committee doing the work in its area of 9 jurisdiction and doing it through regular order. I think 10 that is a great step.

While addressing these is an important step, it is also a step toward comprehensive tax reform, a good warmup for it, and I look forward to working with you as we tackle that tax reform.

15 I know that individuals and companies are interested 16 in these short-term fixes, but they are interested in 17 something a bit longer-term, and that would be the 18 comprehensive tax reform. And when we are doing that 19 comprehensive tax reform, I hope that we make transition 20 an important part of that so that we are not putting 21 small businesses out of business and adding people to the 22 unemployment rolls.

A lot of work has already been done to move the ball forward on comprehensive tax reform, and this committee has held a number of hearings, excellent hearings on the

1 various elements of that.

Simpson-Bowles and Domenici-Rivlin have laid out options for tax reform. Members on both sides of the aisle have offered proposals and introduced legislation to reform it. I have introduced a bill to reform the international tax rules, and I think it is time that we dig into those as soon as we get these tax extenders out of the way.

9 I appreciate Senator Wyden's emphasis on helping all 10 energy. I have a little amendment in here that deals 11 with super-clean coal, and that would be one of the 12 elements of all of the above energy.

13 Thank you, Mr. Chairman.

14 The Chairman. Thank you, Senator. I appreciate 15 you also mentioning the importance of transition. It is 16 something you have said many times, and I do not think 17 that is recognized sufficiently around here; that is, 18 when we do reform the code, that it is important, the transition rules, and how we move from A to B. Thank you 19 20 very much.

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Senator Bingaman?

22 Senator Bingaman. Mr. Chairman, I just 23 congratulate you and Senator Hatch and the staff and all 24 the members who participated in getting this to this 25 stage. I think this is a major step forward.

I hope that we can report a bill out to the full
 Senate and move it through the Senate and get it passed
 by the House, as well. And that would be great progress.
 Thank you, Mr. Chairman.

The Chairman. Senator Thune?

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6 Senator Thune. Mr. Chairman, I, too, want to thank 7 you and Senator Hatch for getting us to where we are 8 today. I wish we could have done this several months 9 ago, but I appreciate the hard work that has gotten us 10 where we are today.

This package includes a number of provisions that 11 12 are important to my State of South Dakota. The deduction 13 for State and local sales taxes for those who itemize in 14 South Dakota is an important piece of tax policy. The 15 bio-fuels tax policy that applies to bio-fuels production 16 in this country and wind production are in this package. 17 And so appreciate those things being included.

18 I would also say and echo what some of my colleagues have already mentioned, that is, that this is the short-19 20 term gain. The long-term gain needs to be tax reform. Ι 21 have got an amendment that I will speak to later that 22 talks about us focusing on the real issue here, and that 23 is what are we going to do to reform this tax code to 24 broaden the base and lower the rates, and, hopefully, get 25 away from picking winners and losers in the tax code.

I think it is important that we look at how we transition and the phase-outs and all of those sorts of things. But for now, we need the businesses that make their decisions based upon the policy that comes out of Washington need at least some certainty about what the rules are going to be in the near term, in the foreseeable future.

8 So I hope that this gets us to the goal of tax 9 reform and that that debate will be a productive one next 10 year. But until that time, we need to get these 11 extenders enacted so that those out there who make 12 decisions based upon these know at least with some 13 certainty what the rules are going to be in the near 14 term.

So I look forward to us hopefully advancing this and getting it enacted into law.

17 The Chairman. Thank you, Senator.

Senator Cardin, I did not see you earlier and I apologize for not recognizing you earlier.

20 Senator Cardin?

21 Senator Cardin. Thank you, Mr. Chairman. I just 22 really want to say thank you for your leadership, and 23 Senator Hatch, on getting this bill moving forward.

I agree with the comments that have been made. I think working together, we can move good policy and give

1 predictability to the tax code, which I think is

2 critically important.

There are several provisions that I am particularly pleased that we can act on today. I want to acknowledge the work of Senator Schumer on the transit benefits, which I think is very important. This is parity between the benefits we give people for parking versus transit.

8 The permanent law for parking benefits is \$240 per 9 month. The transit benefits parity expired, and reverted 10 to \$125 a month. We raise it back to the \$240 per month 11 in this bill.

We did some checking and for those who take the Metro to Capitol Hill from Suburban Maryland, it can cost as much as \$230 per month. So this gives real benefits to people who are helping us in using transit rather than bringing their vehicles into the Nation's Capital, and that is true around the rest of the Nation.

18 The other provision I just really want to compliment 19 you on are the provisions you provided for alternative 20 renewable energy sources, the investment tax credit and 21 production tax credit.

There is a change here that I strongly support, which allows the credit to be used if you begin construction by the expiration date. That makes a lot of sense. We have a 100-megawatt waste energy plant that is

being considered for downtown Baltimore in a brown field site. And let me just remind you, to get it through construction to production of energy in a brown field site can take some time.

5 This gives the predictability so we can move that 6 project forward, which will help our environment and help 7 our energy policy. So these are important policies that, 8 if we can get this to the finish line, it will produce 9 jobs -- Baltimore's project alone will create 1,900 10 construction jobs and 180 permanent jobs, as well as 11 having positive environmental and energy impacts.

So I thank you very much for your efforts on thisbill.

14 The Chairman. Thank you, Senator. On this side of 15 the aisle, if folks wish to speak, like Senator Kyl -- do 16 you wish to make a statement, Senator?

17 Senator Kyl. Yes.

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18 The Chairman. We are going back and forth.

Senator Kyl. Thank you very much. I will be very
 brief.

Again, I join others in thanking you and the ranking member for trying to get this together in a regular order process here. It is important for us to resolve these extenders.

My only concern is that I think we put too many

things in here that violate the standard that most of us have articulated, but not necessarily lived with, which is that we should not be spending a lot of taxpayer money on special things.

In that regard, I am going to be offering an 5 6 amendment which I hope my colleagues will consider, 7 because when I said "spend money on," this is exactly 8 what I mean, writing checks for. We have made some of 9 these things refundable, as in with the black liquor. 10 Well, we stopped that, but there are three other provisions here that we need to deal with, as well, where 11 12 it is abused by people simply squirting some of the 13 substance that is necessary to get the tax credit into 14 another substance and then asking the Treasury Department to send them a check, which is done. 15

What I am going to be offering here is that with 16 17 three of these refundable tax credits, we just eliminate 18 the refundable part, not the tax credit, not the way that 19 you can get the underlying credit, if you are paying 20 taxes and affect you. If you are not paying taxes, it 21 does not seem to me that taxpayers ought to be sending a 22 check to somebody, especially since it has spawned the 23 kind of abuse that it has.

24 So I appreciate the opportunity to offer my 25 amendment in the beginning here. And, again, we just

1 heard from my colleagues, I am not eliminating the

2 credits. You can still take them if you are paying 3 taxes. If you are a taxpayer, you get to take the 4 credit. But you cannot just ask Treasury for a check if 5 you are not paying taxes.

6 Thank you.

7 The Chairman. Thank you.

8 Senator Conrad?

9 Senator Conrad. Thank you, Mr. Chairman. Thanks
10 to you and the ranking member for bringing us all
11 together. It is not easy and you have done, and that is
12 a real accomplishment.

13 I think it does put us in a good position to go into 14 what really needs to be done, which is comprehensive tax 15 reform to help us reduce the deficit, generate additional 16 revenue, given the fact revenue is at about a 60-year low 17 in this country, but at the same time, to lower rates, to 18 broaden the base, to help America be more competitive, 19 because I think that would be good economic tonic for the 20 country.

You have also dealt with the alternative minimum tax so middle-class taxpayers and others do not have to be worried about being caught up in the alternative minimum tax as they file their 2012 tax returns. And by extending many of the provisions through 2013, this

package gives a measure of certainty to individuals and businesses affected by the temporary nature of our code and ensures that this committee can forge ahead with tax reform without the distraction of tax extenders.

5 So this is a small, but solid step forward. I think 6 we are eliminating 15 or 16 of the tax expenditures by 7 this act. So it is a beginning on tax reform. That is a 8 very good step to be taking.

9 Just a word on energy. We certainly need to provide 10 certainty to those who are helping reduce our dependence 11 on foreign oil. We have gone from a 60 percent 12 dependence on foreign oil to less than 42 percent 13 dependence on foreign oil today.

Part of the reason is, of course, the explosion in domestic production that is occurring in my State. My State is now the second largest oil producer in the country. But it is also because of what we have seen with respect to renewable. And my State is now, I think, the leading State in terms of wind energy producing its electricity.

I think some 15 percent of our electricity in North Dakota now comes from wind production. So it is important that we move forward not only with wind, but biodiesel, cellulosic ethanol, and other renewable energy sources that are included here. And most immediately

extending those credits is also important on the jobs front, because in my State, we have got a lot of production of the wind power equipment and without this extension, those jobs would be lost. So these are important measures.

Mr. Chairman, I thank you for bringing us together.
The Chairman. Thank you, Senator, very, very much.
Do any other Senators seek recognition?

9 Senator Roberts?

Senator Roberts. Thank you, Mr. Chairman. This
 has taken strong leadership and I appreciate the strong
 efforts you persevered in moving this package forward.

I think this is a strong sign that we mean business and we are also ready to move on a bipartisan basis to address the fiscal issues facing the country in regard to tax reform down the road.

We need to provide certainty to businesses all across the country -- that is the biggest thing I hear -in lieu of the regulatory overkill and uncertainty with the tax code. And there are additional extenders that should be included; as an example, a bonus depreciation extender we all had supported in the past, which is vital for business all across the country.

I know that my distinguished colleague and my fellow farmer, rancher and specialty crop producer, Senator

Stabenow, will be introducing that or will be talking
 about it.

I know we are talking about, because the Chair has ruled that it is non-germane. I might add neither is the reference point for wheat in Montana, but then that is another matter.

7 The Chairman. We are going to include that.
8 Senator Conrad. You are going to include that one?
9 The Chairman. Yes.

10 Senator Conrad. That is germane?

11 The Chairman. That is germane.

12 Senator Conrad. We will have a meeting this

13 afternoon. We will talk about it this afternoon.

14 [Laughter.]

Senator Conrad. At any rate, thank you so much foryour leadership efforts. And I think that is about it.

17 The Chairman. Thank you, Senator.

18 Senator Schumer.

19 Senator Schumer. Thank you, Mr. Chairman. First, 20 let me thank you for your really great efforts here. You 21 said you wanted to get this done. Most people thought 22 you could not get it done, and you did and I salute you 23 for it, because it is a good step, as you always 24 maintained, to helping us we try to resolve the even 25 bigger and much more difficult issues that we will face

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1 as we approach January 1.

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2 I want to thank Senator Hatch, as well. This has 3 been a very good bipartisan effort. We have had our 4 differences. Obviously, we are not going to agree on everything. But to move this bill forward is a very fine 5 6 thing and I salute both of you for your good work. 7 I have made no secret that I think there is one 8 glaring hole, and we all know what that is, that being 9 the exclusion of important tax relief for students and their families. I will talk about that later. 10 11 But overall, I think it is a very good package. I 12 am particularly pleased that it provides relief for 13 middle-class families and for some of our businesses, as 14 well. 15 The AMT patch getting included in this bipartisan 16 package, I believe, is a major victory for middle-class 17 Americans all across the Nation and in every State. In 18 my home State of New York alone, more than three million 19 taxpayers would be hit by the alternative minimum tax if 20 left unaddressed. 21 We all know that AMT, when it was passed decades 22 ago, was supposed to affect the very wealthy, whether 23 they be corporate or individuals who did not pay taxes or

paid a very low rate of taxes. But unfortunately, it was 25 not drafted with the future in mind and now it is dipping

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deep into the middle class, people who are not much above
 average income and paying an AMT.

3 That never was intended and having this AMT patch is very, very good. AMT relief is a policy Democrats and 4 5 Republicans have always agreed upon and it would have 6 been wrong, in my opinion, to hold this very important 7 consensus item hostage for negotiations at the end of the 8 year, and it is great that we are including it in the 9 bipartisan package now. And I want to thank everybody 10 for coming around on that issue.

Bit by bit, we are turning the fiscal cliff into a little more of a slope and there is big progress this year, progress with AMT, progress with these extenders, and progress because of Leader Reid and Speaker Boehner in terms of avoiding a government shutdown on December 31, which would have just ensnared us.

17 So I think that this was a good week, and let us 18 hope that it presages more good things and more 19 bipartisan cooperation for the good of the Nation as we 20 approach the fiscal cliff.

I am proud to support this package here today. Obviously, I am going to work for some of the things I think were missing as we move toward December, but I think it is a good thing and I hope we can move it as quickly as possible.

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God knows, with the miracles you perform, maybe we can even move it today, who knows, on the floor. The Chairman. Any Senators on this side of the aisle?

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Senator Snowe?

6 Senator Snowe. Thank you, Mr. Chairman. I just 7 want to thank you, as well, and the ranking member for 8 undertaking today's markup and get examined the so-called 9 tax extenders and building, hopefully, a consensus 10 ultimately on overall tax policy that would lead to 11 greater bipartisanship in the future for long-term 12 comprehensive tax reform.

I could not help but recall one witness' statement before this committee, which was that we now have a permanent-temporary tax code. And I think that these tax extenders illustrate the point and the proliferation of these tax extenders.

Since Congress undertook tax reform in 1986, we have had a total of 159 tax extenders. Eighteen have expired and, of course, 140 extenders are the ones which the committee has to grapple with essentially on an annual basis now.

23 When you think about it, back as of the 1986 Tax 24 Reform Act, there was a trickle of extenders. Then it 25 became a river in the 1990s when 32 extenders were added,

and then exploded in the decade of 2000, when 97

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extenders occurred. And so 24 have been added in recent
years to the total of up to 159 tax extenders.

4 This has created, I think, without a doubt, 5 indisputable, across this country, a broad-based 6 uncertainty, and that is why we are seeing the lackluster 7 economic growth numbers, the paltry job creation numbers, 8 and is reinforced by a study that was undertaken by three 9 political scientists with respect to the level of 10 uncertainty, which is at an historic high.

In fact, according to their report, if we had just maintained the same level of policy synergy that existed in 2006 instead of the unprecedented levels that are occurring today, our GDP would be 2.2 percent higher and 2.5 million more Americans would be employed.

So what we have accomplished here today is a modest step toward providing some certainty, but, obviously, overall, we have a long ways to go. And given the necessity for comprehensive tax reform, I hope that this will give the ultimate momentum and impetus for it, that we defer and refrain from going through this process on an annual basis and into the future.

I appreciate what you and the ranking member have been able to realize with this markup, and that is eliminating extenders that resulted from the 2009

stimulus, limiting the scope to 2011 and 2012 provisions that were expiring, as well as removing approximately 19 provisions.

Finally, Mr. Chairman, I am pleased that some of the small business tax provisions have been included in this mark that I proposed, including the built-in gains for S corporations, excluding for small business capital gains and expensing, all of which I think are going to be crucial to helping generate some job creation in this realm of uncertainty.

I would hope that in the future, that this will not be a repetitive practice on our part with respect to extenders; that, ultimately, the committee will engage, and the future Congress, on tax reform.

I do regret the amount of uncertainty that has pervaded our economy today, because, ultimately, it has done a disservice to Americans who desperately need jobs and desperately need the kind of certainty that comes with the investments that are essential to making this economy grow.

A 1.5 percent economic growth is a sad statement and commentary when we could have done so much more this year and last to avert that crisis.

24 Thank you, Mr. Chairman.

25 The Chairman. Thank you, Senator.

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Senator Stabenow?

2 Senator Stabenow. Thank you very much, Mr. 3 Chairman. Let me say, first, congratulations to you. In having gone through the effort with Senator Roberts and I 4 in the farm bill, I have some indication of the 5 6 challenges and what you and Senator Hatch have done, and I want to congratulate you on bringing together diverse 7 issues and people. 8

9 While we all have items we would like to have 10 considered, if not today -- I will certainly speak later 11 about one that I certainly want to have addressed before 12 the end of the year. I think this is a very important 13 bipartisan, balanced effort to create certainty in the 14 marketplace.

Just as we need certainty in rural America with that 5-year farm bill, we need certainty in rural America around bio-energy issues. I am very pleased that you have included the important efforts that we worked on together in the 2008 farm bill around bio-energy and issues that relate to rural America, and I am glad they are included here; of course.

The R&D tax credit and the wind production tax credit are so critical. And I remind my colleagues that there are 8,000 parts in one of those big wind turbines and we can make every single one of them in America. So

1 it is jobs.

2	One other area that I would just mention at this
3	point, because this is about, certainly, for business,
4	but, also, for families. And back when the mortgage
5	crisis started, I was pleased to work in a bipartisan way
6	on a mortgage cancellation tax relief issue that has been
7	extended here, where if a family finds themselves
8	refinancing in a short sale, in some way working with
9	their lender to have loan forgiveness on part of their
10	loan as they refinance, they would not have to count the
11	loan forgiveness as income and pay taxes on it.
12	This has been an important policy we had in place
13	for several years for families. We still have too many
14	families with their house mortgages under water. It is
15	important to extend it, and I want to thank you very much
16	for including that in the package.
17	The Chairman. You bet. Thank you.
18	Is there anyone on this side who wishes to be
19	recognized?
20	Senator Nelson?
21	Senator Nelson. Mr. Chairman, I am going to submit
22	it for the record. I just want to thank Senator Coburn.
23	There is a part in here on ID theft from prisoners on
24	getting tax returns, and it is timely because the
25	Treasury Department is coming out with a report today

1 that says there are \$5.2 billion lost in ID theft in the 2 tax code.

3 Thank you, Mr. Chairman.

4 The Chairman. Thank you, Senator.

5 Senator Carper?

6 Senator Carper. Thanks so much. I just checked my 7 e-mails and it looks like the weekly unemployment 8 insurance filings for the week that ends today were about 9 365,000. It has been bouncing up and down -- those 10 numbers have been bouncing up and down for the last 11 couple of weeks, but the 4-week average is about 365,000 12 people filing for unemployment insurance.

13 That is too high, but it was about 638,000 after the 14 President and Vice President were inaugurated.

Tomorrow, I am going to get the numbers, the jobs numbers for the month of July. I think most economists are expecting maybe 100,000 or so jobs, private sector job growth. Not good enough. We have seen about 28 or 29 consecutive months of private sector job growth; again, not good enough.

One of the things we all hear is among the reasons why it is not more robust is because of uncertainty and lack of predictability. Can the government remove the glue spots and can we provide some certainty with the tax code? 1 One of the themes that seems to be emerging here 2 today from Democrats and Republicans is an interest in 3 doing something comprehensive. The grand compromise is 4 if you would rather include, on the tax side, lowering 5 rates and broadening the base.

6 I have suggested to my colleagues in this room, 7 private and other firms that if we are going to do 8 something like the Bowles-Simpson Deficit Commission 9 recommendation, where we broaden the base and lower the 10 rates, we have to figure out how to pull the plug on some tax expenditures that, frankly, serve no useful purpose 11 12 anymore. And that is what we effectively do with about 13 15 or 16 of them, save about, I think, 25, but in dollars 14 in the next 10 years in doing so.

I described this as a dress rehearsal for the really big steps that we are going to need to take later this year.

18 I want to express my thanks, if I could, Mr. 19 Chairman, to you and to this young man here, Ryan, 20 sitting in the room, for working with us; and, Olympia 21 Snowe, I think you have a fellow on your staff named 22 Patrick who worked with us really closely on the 23 investment tax credit with respect to offshore wind. 24 The production tax credit just does not help on 25 offshore wind. If we are going to actually put offshore

1 windmill farms from North Carolina up to Maine over the 2 next couple of years, we need the investment tax credit, 3 and we very much appreciate the work that was done here. 4 So thanks so much.

The Chairman. Thank you, Senator.

Senator, you have talked about an improvement area.
I think Senator Wyden -- it is just a preliminary warmup. Your inference to getting --

Senator Carper. Dress rehearsal.

10 The Chairman. Dress rehearsal, widens the prelims, 11 and somebody on this side, warm-up. Whatever the word, 12 we are working together here.

13 Senator Grassley?

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14 Senator Grassley. Mr. Chairman, I want to thank 15 you and Ranking Member Hatch for working with me and 16 other Senators on this committee to make sure that we are 17 not pulling the rug out from underneath the wind energy.

18 I appreciate the inclusion of the wind provisions in 19 the chairman's modification as it finally ended up.

The best legislative products are those developed in regular order through the committee process. I appreciate the chairman's leadership in having this committee do its work on tax extenders, and it is good that we are able to report a bipartisan package.

Let us hope it is a sign that we can work together

on the much, much more difficult task of comprehensive
 tax reform.

Proceeding with major legislative tax reform will
need to be different than the way these extenders were
handled if we are going to be successful at tax reform.
I have heard the rationales behind how this package was
put together, and I just want to say I was born at night,
but not last night.

9 It went from a one-on-one conversation with the 10 chairman in early May about the overall tax agenda this 11 year to a members meeting in June, where it was agreed 12 the committee should mark up an extenders package. More 13 than a month passed before the next meeting was held, and 14 that was last week on July 25.

Everyone still agreed about acting on an extenders package, but there was a lot of disagreement about the scope, including the definition of traditional extenders, whether both expired and expiring provisions should be considered, and whether provisions should be extended for 1 or 2 years.

We met again on Monday. There was still no resolution on scope, and we were told that once that was resolved, we would have more meetings to discuss the package. Then at 4:30 p.m. on Tuesday, committee members were told there was agreement on scope, and Republican

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1 members were briefed on the package on Tuesday evening.

But there were no more meetings, as had been promised. And less than 5 hours later, the chairman's mark was released and this markup was noticed.

5 I know how much work goes into releasing a mark. I 6 have had a lot of experience in that area. The mark that 7 we are considering today, obviously, did not come 8 together in less than 48 hours.

9 I appreciate that the chairman and ranking member 10 have worked with me since the mark was released. My 11 frustration was with the lead-up to the mark, the lack of 12 information, and no response to inquiries about members' 13 priorities.

14 The wind energy production tax credit is a major 15 priority of mine. Even with its longstanding bipartisan 16 support, the credit was left on the cutting floor for no 17 apparent reason. My view is that no one energy tax 18 incentive should be singled out over the others before a 19 broader tax reform debate takes place, which, hopefully, 20 will be early next year.

I support looking at every extender, not just energy-related, in the context of that debate and I welcome that debate. I support lower rates, a broadened base, and a simpler, less burdensome code. Of course, realizing those goals will mean compromises.

1 Right now, as your bill is aptly named, we should be 2 focused on providing certainty of existing tax law. In 3 the end, we work together. I do not want to repeat the 4 process leading to this mark in the future.

I thank you.

The Chairman. Thank you, Senator.

7 Senator Kerry?

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8 Senator Kerry. Mr. Chairman, I think there are a 9 number of very important messages coming out of here 10 today. And notwithstanding the comments we just heard 11 from the Senator, which I understand, there are reasons 12 that these extenders have not been done sooner, and a lot 13 of us have been very, very frustrated by that. But I am 14 not going to go back into those reasons now or here.

I think that one of the things that is clear coming out of this is there is a strong appetite on both sides of the aisle and, I think, throughout the Senate, not just on the Finance Committee, to tackle the tax code in the whole and, also, to do what we all know we have to do about the fiscal and debt challenge that the Nation faces.

The reason we are here today, Mr. Chairman, is really because you and Senator Hatch have exhibited real leadership, and I salute you for that and thank you for it. And I thank all the members of the committee.

I think the Finance Committee has approached this intelligently, thoughtfully and responsibly in the last few days, and we are doing what we are supposed to do. And I hope the marketplace will take note of what is happening here.

6 Number one, I think there is a broad consensus here 7 that we would hope this would be the last extender bill. 8 We need to get back to a stable, comprehensive, 9 understandable tax policy that everybody can understand 10 out in the marketplace, and it is not subject to annual 11 vagaries.

One of the ironies here is that fossil fuels has a permanent subsidy. And every year, the new market, the new energy market has to come hat in hand struggling to try to get its ability to be able to continue, even though that is one of the single biggest growth areas in the country.

So my hope is that this is sort of the beginning of that tax reform process, and I sense from discussions with a lot of Senators that it is.

I would like to say, also, that for the AMT piece, a few days ago, it did not look like that might be possible. And I think just looking at Massachusetts, about a million people in Massachusetts who would have been subject to an unexpected tax increase next year were

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1 it not for the action that we are taking today, and that 2 is replicated across the country. And so I am delighted 3 that we are able to do that and avoid that.

Also, I am really pleased that we are doing the energy pieces here. It is such an enormous market and so many other countries have been more serious than we have about opening up opportunities in that market.

8 So there is nothing symbolic about what we are doing 9 here. The credit for energy improvements to the home, new energy efficient homes, producing more energy 10 efficient appliances, all of these mean real jobs in our 11 12 States for construction workers, plumbers, electricians, 13 energy saving companies and others, and I think it is on 14 the top of the list for a lot of families and businesses. 15 It is going to increase the money that they can keep and 16 provide more efficient use of energy.

17 Finally, let me just echo what Senator Schumer said. 18 I had an intern meeting this morning, a bunch of interns, and on the minds of all of them was the cost of 19 20 education and how it keeps going up and how troubled they 21 are by the choices they have to make about paying back 22 and how they are going to pay back loans and how it even 23 affects the kind of work that they will wind up doing. 24 To not be able to reduce that cost, I think, misses

25 one of the critical components of how you have a strong

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economy. Education is the foundation of America's
 economy and of our ability to lead and compete in the
 world.

4 So I am going to work with Senator Schumer and 5 others to make sure that the American opportunity tax 6 credit is fixed appropriately where it needs to be, but 7 that we put it in place.

8 So, Mr. Chairman, thank you for leading the 9 committee to do what we should be doing, and I hope the 10 business community and the country and I hope investors 11 and others will sense the appetite that exists here in 12 this committee to get the job done as we go forward in 13 the next months.

14 I am convinced we will do comprehensive tax reform 15 next year, and it is long overdue.

I also want to thank the staff. We are blessed to have an excellent staff on this committee and they work well on bipartisan lines. That is not something that has been happening enough around here.

So I thank you very much for your leadership, Mr.Chairman.

22 The Chairman. Thank you, Senator.

23 Senator Coburn?

24 Senator Coburn. Mr. Chairman, I thank you for the 25 conversations you have had with me and being willing to

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1 work. I must say I am really disappointed in our

2 progress in terms of eliminating -- the way I calculate 3 it, if you do not count VETCH, which, by a 75-vote to 23-4 vote on the floor of the Senate, we eliminated that. We 5 save about \$6 billion.

6 That is a whole lot better than we have done on a 7 lot of things, and so I congratulate you. But I think we 8 could have done a lot better, and I am going to have 9 several amendments to try to do that and I am going to 10 live within my commitment that I made to you last night 11 to not extend our mark.

I do not want to get into a debate on this issue, but as an accountant and, also, someone from Oklahoma, what the Senator from Massachusetts just alluded to in terms of fossil fuels is not accurate. The fact is oil and gas companies pay exactly the same amount of tax they would have paid if they had no credit. We just changed the time at which they pay it.

The only benefit for them is the time value of money, because we allow accelerated depreciation and accelerated write-off, which they would write off over a 10-year period anyway. So there is no true subsidy other than time value of money, which is right now the quarter of 1 percent on a 30-day bill.

25 So there is a difference. And I am for us using

renewable fuels. I am not against it. But I also want
 us to make sure we are doing that efficiently.

3 So I would tell you I have several amendments. I 4 appreciate you and Senator Hatch. I think it is time we 5 did this. And as you know, I have been involved in 6 several areas trying to get to exactly where Senator 7 Kerry said we want to go.

8 I was on the Bowles-Simpson. I had to make some 9 tough votes on that. I was on Gang of 6. I am still 10 working with anybody that will work with me in the 11 Congress to solve our fiscal issues.

But we are going to have a vote in a little bit that is going to deny us fixing over 200 million bucks, because we are continue to pay for something over 10 years that we are going to spend in 3, just like we did the highway bill, which we made it work. In the long run, it does not work. If we need to pay for it, we need to pay for it now and not later.

So I thank you again for your work and I lookforward to our markup.

21 The Chairman. Thank you, Senator.

22 Do any other Senators wish to speak?

23 Senator Menendez?

24 Senator Menendez. Mr. Chairman, very briefly. I 25 want to thank you for advancing what I think is an

important step forward as we do move toward tax reform in
 2013. And this is an important package for both families
 and businesses in my home State of New Jersey.

I am particularly pleased to see an extension of the alternative minimum tax relief, a critical issue for over 1.5 million New Jersey families. And in the bipartisan spirit of this markup, I am pleased to be working with Senator Hatch to seek to extend that relief for another year to give these families some certainty as we move into tax reform.

I am hoping as we move there to that direction, that we will look for sort of a piecemeal approach to AMT to see relief that is more permanent in nature, and I think there is a broad bipartisan support for that effort.

So with that, Mr. Chairman, I have other issues, but I will look forward to the markup. And thank you for moving forward.

18 The Chairman. All right. Let us now turn to the 19 bill.

I announced the mark or the bill earlier this week, and, at some point, we are going to walk through the modifications to the mark and, obviously, Senators can ask any questions they might. Then we will consider amendments to the mark and vote on whether to report the mark.

We have a quorum here. I just hope we can keep our
 quorum so we can do our work today.

The committee has before it the chairman's mark on the Family and Business Tax Cut Certainty Act of 2012. And my modification to that mark is so modified. The modification is deemed incorporated into the chairman's mark.

8 The bill extends a number of tax provisions that 9 expired in 2011 and provisions that expire in 2012. 10 There have since been some modifications to this bill 11 since we released the mark Tuesday night.

12 Tom Barthold from the Joint Committee on Tax will 13 describe the modifications to the mark. And after the 14 description, I urge Senators to ask any questions they 15 may have.

Also, very talented staff at the table can answer other questions. Ryan Abraham, from my staff; Mr. Lyons, from Senator Hatch's staff. We also have with us Emily McMahon, acting Assistant Secretary for Tax Policy at the Treasury.

21 So, Mr. Barthold, why do you not describe the 22 modification?

25

23 Mr. Barthold. Thank you, Mr. Chairman and Senator24 Hatch.

You have before you three documents relevant to

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today's markup: JCX-67, which describes the underlying mark; JCX-69, which provides the modifications to which the chairman just referred; and, then, JCX-70 is a revenue table of the mark, as modified.

5 To conserve time, I will just highlight five items 6 in the modification. First, the chairman's modification 7 drops two provisions from the underlying mark. It drops 8 the so-called "brown fields" provision, which provides 9 expensing of certain environmental remediation costs.

10 It also drops a provision which provided look-11 through treatment of mutual funds in the case of a 12 foreign decedent to determine the source of the 13 underlying property.

I will highlight three of the more significant additions to the mark. As was noted by a couple of the members, the modification to the mark adds a second year AMT patch to the underlying mark for 2013. It provides an exemption under the AMT equal to \$79,850 for a joint return, \$51,150 for a single return.

The chairman's modification also expands the underlying mark's provision which extended the benefits of section 179 expensing. This provision primarily benefits smaller businesses. The expansion is to include qualifying property expenses in any 1 year up to \$0.5 million and, also, permits certain real estate to qualify

1 under section 179.

2	Then, lastly, in terms of larger modifications in
3	the chairman's modification, the chairman's modification
4	extends the expiration date for qualifying properties
5	under section 45, the alternative electricity production
6	tax credit. It also extends the provision passed several
7	years ago which permits a taxpayer to elect to convert
8	from a production tax credit to an investment tax credit.
9	In particular, the expiration date is changed by
10	instead of working with what has typically been done of a
11	"placed-in-service" date to define qualifying property,
12	property will now be qualified regardless of when it is
13	placed in service if it meets a minimal construction
14	expenditure outlay prior to the expiration date of the
15	provision.
16	JCX-69 details the other modifications in the
17	chairman's mark. But in the interest of time, I will
18	conclude here. I am happy to answer any questions that
19	the committee members might have.
20	The Chairman. Thank you, Mr. Barthold.
21	It would be my thought that this would be a good
22	opportunity to ask some questions. A vote has just begun
23	on the floor. There are two votes. I think they are
24	back to back. So I think it makes sense for us to recess
25	for about 15 minutes beginning about 10 minutes after

1 11:00.

2	But this would be a good opportunity to ask
3	questions, and, hopefully, most of the questions will
4	have been asked by the time we get back and we can begin
5	with amendments when we return.
6	We are going to recess in about 5 minutes. So here
7	is a chance to ask any questions or make any speeches,
8	any comments, before we get to amendments when we return.
9	[No response.]
10	The Chairman. The committee stands in recess until
11	11:30.
12	[Whereupon, at 11:05 a.m., the committee was
13	recessed, reconvening at 11:53 a.m.]
14	The Chairman. The committee will come back to
15	order.
16	Under the committee rules, we need 13 members to
17	transact business, but only eight or nine to talk, ask
18	questions. That is, we will have to wait to 13 to
19	consider amendments. We have 10.
20	Do any members wish to ask any questions of either
21	Mr. Barthold or anyone else about the modification to the
22	mark?
23	[No response.]
24	The Chairman. Well, let us consider the
25	amendments. We just need 13 to vote.

Who has an amendment to offer? Actually, they have
 a list here, and it was put together by our joint staffs,
 my staff and Senator Hatch's staff.

I will just read the first four so Senators have an
idea what the order is. The first is No. 10, Wyden-2,
electric motorcycle tax credit.

No. 2 is Snowe-Bingaman No. 1. I think Senator
Bingaman or Senator Snowe wished to speak on it, not ask
for a vote.

No. 3 is Conrad-Rockefeller. Next is Kyl No. 4.
Then next is a Schumer amendment regarding the AOTC.
Enzi amendment, next. Those are the first seven.

13 The only ones, according to my notes here, that 14 require a voter is the first one. It is Senator Wyden's 15 Amendment No. 10.

Senator, do you want to talk about your amendment? Senator Wyden. Very briefly, Mr. Chairman. Would you like me to proceed?

19 The Chairman. Yes. Go right ahead.

20 Senator Wyden. Thank you, Mr. Chairman.

21 Mr. Chairman, your tax reform hearings, in my view, 22 have been very valuable. We even had a good one 23 yesterday on the business credits.

24 What it highlights is the need to streamline the tax 25 code, to scale back some of these tax expenditures,

particularly the credits and the incentives that exist in the code. And this is pretty much what I have heard over the years in talking to colleagues on both sides of the aisle.

5 So I am offering this amendment with exactly that 6 kind of spirit in mind, the need for streamlining it and 7 scaling back provisions of the tax code. This amendment 8 would reform the tax credit for electric vehicles that 9 meet public highway standards for 2 years.

Now, there are three significant changes from the way it works today. Today, you get the credit for an electric golf cart. For vehicles that you cannot take on a public highway, there are three different categories of vehicles.

So what this amendment does is it changes all of those provisions that, in today's code, just defy common sense. For example there is no reason to have a credit for an electric golf cart, one; there is no reason for a credit to be for a vehicle you cannot take on a public highway; and, we ought to have one category rather than three.

22 So what this amendment does is, it makes those 23 changes, and, as we talked about earlier, and Senator 24 Cantwell touched on it very well earlier, also, this is 25 about good-paying American jobs.

I see it in Oregon communities. We see it around the country. These jobs are going to go somewhere. And the question is are they going to be jobs we have at small businesses in this country, are they going to be red, white and blue jobs in this country, or are they going to be developed by our competitors.

So I hope the committee will support this. And you
and I have talked about this, Mr. Chairman. I thank you
for your courtesy. And I hope the committee will vote
for it this morning.

11 The Chairman. Thank you, Senator.

12 Any discussion?

13 Senator Hatch?

14 Senator Hatch. Mr. Chairman, we, as a committee, 15 have always done a good job of eliminating a lot of 16 expiring tax provisions, and a lot of us do not think 17 that we should take two steps back from what we have 18 already accomplished.

Do we really want to continue providing the tax incentive for purchase electric motorcycles? Our deficits are burning out of control and we are trying to reduce a number of tax expenditures to show that we, as a committee, are capable of reforming the tax code.

Now, if we cannot agree to end tax expenditures for electric motorcycles, then how are we going to really

1 handle the bigger items when they come up?

There are many, many things that are going to just give us all heartburn to do tax reform, and it is given us heartburn to come as far as we have on this.

5 Now, if any of my colleagues really want to help the 6 electric motorcycle industry, then I think they should 7 vote against the amendment and start thinking about other 8 tax expenditures we can eliminate in order to bring down 9 the rates to help all businesses.

I just wonder, do we really want to portray ourselves, as members of the Finance Committee, willing to drive over the fiscal cliff riding on the back of an electric motorcycle? I just do not think so.

I appreciate my colleague. I am not quite sure why he has to have this amendment. But I hope we can vote against this.

The Chairman. Senator Bingaman?

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18 Senator Bingaman. Mr. Chairman, I support the 19 amendment. I do think it is important that we see the 20 light-duty transportation in this country move toward 21 more and more use of electricity. This is one of the 22 real opportunities that we have to do that, and these are 23 vehicles we are talking about that are produced in this 24 country.

We need to grow that industry. We need to increase

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1 and support the demand for these vehicles, and I think it 2 is a good amendment.

3 The Chairman. Any further discussion? Senator Stabenow? 4 5 Senator Stabenow. Just briefly, Mr. Chairman. 6 This really does go to the whole question of 7 incentivizing making technologies in America. It really 8 does. And other countries are trying to create tax 9 policy that takes our jobs overseas, and this is one that 10 is an industry that is here that I think is appropriate 11 to support. 12 The Chairman. Thank you, Senator. 13 Is there any other discussion? 14 Senator Wyden. Mr. Chairman, just very quickly. 15 Senator Hatch, I think you know I do not take a 16 backseat to anybody in terms of lowering rates to ensure 17 competitiveness. That is what is in the legislation that 18 I had with our colleague, former Senator Gregg, and Senator Coats. 19

This is \$15 million over 2 years -- \$15 million over 2 years, thousands of jobs on the line, and American 3 jobs, particularly in the kind of small businesses that 3 you have championed in the past.

24 So Senator Baucus has indicated we have got a long 25 day ahead of us. I hope colleagues will support this.

And I thank Senator Bingaman and Senator Stabenow, 1 2 because I think they make the point about American 3 competitiveness. Mr. Chairman, I yield back. 4 5 The Chairman. Thank you, Senator. 6 Frankly, I think it makes sense. The modification 7 gets rid of golf carts, which I think makes good sense, 8 and I urge the adoption. 9 All those in favor of the amendment, say aye. 10 [A Chorus of Ayes.] The Chairman. Those opposed, no? 11 12 [A Chorus of Nays.] 13 The Chairman. In the opinion of the Chair, the 14 ayes have it and the amendment is agreed to. 15 Other amendments? 16 Senator Kyl? 17 Senator Kyl. Mr. Chairman, the amendment that I spoke of in my opening statement I have modified on the 18 assumption that by so doing, we will adopt it. 19 20 What I was speaking of is the refundable feature of 21 three specific tax credits: the diesel mixture credit, 22 the alternative fuel credit, and the alternative fuel 23 mixture credit. 24 The reason for this is that IRS has had a very 25 difficult time verifying after the fact whether or not

the refund check that Treasury sent to someone should have been sent, and they are concerned that they have to pay interest if they do not send the check out.

So what they are doing in practice is to send the 4 refundable check out first, ask questions later. 5 And as to one of the three in particular, they are very 6 7 concerned about abuses. The one that they are most 8 concerned about abuses is the alternative fuel mixture 9 credit, where situations occur like have been reported 10 that one-tenth of 1 percent of a fuel like diesel fuel is sprayed in an atomized form into the fuel that is being 11 12 produced through some other process, and that is claimed 13 as the basis for the viability of the alternative fuel 14 mixture credit.

There is a long memorandum from the Internal Revenue Service which tells you more than you want to know about anaerobic digestive, et cetera, et cetera, processes, and they have some pretty firm rules about when they think someone would qualify or not.

The reality is it is very difficult, if they have made these payments after the fact, to get the money back. And recall that I think it was something like \$26 billion was saved as a result of the reform that we made on the so-called black liquor, and I am not trying to take one side of that or the other. But the problem was

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1 the refundable aspect of it.

2 This would, after the end of this year, simply 3 eliminate the refundable feature of this particular tax. So that if you are paying taxes and you think you can 4 5 take the credit, you still get to do that. 6 It would not, as I originally hoped, deal with the 7 other two tax credits. So I am restricting it to one of 8 the three, just the refundable part of that. It would 9 take effect at the end of this year. 10 I hope my colleagues would agree we could at least address this feature, which is apparently generating a 11 12 lot of public attention because of the abuses. 13 The Chairman. Discussion? 14 Senator Bingaman. Mr. Chairman? The Chairman. Senator Bingaman? 15 16 Senator Bingaman. Mr. Chairman, I am not familiar 17 with various concerns or abuses that the Senator has 18 referred to, but his amendment, as I understand now, as 19 originally proposed, he was saying we should eliminate 20 the refundable aspects of both -- of all three of these 21 credits, the alternative fuel credit, the alternative 22 fuel mixture credit, and the biodiesel mixture credit, 23 and now he is saying that just the alternative fuel 24 mixture credit, the refundable portion of that should be 25 eliminated.

I think that that is now the scope of the amendment, 1 2 and, obviously, if there is fraud going on, we do not 3 want that to happen. I have not seen the evidence that there is fraud, but I have no problem with an amendment 4 5 as to so narrow it. 6 Mr. Chairman? Senator Wyden. 7 The Chairman. Senator Wyden? 8 Senator Wyden. Just on Senator Bingaman's point, 9 if the Senator from Arizona could tell us about the fraud and some of the concerns he has in terms of the 10 11 government being ripped off, taxpayers. 12 Senator Kyl. Thank you, Mr. Chairman. 13 Just in brief, I do not want to get specific people 14 in trouble, but some people down at IRS refer to it as 15 "chocolate water." 16 What IRS has done is to limit the application of the 17 credit to situations where the fuel is actually sold for 18 use for transportation, and they require some form of 19 liquification. 20 Here are the fuels to which they restrict it:

21 liquefied petroleum gas, P-series fuels as defined by the 22 Secretary of Energy, compressed or liquefied petroleum 23 gas, liquefied hydrogen fuel -- that does not extend to 24 the mark because it is already extended through 2014, 25 September -- compressed or liquefied gas derived from

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1 biomass, and liquid fuel derived from biomass.

An alternative fuel mixture credit is given when one of those fuels that I just indicated is bonded with as little as one-tenth of 1 percent of a fuel like diesel fuel or kerosene, gasoline, whatever it might be.

6 The problem is that there are a variety of different 7 techniques for doing this. There is an Internal Revenue 8 Service memorandum of about a year ago, it is an advisory 9 by the chief counsel that discusses the techniques that 10 are used, the concerns they have about them, and answers the legal question, which one of these qualifies or not. 11 12 And they go through it in this memorandum and explain 13 which ones qualify, which ones do not.

14 It seems to me that they are making credible 15 distinctions and requirements based on the law, but the 16 problem I am informed of is that even that -- in effect, 17 what they do is when somebody files for the credit, 18 Treasury sends the check out, because they are concerned of liability if they do not, and then they have to make 19 20 the determination after the fact whether the taxpayer 21 actually gualified or not.

In a lot of cases, I am told -- this is anecdotal -that they have trouble getting the money back.

24 Senator Wyden. The staff just reported that there
25 were perhaps \$10 million worth of fraud, but that

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certainly starts adding up to real money and it seems, to 1 2 me, to be a supportable amendment. 3 Senator Kyl. I appreciate it. And I would just note that on -- again, I am not knocking black liquor, 4 5 but that what happened there was, as I understand it, 6 qualified in the maybe hundreds of millions of dollars 7 and ended up being \$26 billion when CBO finally scored 8 it. 9 I thank my colleague. 10 The Chairman. Any further discussion? 11 [No response.] The Chairman. All those in favor of this 12 13 amendment, say aye. 14 [A Chorus of Ayes.] 15 The Chairman. Those opposed, no. 16 [No response.] 17 The Chairman. The ayes have it. The amendment is 18 agreed to. 19 Some Senators, I am told, want I have a list here. 20 to push their amendments for a vote and some do not. But 21 let me go down the list. 22 The second one on the list would be a Snowe-23 Bingaman, but Senator Snowe is not here yet. 24 So I would like to go to the Conrad-Rockefeller No. 25 1.

1 Senator Conrad.

r Conrad. Mr. Chairman?

2 The Chairman. Senator Conrad?

3 Senator Conrad. Mr. Chairman, this is also4 cosponsored by Senator Enzi.

5 I would like to briefly talk about it. I will not 6 push it to a vote, because I understand that you would 7 rule it out of scope for today's markup.

8 But I do want to indicate that this involves section 9 45(q), which is a provision to provide an incentive to 10 capture and store carbon dioxide.

11 If we could store and capture carbon dioxide from 12 industrial facilities, we could boost domestic oil 13 production very dramatically. The Department of Energy 14 has reported that standard oil recovery techniques leave 15 80 percent of the oil in the ground -- as much as 80 16 percent.

17 Using CO₂-enhanced recovery could double the 18 efficiency of oil recovery, according to the industry and 19 according to the Energy Department. And we know how to 20 apply this technology. It is being done today in North 21 Dakota with what is the world's largest coal 22 sequestration, carbon sequestration project in the world. 23 It is being done by the Great Plains syn-fuels 24 plant, which delivers CO_2 to an oilfield in Canada. The 25 injected CO_2 is estimated to extend the field's

1 productive life by 25 years and produce an additional 130 2 million barrels of oil.

3 In the U.S., CO₂-enhanced recovery could increase the economically recoverable oil by up to 67 billion 4 barrels. This is a big deal. But so far, the section 5 6 45(q) credit has not worked as well as it should. It is 7 available for no more than 75 million tons of carbon 8 dioxide, but many companies cannot be sure the credit 9 will be available when they actually finish the project. 10 So; the credit does not help as much as it could.

11 These are first of a kind projects. So the more 12 certainty you can provide, the better. This amendment 13 would modify the existing credit to provide that 14 certainty.

15 It would not change the overall cap, let me 16 emphasize that. It would not change the overall cap. But 17 it would require projects to file an application with the 18 secretary for an allocation of the available credits. Once construction has begun, the project would be 19 20 required to file an application for certification. The 21 period between receiving an allocation and a 22 certification would be no longer than 6 months. 23 But that period of time would allow projects to

24 complete their financing with greater assurance that the 25 credit would be received once the projects are placed in

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1 service.

2	The amendment also provides a cap of 15 million tons
3	per project to ensure that a variety of projects are able
4	to qualify. We do not expect this amendment would affect
5	the score at all, because the cap remains in place. That
6	is, this is an attempt to create greater certainty, to
7	get more projects done that focus on sequestration so
8	that we can expand the production of our own domestic
9	reserves.
10	So I will not push it to a vote. I would ask the
11	chairman if he would work with us, Senator Rockefeller,
12	Senator Enzi and myself, others who might be interested,
13	so that when we get to tax reform, we might consider this
14	measure.
15	The Chairman. Senator, we, as Americans, are doing
16	much better in providing for energy security. We all
17	know the developments in our country with fracting, for
18	example, say, of more natural gas and more oil, and it is
19	really a big success story.
20	A lot of it has to do, I think, with because of
21	conservation efforts we have undertaken in our country,
22	as well. And you have spoken a lot about CO_2 capture and
23	sequestration, either store it or use it for further

25 pursue.

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24 enhanced recovery. I think it is something we should

You are right that it is not within the scope of this bill. But I think you are also right that it is an incentive that could probably be very beneficial to our country so that the United States is even more secure and self-sufficient in producing energy.

6 Thank you for offering this. And I will work with 7 the Senator for the rest of this year and try to provide 8 opportunities to see if we can find the appropriate way 9 to provide for it.

10 Senator Bingaman. I appreciate that very much, Mr. 11 Chairman. And we have made enormous progress, from 60 12 percent dependence to 42 percent dependence. That is a 13 dramatic improvement. But we have got a long way to go 14 and this seems like a common sense measure that could 15 help us in that cost, any additional taxpayer funds.

16 The Chairman. Thank you.

17 Any further discussion?

18 [No response.]

19 The Chairman. Senator Enzi, do you want to speak 20 to your amendment?

21 Senator Enzi. Thank you, Mr. Chairman.

I would like unanimous consent that Senator Conrad be added as a cosponsor to the amendment.

24 The Chairman. Without objection.

25 Senator Enzi. On this amendment, we have the

partnerships and flow-through entities that have 1 2 proliferated over the last 15 years, and there have been 3 a number of individuals and corporations and trusts and the States that invest in those. And the current tax 4 5 return due dates for those major tax and information returns do not reflect those changes nor logical flow of 6 7 information so that people can get timely information for 8 doing their taxes.

9 This provides for a better flow of required tax 10 return information between entities and those who invest 11 in them, allowing them to improve their compliance by the 12 taxpayers. And it changes the tax return dates to 13 simplify the tax administration for the taxpayers, the 14 practitioners, and the government.

15 It is not about tax policy. It is about compliance 16 and administration. Most importantly, it does not change 17 the due dates for your and my personal Federal income tax 18 returns. Instead, it changes the due dates for the 19 corporate and partnership tax returns, among other 20 changes.

I do realize this is not a traditional extender and that it is out of the scope of this markup. I reluctantly withdraw the amendment, but hope that the chairman and ranking member will be willing to work with us to make these common sense fixes to the tax code.

1 The proposal enjoys broad bipartisan support in both 2 the Senate and the House, and I look forward to working 3 with everybody on it. It is a simplification of our tax 4 code.

5 The Chairman. Well, thank you, Senator, for 6 drawing attention to it. You are such a valuable member 7 of this committee with your CPA background. Senator 8 Coburn is a CPA, too. But we deeply appreciate your 9 knowledge and it will prove any tax reform legislation 10 that we enact in the future.

But thank you very much for raising it now and bringing it to our attention so we can be working to try to figure out a solution at the appropriate time.

14 Thank you very much.

Senator Conrad. Mr. Chairman, might I just comment on this amendment, as well?

17 The Chairman. Senator Conrad?

18 Senator Conrad. First of all, I want to thank 19 Senator Enzi for pursuing this. This is a good 20 government amendment. It does demonstrate, once again, 21 how screwed up our tax code is, because under current 22 law, the IRS filing deadline for pass-through entities 23 comes after the filing deadline for corporations.

24 So corporations that are involved in partnerships 25 cannot file their returns. They have got to ask for an

extension. It creates a huge administrative burden on
 these companies that want to file accurate returns.

3 So I have got staff who have worked in the industry 4 of doing returns for these business entities and they 5 have told me that it just adds hundreds of hours and 6 extraordinary complexity that could be changed by a 7 simple change in date.

8 So I thank Senator Enzi. I thank the chairman for 9 his attention.

10 Senator Wyden. Mr. Chairman?

11 The Chairman. Senator Wyden?

Senator Wyden. Very quickly. Mr. Chairman, I think your hearing yesterday --

14 The Chairman. I was just thinking of that hearing,15 exactly.

16 Senator Wyden. I think Chairman Baucus's hearing 17 vesterday, I think, proves Senator Enzi's point, because 18 I think what we heard yesterday -- and I think Senator Hatch was there for it -- we heard about the 19 20 proliferation of these pass-through entities. We are 21 going to have lots more of them in the future. And the 22 tax code has not kept up with the times.

23 Chairman Baucus talked about simplification
24 yesterday on the business side and I support what you are
25 talking about, Chairman Baucus, and I think Senator

1 Enzi's idea.

2	The Chairman. That is right. Sure. At the
3	hearing yesterday, it became even more clear how even
4	more complex business organizations are with the pass-
5	throughs and partly corporate form. Corporations have
6	pass-throughs. It is just ones are more apparent,
7	another might be a partner, a corporation might be a
8	partner of a pass-through.
9	This provision and the comments made by Senator
10	Enzi, and by you, also, Senator Conrad, are very
11	appropriate.
12	The amendment is withdrawn.
13	Next, I would like to recognize Senator Schumer, who
14	wants to offer an amendment.
15	Senator Schumer. Thank you, Mr. Chairman. And I
16	am not going to bring this to a vote, obviously. This is
17	a tiny little amendment. But I would like to make a few
18	points here.
19	I want to thank all of my colleagues on the
20	Democratic side for cosponsoring this amendment.
21	We all care, regardless of our party, ideology,
22	geographic region, about the future of this country, and
23	I think all of us share a view that we want to see our
24	country stay strong and prosperous. I always like to say
25	I want to see us stay number one. WE are a different

1 America if we are not.

If you look at the five or six reasons that could stand in the way of us being number one, I think most people would say that the failure to educate our citizenry is on that list properly.

Now, we have a lot of debate about K-through-12
education, but a lot of that is on the quality of the
education there and how we should change the structure.

9 When it comes to higher education, there is a 10 general consensus that American higher education is 11 excellent. Look no more than at the fact that hundreds 12 of thousands of students from around the world, including 13 China, want to come to our universities. It is a very 14 good education. Could it be made better? Of course. 15 But our schools, both public and private, are 16 outstanding.

The value here is financial. Cost of tuition has gone up dramatically, more than doubled in the last 7 or 8 years. The cost of going to college and all that entails has more than doubled. And if there is one place where the necessity is greater, but the ability to achieve it is less, it is higher education and the ability of Americans to go.

Every day, literally, thousands of American families and young people decide either not to go to college or

not to go to the college they deserve to go to and would
 be best for them because they cannot afford it. And to
 do something to help them go to college is a good thing.

Now, for the poor, we have Pell grants. That is a
good thing, very good. But we all know it is very hard
for the middle class to go to college, as well. If you
are making \$60,000 a year and a private school is \$30,000
a year, you shudder.

9 Moms and dads are talking in bed late at night about 10 how they are going to pay for their kids' college from 11 almost the moment they are born. And it makes eminent 12 sense to make it easier for the middle class to afford 13 college. In fact, it is an imperative, because when that 14 young person does not go to college or does not go to the 15 college of their choice, that they deserve to go to, they 16 lose, their family loses, and our country loses.

17 The concept here is not a liberal or democratic 18 concept. It is a tax break for middle-class families to 19 afford college. It lowers taxes.

I find it troubling that this issue has become a division between the parties. Now, we have a deduction that we are renewing. That was passed in 2001 and 2003 with bipartisan support. President Bush supported it. And the only thing that was done in the stimulus was to increase it, to consolidate it and increase it. And

somehow, because it was in the stimulus bill, it has
 become a no-no. I do not know why.

It is a tax break. It is a tax break for the middle class. It is a tax break for the middle class on something everyone knows we need. The statistics show -look at average incomes of people with a college degree compared to people with a high school degree. There is a recent study that showed they even longer. And we are making it harder.

10 So I cannot tell you how frustrated I am that we 11 have not accepted this measure. Some have some proposed 12 some modifications in it. We are open to those. There 13 was a study that talked about some -- a small, very, very 14 small number fraudulently say -- I guess they buy 15 paperbacks and it is a textbook and try to get the 16 deduction.

We were willing to say just do it for tuition, where there is no fraud involved, because you just get the tuition bill and you see if it is real.

So I am not offering this amendment because we have a good package. And we have come to the middle. But I will tell you this, and this is not a political stand for me. I never expected this to be politically divisive. As I said, the origins were with George Bush. I am going to work and work, and I know so many of my

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colleagues are, to make sure that his does not expire by
 December 31.

I just do not understand the opposition to this. I do not understand it. It is not an expenditure. It is not something that is frivolous. It is not something that has geographic base. And it goes right to the heart of the middle class.

8 The number of people in my State who come to me and 9 say, "Thank God, you have done that," whether they be 10 young people trying to go to college or parents trying to 11 pay for it, is enormous.

Why are we going to disappoint them and disappoint our country? So I hope, I plead. I am willing to work with my colleagues on the other side of the aisle if there are things that should be modified here. But the basic concept I have heard no one quarrel with.

The only argument I have heard is it comes from the stimulus bill, and that is not a good argument. The stimulus bill may have had bad things, but it certainly had some good things and this is one of them.

So at least we are continuing the deduction. That is important and that gives something of a break. But the cost -- since we passed that deduction, the cost of college has doubled, private and public, and the deduction means less and less each year. This credit is

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the best thing that has happened to middle-class parents who are sending kids to college in a long time, and I just hope that this will not be a point of contention come December.

5 Thank you, Mr. Chairman. I went over my time and I 6 am sorry for that.

7 The Chairman. Is there any discussion of the 8 amendment?

9 S

Senator Cardin?

Senator Cardin. I just want to thank Senator
Schumer for your efforts on this. And I understand your
decision not to pursue it.

13 But I just really want to share with my colleagues, 14 go back and talk to families in your States. Over the last year, just over the last year, families have had to 15 16 make some very difficult decisions about whether they 17 can, in fact, allow their child to go to college or not. 18 Children are graduating from college with so much 19 debt they cannot go into the fields in which they could 20 best serve their own desires and our Nation. This is a critical issue. 21

22 So for all the reasons that Senator Schumer has 23 said, we need to extend this provision. I hope we can do 24 it before the end of the year for the predictability it 25 gives our families. This is a common sense extension of
1 a policy that not only helps middle income families, it 2 helps our country. It allows graduates to do what they 3 want to in life, gives them a better chance to do that, 4 which will help our country.

5 So I just wanted to thank Senator Schumer. And I 6 agree with you on the urgency. This is one that we 7 cannot allow a gap. If we allow a gap, decisions are 8 going to made that are going to affect a person for their 9 lifetime, and we can do better that.

Senator Hatch. Mr. Chairman?
 The Chairman. Senator Hatch?
 Senator Hatch. I appreciate what the distinguished
 Senator from New York is trying to do and I appreciate
 his desire to help students.

15 I think one of the problems that we have in this 16 country right now, and it is a serious problem, is that 17 we see college tuition and college costs going up and up 18 and up and up, and part of it is driven by the Federal 19 Government. And we see literally hundreds of transfer 20 payments that overlap. We also see -- a lot on our side 21 saw or feel that it was part of the stimulus bill, which 22 was supposed to be temporary.

Now, as a grandfather, I am finding that my
grandkids are all taking whatever college loans they can
take -- not all of them, but some of them, and then they

1 wind up deeply in debt.

I realize it is a different world, but I worked as a janitor to get through college. Now, today, you could not make it as a janitor, I guess. But we have got to do something to cut the costs of education and we have got to do something to quit bolstering it by making it so easy for people to spend money.

8 Look, I have a lot of empathy for what the Senator 9 is trying to do. I have a lot of empathy for families 10 that cannot afford their kids to go to school. But we 11 have got to look at all of these transfer payments and we 12 are going to have to sit down and we are going to have to 13 really make some hard decisions if we cannot afford it 14 anymore.

Now, the distinguished Senator from New York makes the point that we cannot afford not to, and that may be a good point. All I can say is that we are going to have to get real about these things. And we all know that a lot of these universities are off the charts as far as spending goes, and part of it is driven by us.

21 So this is something we are really going to have to 22 look at very carefully and look at it in a decent, 23 honorable way and see what we can do.

24 But I can tell you this. A lot of these kids wind 25 up going to an undergraduate school and then they wind up

1 with a huge bill on their hands and they cannot get the 2 jobs that they want and they do not know what to do. And 3 then they feel like they have really been mistreated.

So I will certainly do what I can to look at this problem, but we have got to look at the problem of what the costs are in our society, too, and we cannot just overlap transfer payment on transfer payment.

8 We just have to see what we can do. But I 9 appreciate what the distinguished Senator is trying to 10 do, and I appreciate him not being willing to have it on 11 this particular bill.

12 The Chairman. Further discussion?

13 Senator Rockefeller?

14 Senator Rockefeller. Mr. Chairman, we will see 15 what we can do. That seems to be the answer. But in the 16 meantime, the answer is no to Senator Schumer's excellent 17 bill.

18 Senator Hatch. That is right.

Senator Rockefeller. And then, secondly, I get the feeling I guess we have to completely reorganize education before we can allow students to take advantage of it. It has to be in a perfect situation.

I have rarely run into a bill which so cries out for support as this, and I have rarely heard an argument against it. So weak.

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1 I thank the Chair.

2 The Chairman. Further discussion?

3 Senator Kerry?

Senator Kerry. Mr. Chairman, there are a lot of
things that are driving the increased cost of education,
but I do not believe this tax credit is one of them, by
any sense of imagination.

8 You look at State costs of tuition across the 9 country, like \$30,000, \$40,000, depends where you are, 10 \$15,000 in some places, lucky less. You go to any of the 11 larger, better known universities in the country, you are 12 talking \$50,000 and \$60,000 a year.

One of the things that has driven the costs, obviously, is competition for professors in different systems, where salaries and other benefits have been jacked up. And so there is an inflationary price increase for the competition for good professors, because every university wants to have its headliners and its quality, and everybody should.

But there are a lot of other things that have driven those costs. If you are going to be a top rate university or college today, you have got to have a state-of-the-art laboratory, state-of-the-art computers, state-of-the-art communications, or you are not able to teach state-of-the-art.

1 It is more expensive than it was, a more expensive 2 world. And to suggest that 2,500 bucks, which can be the 3 difference in some families' ability to be able to say, 4 "Yeah, go ahead and do that, you should go. We are going 5 to support you. We are going to help you," or to defer 6 and not go.

7 There are increasing analyses, and some of our 8 colleagues on the other side of the aisle frequently say 9 -- I think I even heard -- I think the Republican nominee 10 was recently on television saying something to the effect that your economy is so critically linked, obviously, to 11 12 your ability to be a first rate military power and moral 13 power in the world. And increasingly, people are asking 14 questions about the United States with respect to that.

So if we are not going to be serious about the access to education for an increasingly unaffordable system, to have some presumption that a 2,500 buck tax credit is driving the cost increases is really misunderstanding what is happening in academic institutions.

21 Most of your top academic institutions today, 22 incidentally, are dipping into endowment and providing 23 unprecedented levels of financial assistance to students, 24 and there is greater egalitarianism in the American 25 educational system in terms of access as a result of

that, where kids from inner cities and kids from middleclass families are getting half rides, full rides at universities and places they could never have gone otherwise.

I am going to work with Senator Schumer and others on this. I hope before the end of the year, when -incidentally, it's a little late for folks who are trying to plan their financial situation for the next year when we have these staccato sort of interim permissions to understand what their financial situation may be.

11 So I hope we can resolve it really kind of once and 12 for all. But I think we need to really look carefully at 13 what the real increases and costs of education are.

14 Incidentally, the for-profit is a different thing 15 and we are seeing some serious abuses in the for-profit 16 structure, and that is a place where we try to have some 17 impact. That is driving a cost increase, and we ought to 18 be serious about it.

19The Chairman.Further discussion?

20 Senator Thune. Mr. Chairman?

21 The Chairman. Senator Thune?

22 Senator Thune. I think every point has probably 23 been made, but I did want to take issue with one point 24 that was raised here. And I am not disputing the fact 25 that we want an education that is directly linked to our

competitiveness and our economy, and we all want to do
 everything we can to make college education affordable.

3 One of the concerns that we raised, and it is a valid one and maybe it can be fixed, but this is the 4 5 inspector general's report from the Treasury Department 6 and I think it is important to note for the record, when 7 some of our colleagues said that there is not fraud or 8 there is very little fraud, that the inspector general 9 identified 2.1 million taxpayers who appear to receive \$3.2 billion in erroneous education credits. 10

So this is direct from the inspector general's 11 12 office of the Treasury Department. So I just think it is 13 important to put that on the record. These programs, 14 they are helpful. It was expanded dramatically in the 15 stimulus bill. It was made refundable in the stimulus bill. It did not used to be a refundable tax credit. 16 17 The amount was increased. Whether or not it is driving 18 college education costs is a debate that we had here last week when we had some of the experts come in and talk 19 20 about some of these various incentives and what they do 21 in terms of shaping or increasing the cost of education 22 in this country.

But you can dispute this. You can say we can fix it. But this is the report that was filed by the inspector general of the Treasury Department. It says

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there are \$3.2 billion -- \$3.2 billion. We are not 1 2 talking about an inconsequential amount of money here. 3 Senator Kerry. Would the Senator yield? The Chairman. Senator Kerry? 4 5 Senator Kerry. Also, for the record, and I think 6 it is important to make it clear, we sat in a meeting 7 with you and with other Senators and made it crystal 8 clear that we do not accept the TIGTA report, that we 9 believe that that has to be responded to, that we were 10 prepared with very simple language on two specific items 11 that would have addressed that specific problem, and we 12 are prepared to do that.

Also, in the audits that were done in that, there was not the same finding in terms of the level, in terms of the audits they did. But we are accepting. We absolutely accept that.

Nobody is sitting here suggesting we should ratify fraud, and we are totally prepared to put in place all of the inspector general's recommendations, which are clear as to how you can preclude that.

But you know the old saying, "Don't throw the baby out with the bathwater." Why would you want to give away -- not do the whole thing when you have a fix that has been recommended by the very person you are citing for the problem?

So we are ready to do that. We will fix it. 1 2 Senator Thune. If I might, Mr. Chairman. 3 All I was simply saying is it was stated by someone on your side in this discussion, the Senator from New 4 York, I believe, that did not concede the fraud issue. 5 6 The fraud issue is well documented, and I am just 7 pointing that out and I think it is important to have 8 that on the record. 9 The Chairman. Senator Schumer? 10 Senator Schumer. That \$3.2 billion figure includes -- and I think the vast majority of it is misreporting by 11 12 And I universities, not fraud by the people applying.

13 would reiterate what Senator Kerry said.

We want to work with you to eliminate the fraud. We made some very constructive suggestions in our meetings. And who do we leave holding the bag when you do not renew this? The vast majority of people, middle class, hardworking Americans who get this honestly, who do not abuse it, and who do not get it anymore.

20 We see a lot of waste and fraud in the defense 21 industry. Do we have no defense budget because of that? 22 No. We worked to fix it. But we do not leave our 23 country defenseless because some contractor somewhere or 24 a group of contactors has made some errors or even 25 committed fraud.

Well, it should be the same here. We are taking
 that out on average middle-class families who desperately
 need this break.

I do not want to get into a great debate here about it. I have said and want to work with you to eliminate the fraud and not hurt the average person.

By not renewing this, if that is what happens December 31, we will do far more harm than good. And I think the vast majority of Americans and probably the vast majority of people on both sides of the aisle in this body agree with that.

Senator Kerry. Mr. Chairman, 15 seconds.The Chairman. Senator Kerry?

14 Senator Kerry. Quickly. In the report from the 15 inspector general, it states specifically that the 16 erroneous claims associated with tax returns completed by 17 a tax return preparer exceeded \$1.6 billion.

18 So the lion's share of that came from the so-called 19 professional who filled this out on behalf of people, and 20 that is curable. That is the nature of the tax system we 21 have today. But at least that is curable.

The Chairman. So this is, without being too dramatic, an extraordinarily important subject, that is, education in America and how we become more competitive. Clearly, education is a key central component, as has

1 been stated here.

2 I think this issue is -- I strongly support the 3 efforts by the Senator from New York. In fact, we all worked to try to get this provision enacted before the 4 5 end of the year, and use all my efforts, too. I do not 6 think I will be working quite as hard the Senator from 7 New York is. No one is working harder than he on this. 8 But this is complicated. Higher education costs are 9 going up and I have not yet heard a good reason why they 10 are going up at such a rapid rate. There is so much more than the consumer price index, the general rate of 11 inflation. 12 13 I asked college professors why. At the hearing, I 14 asked the question. That hearing was just a short while ago. I did not get a good answer. I did not get a good 15 16 answer as to why higher education expenses are going up 17 at such a rapid rate. 18 We have to find a way to deal with that. We have 19 to. Outstanding student debt today equals outstanding 20 consumer debt. Outstanding student loan debt equals 21 outstanding consumer credit card debt. It is the same.

And so many people are so saddled with debt. Some on my staff had, frankly, left my office to go work in the private sector to get their loans paid off, then came back. They had to get their loans paid off. It is just

1 not right that students are saddled so much with debt.

Now, in America, there are many sources of financing for education. It is fees. It also is State aid, which is declining, by the way. States are not supporting higher education nearly as much as they were, because State budgets are so strapped.

But it is also grants from various agencies, whether
it is NSF or NIH. Many grants go to universities, as
well as the endowment, which helps support their
financing.

I just believe that it is up to this country, including this organization, the Senate, to get down to the bottom of why education is going up at such a rapid rate and what do we do to make sure more of our kids are getting educated.

I asked an ambassador of an Asian country recently, 16 17 "Why do Asian students seem to be so much more interested 18 in education than American students?" And the answer he 19 gave was, "Well, 1,000 years ago, China instituted a 20 system of education based on meritocracy." And so it probably overstated the point, but this fellow is someone 21 22 I admire very much. And I do think that is a key to why 23 Asian students work so hard and work so hard to get into 24 college, the right college, and so hard once they get 25 there.

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We have got to do what we can in this country to
 help generate a culture here where our kids also want to
 work as hard as the Asian kids do.

I strongly support the amendment. It is not going to be offered at this time. There will be an appropriate time later this year when it will be offered, and I will personally get it enacted, but I thank the Senator for the support. But we have to get the bottom of how we get more incentive for education in this country.

Senator Coburn, I think you had an amendment.
Senator Coburn. I have an amendment. This is an
amendment that would eliminate the tax credit for
efficient appliances, section 45(n). It is \$650 million

14 over 10 years.

15 There are multiple domestic manufacturers of 16 appliances in our country. There is also a great many 17 more that are outside of our country. One of those 18 manufacturers has not paid any income tax in the last 3 19 years because of the refundable tax credit. Another one 20 only paid taxes in 2 out of the last 3 years, partially 21 because of that refundable tax credit.

This is a very similar issue to the VETCH. If you look at part B of title III of the Energy Policy and Conservation Act, it is mandating energy efficiency. Public Law 94-163, as amended by the National Energy

1 Conservation Policy Act, Public Law 95-619 by the

National Appliance Energy Conservation Act, Public Law
100-12 by the National Appliance Energy Conservation
Amendments of 1988, Public Law 100-357, the Energy Policy
Act of 1992, and Public Law 102-486.

You cannot produce an appliance in this country
unless it meets Department of Energy standards anymore.
So the standards are set. We are now paying people for
energy conservation that they are mandated to do.

10 The question I would raise, since the vast majority 11 of this committee recognized the stupidity of paying 12 blenders for something they already had to do, mandated 13 by fuel requirements on corn and ethanol, why we would 14 continue to do that.

15 The vast majority, as we look at the P&L statements 16 of published 10(k)s of these companies and what they -- I 17 will just give you a quote. This one company was -- the 18 quote from their statement was -- between \$300 million 19 and \$350 million in energy tax credits last year. The 20 company said in February that it expected to receive 21 another \$300 million in energy tax credits this year. 22 "Thanks to this tax credit, we have had negative 23 effective income tax rates in 2010, 2009 and 2008." 24 In other words, we are giving them a tax credit, but

25 we are also paying them back. So it would be a different

thing -- if we want to subsidize industries to be able to compete, great. Let us call it what it is. But this is not an energy appliance tax credit. This is a subsidy to be able to compete in the global market.

5 That is what it is, because you cannot sell one of 6 these appliances unless it meets Department of Energy 7 standards.

8 So why would we throw out \$650 million? There is a 9 downside to this, too. When we subsidize American 10 manufacturers, this is stuff that can only be applied to 11 stuff made in this country, over our foreign competitors, 12 we make them ultimately less competitive. Ultimately, in 13 the long run, we are going to make them less competitive.

So I do not understand why we would do this, why we would not make them have to -- we believe in a global economy. We want jobs here. If we want jobs here, then let us call it what it is -- a subsidy for appliance makers -- and call it that and then let us debate that issue.

But to me, I think this is a totally erroneous way to solve it. It may have been good at the time. I am not questioning that, and I do not question those people that want to support it. But I certainly cannot support borrowing \$650 million, because it is going to be borrowed from our kids and grandkids, and paying it to

1 two or three companies in this country and say we have
2 done the right thing.

3 So this is an amendment that I would love to have a 4 vote on, Mr. Chairman. And it is the worst form of crony 5 capitalism I know.

The Chairman. Senator Stabenow?

6

7

Senator Stabenow. Thank you, Mr. Chairman.

8 Let me say, first of all -- let me clarify what this 9 really is. This is a credit for those appliances that 10 are high energy efficient appliances that go beyond the 11 standard. You are not getting the credit for meeting the 12 standard. That is not accurate.

You are getting the credit. It is based on how far you exceed the energy efficiency standards. And this is very much about two things -- whether or not we are going to keep that business, the most high tech, the most energy efficient companies -- we have one of the major rogue headquarters in Michigan, and it is amazing when you look at what they are doing right now.

If this is incentivizing consumers to look for energy efficient appliances that go above the standards, better for energy consumption, better for the consumer, and it keeps those jobs in America.

Right now, the Association of Home ApplianceManufacturers said back in March of 2010 before the

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Energy Committee that this has helped retain 46,000 manufacturing jobs in this country; and that right now, we actually have the ability -- we are, in fact, exporting 12 percent of U.S. production overseas. So right now, we are exporting product, not jobs.

6 We do away with this and we potentially reverse 7 that. We reverse that in terms of whether or not we keep 8 the highest, most efficient, most technologically 9 advanced production on appliances in this country or 10 whether we cede that to someplace else.

11 So I would strongly urge that we maintain this, Mr. 12 Chairman. You know how strongly I feel about American 13 manufacturing, and that is what this. And this is about 14 the future in terms of advanced manufacturing. And let 15 me just say, again, you do not receive the credit unless 16 you go above the standards.

17 The credit is determined on how far you go above 18 energy efficient standards. I think it makes sense, 19 ought to be encouraged for consumers, ought to be 20 encouraged, and I want those jobs in America. Senator Coburn. Mr. Chairman? 21 22 The Chairman. Senator Coburn? 23 Senator Coburn. If this was about encouraging

24 consumers to buy it, why are we not giving the credit to 25 the consumer? One.

Number two, if this works in the appliance industry,
 let us apply it everywhere. Let us just subsidize
 everywhere. I can make that case in 12 or 15 other
 industries. Why do they not have this?

5 In other words, we cannot afford to go down this 6 road. And whether it is Whirlpool or GE or whoever it 7 is, if they cannot stand on their own -- the other point 8 I would make, if it is truly highly energy efficient and 9 it is cost-effective, consumers are going to buy it 10 anyway.

11 In other words, what we are doing is substituting a 12 tax credit for what makes sense for a consumer to buy 13 that actually saves them money. So what we are saying is 14 the government can be in the middle of a market and we 15 can spend \$650 million that we do not have -- we do not have -- and we can decide from Washington what the market 16 17 is going to be rather than the efficiency of the 18 appliance determining who buys it.

19 That is the real key. So what we say is we do not 20 believe in markets. We believe we need to manipulate the 21 market. And if they have got the better mousetrap and 22 the more efficient mousetrap, people are going to buy it. 23 Instead, we are going to have them with the more 24 efficient, but we are going to pay them \$650 million to 25 get there.

Senator Stabenow. Mr. Chairman? If I might
 respond, Mr. Chairman, to the comments.

Let me first say that our companies are competing in a global economy and the last numbers I looked at, and I am sure it is higher now, is China is spending \$288 million every day just on clean energy technology to beat us.

8 Now, they do not worry about tax credits. They fund 9 the R&D. They say, "Come on over, we will build a plant 10 for you. We will steal your patents, but we will build 11 the plant for you."

12 So we are in a global economy. Our companies are 13 competing with countries. If we have, in fact, a set of 14 policies that will help us around high energy, energy 15 efficient or clean energy manufacturing technologies, to 16 be able t keep that in America by sharing the cost, by 17 just incentivizing -- most of this is private sector 18 investment. But helping to incentivize it to bring the 19 cost down so first generation new technology efforts can 20 be purchased by consumers.

21 We all know, whether it is the first generation 22 electric vehicle or energy efficiency, prices start 23 higher, they come down, helping to be able to create that 24 marketplace so consumers can purchase is very important. 25 I would finally say this, Mr. Chairman, and I am

looking forward to this full discussion in tax reform.
1916 was the very first oil subsidy in this country. I
would, I am sure, at that time, have supported it to
create a new industry in our country.

5 But we just kept on going, not short-term policy, 6 not a 1-year wind production tax credit, whether you have 7 got to figure out whether it is going to be extended 8 another year, to create competition for consumers, 9 whether it is electric vehicles, whether it is high 10 energy appliances, whether it is wind and solar.

11 They limp along year to year, year to year, year to 12 year, and we have a whole industry that we put a 13 generation of certainty into.

14 I think we need to take a look at that whole thing and where we are going if we want jobs in America, 15 16 because we are being passed by at a whole generation of 17 new energy efficient, clean energy technologies, where 18 the world is going, and we need to have that in America. 19 This is one piece of it, and I hope our colleagues 20 will oppose this amendment. 21 The Chairman. Any further discussion? Yes, Mr. Chairman. 22 Senator Kyl. 23 The Chairman. Senator Kyl? 24 Senator Kyl. Just two quick points. I support

25 Senator Coburn's amendment. When our colleague from

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1 Michigan says this is about the future of advanced 2 manufacturing, it is a pretty scary future if what she 3 means by that is that we are going to have to subsidize 4 manufacturing in this country. If that is the future of 5 our country, it is a future of crony capitalism.

6 Secondly, it is not like the consumers are not going 7 to be paying for this subsidy at some point. It is 8 called taxes. And the money does not grow on trees. WE 9 are foregoing tax revenue with a credit.

All of us are preaching -- my colleague from Massachusetts is absolutely certain that next year -unfortunately, I will not be here, but the Congress is going to enact tax reform, and, ostensibly, the way we are going to do it is we are going to get rid of all these loopholes.

16 Well, this is one of those loopholes. So the 17 question is when are we going to start really talking 18 about getting rid of these loopholes.

19 The Chairman. When we start taking down the rates20 at the same time.

21 Senator Coburn. I am with you on that. But you 22 cannot deny the way our constituents might view us as 23 rather hypocritical when we say next year we are going to 24 do this, but in the meantime, let us give another subsidy 25 to another favored industry.

1 The Chairman. Discussion?

2

Senator Kerry. Mr. Chairman?

3 The Chairman. We have gone back and forth here.4 Senator Kerry?

5 Senator Kerry. I want to respond, if I can, to6 both Senators.

7 We sometimes, as a matter of public policy, make 8 choices because the marketplace does not function as 9 effectively as you would like it to in terms of that 10 public policy. And so there are any number of incentives 11 that we have created at one time or another to try to 12 make something more affordable or to try to help nurture 13 a market where it does not exist, because as a matter of 14 public policy, we have decided that that is important for 15 the country.

The fact is that Senator Coburn can sit there and 16 17 say, "Well, the company is going to produce it and if the 18 consumer wants to buy it, they will go out and buy it." 19 But the fact is they will not, because it is probably 20 going to be a darn site more expensive and it is going to 21 be a darn site more expensive because it is more 22 complicated to build, because it take more R&D, because 23 it takes longer, and the cost per unit is higher than the 24 cost of something that is not as efficient or is done 25 with less manual labor in order to sell it.

Now, if that is happening, we can just plunder along
 the way we have been doing in a lot of parts of our
 marketplace where we are not making wise choices.

I remember back in the 1960s, Volkswagen came out with a small car. Detroit just scoffed at it, said, "No way, Jose, we're not doing that over here," and we just left the niche market and the niche became bigger and bigger and they took over a lot of the market from American industry. Bad decision-making.

The Chairman. All right.

10

11 Senator Kerry. Well, I think, to Senator Kyl, we 12 can lower those -- get rid of some of these things. You 13 know that I sat there with you for hours and hours, 14 months on months, and we proposed bringing the tax rate 15 down to 25 percent, revenue neutral on business, and we 16 could lower the corporate rate. But to do it, we have to 17 broaden the base and get rid of a lot of these loopholes.

18 Now, if you do it in that context, I think a lot of 19 people are absolutely prepared to throw out a lot of this 20 stuff. But you cannot just come along if you are not 21 going to allow that industry to be competitive in the 22 absence of the rest of that taking place. And that is 23 what will happen here. You will write them off and they 24 will lose jobs and we will lose the benefits, which, as a 25 matter of public policy, we want for more efficient

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1 appliances.

2	The benefits are, incidentally, that is partly why
3	we have been able partly, not entirely. The Senator
4	from North Carolina is correct, North Dakota. They are
5	producing more and we have more production in America,
6	but we are also using less, and part of the reason is
7	through efficiency.
8	Senator Burr. Mr. Chairman?
9	The Chairman. Has everything been said on this
10	subject yet?
11	Senator Burr. No, sir.
12	The Chairman. Senator Burr?
13	Senator Burr. I think I might be the only expert
14	The Chairman. I think you are.
15	Senator Burr because I have just purchased
16	one.
17	[Laughter.]
18	Senator Burr. And I purchased a high efficiency
19	refrigerator, not because of some unbelievable incentive
20	that existed, but let me assure you, I paid dearly to
21	step up. The difference between that and the normal
22	standard is incredibly more expensive.
23	So nothing that we do in this act is an incentive to
24	the consumer to purchase this. I just went through the
25	experience.

Now, if the argument is that this credit is in place
 because it saves 46,000 jobs, let me just point out a
 simple mathematical calculation. That is only \$14,000
 per job.

5 Now, if I was a manufacturer, I would lobby 6 extremely hard for this, because that is probably a third 7 of the salary of those 46,000 people. When did we get in 8 the business of subsidizing the salary of a private 9 company's employees?

I go back to Senator Coburn. If you want to make it a subsidy, let us call it a subsidy. If you want to make it an incentive, then put it on the consumer.

Senator Kerry. Every CEO in America getssubsidized with some of the things we do.

Senator Burr. Then we ought to eliminate it. I
will vote with it right beside you.

17 The Chairman. Let the sponsor of the amendment18 close. Let the sponsor close.

Senator Coburn. We have got to start. There is \$6 billion that we have done. If we pass this package, we will have saved \$6 billion. That is a start. I congratulate us all for saving \$6 billion.

Here is one that does not make sense when you look at the dollars versus the benefit. Where is the costbenefit in energy savings for the country versus what we

spend? And so it is really not about energy efficiency.
 It is about the parochial basis under which this started
 in 2005 and was supported based on parochial concerns of
 manufacturers.

5 It has nothing to do with efficiency. So we can 6 claim all we want. Our country grew and got great 7 because we really trusted markets. And I will reaffirm 8 with this. When we are subsidizing business, I do not 9 care which one it is, even the oil business, we, in the 10 long run, make them less efficient.

11 It is not going to be long, on the basis of what the 12 Senator from Michigan said, we are going to get 13 outcompeted if we keep trying to compete this way. WΕ 14 have got to compete on the basis of winning, and it does 15 not mean winning through the tax code. It means winning. 16 Thank you, Mr. Chairman. I would love the yeas on 17 this. 18 The Chairman. Thank you, Senator. The yeas and

19 nays have been asked. The Clerk will call the roll.

20 The Clerk. Mr. Rockefeller?

21 Senator Rockefeller. No.

22 The Clerk. Mr. Conrad?

23 Senator Conrad. No.

24 The Clerk. Mr. Bingaman?

25 Senator Bingaman. No.

	1	The	Cler	ck.	Mr.	Keı	rry	?
	2	Sena	ator	Kerry	7.	No.		
	3	The	Cler	ck.	Mr.	Wyc	len	?
	4	The	Chai	lrman.	. 1	lo k	ру	proxy.
	5	The	Cler	ck.	Mr.	Scł	num	er?
	6	Sena	ator	Schum	ner.	Ν	10.	
	7	The	Cler	ck.	Ms.	Sta	abe	now?
	8	Sena	ator	Stabe	enow.		No	•
	9	The	Cler	ck.	Ms.	Car	ntw	ell?
1	LO	Sena	ator	Cantw	vell.		No	•
1	11	The	Cler	ck.	Mr.	Nel	so	n?
1	12	Sena	ator	Nelso	on.	No		
1	13	The	Cler	ck.	Mr.	Mer	nen	dez?
1	4	The	Chai	lrman.	. 1	lo k	ру	proxy.
1	15	The	Cler	ck.	Mr.	Car	rpe	r?
1	16	Sena	ator	Carpe	er.	No).	
1	L7	The	Cler	ck.	Mr.	Car	di	n?
1	18	Sena	ator	Cardi	n.	No).	
1	19	The	Cler	ck.	Mr.	Hat	ch	?
2	20	Sena	ator	Hatch	l.	Aye	9.	
2	21	The	Cler	ck.	Mr.	Gra	ass	ley?
2	22	Sena	ator	Grass	sley.		No	•
2	23	The	Cler	ck.	Ms.	Sno	owe	?
2	24	Sena	ator	Snowe	÷.	No.		
2	25	The	Cler	ck.	Mr.	Ку]	?	

1 Senator Kyl. Aye.

2	The Clerk. Mr. Crapo?
3	Senator Crapo. Aye.
4	The Clerk. Mr. Roberts?
5	The Chairman. Aye by proxy.
6	The Clerk. Mr. Enzi?
7	Senator Enzi. Aye.
8	The Clerk. Mr. Cornyn?
9	Senator Cornyn. Aye.
10	The Clerk. Mr. Coburn?
11	Senator Coburn. Aye.
12	The Clerk. Mr. Thune?
13	Senator Thune. Aye.
14	The Clerk. Mr. Burr?
15	Senator Burr. Aye.
16	The Clerk. Mr. Chairman?
17	The Chairman. No. The Clerk will tally the vote.
18	The Clerk. Mr. Chairman, the final tally is 9
19	ayes, 15 nays.
20	The Chairman. The amendment is not agreed to.
21	The next amendment, next on my list is No. 7,
22	Stabenow-Schumer.
23	Senator Stabenow. Thank you, Mr. Chairman. And I
24	realize that this amendment is out of scope, but I do

1 It continues our discussion, quite frankly, on 2 manufacturing. One of the things that we have done in 3 the last few years -- and I should say, for the first 4 time in 14 years, we have seen a revival of American 5 manufacturing and jobs every month.

6 Sometimes, as we look at the economy, it is the only 7 thing that has been moving up a little bit every month. 8 This is an extension of my Make it in America tax 9 credit, which I authored last year based on something 10 that Senator Bingaman and I authored a few years ago to 11 focus on a 30 percent tax credit for equipment in 12 buildings related to new clean energy manufacturing, 13 advanced manufacturing.

We have included in that bio-base manufacturing, which reflects changes we have made in the farm bill, as well. But let me just say that we have seen really extraordinary things happen. The credit funded 183 manufacturing projects in 42 States over the last few years.

We were told that there were another 253 applications from terrific projects that would create jobs in advanced manufacturing that could not be funded because there was a cap originally put on this credit of \$2.3 billion.

So this would raise that cap and allow us to

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continue to be very competitive in clean energy
 manufacturing.

I realize it is outside the scope. I will not proceed with it. As we go forward to the end of the year, and you and I, Mr. Chairman, have talked about how we incentivize advanced manufacturing in this country, this is something that has worked, unleasing tens of billions of dollars in the private sector by allowing this 30 percent tax cut.

10 I do understand that Senator Schumer has a 11 modification to the credit that is important to him and 12 the business in his State. I look forward to working 13 with him on it.

But, Mr. Chairman, this is a very important fundamental policy about whether or not we are going to support American manufacturing. And this credit has worked and it needs to be extended.

18 Senator Schumer. Mr. Chairman?

19 The Chairman. Senator Schumer?

20 Senator Schumer. Thank you, Mr. Chairman. I first 21 want to salute Senator Stabenow for her great work on 22 this issue. She has just been a leader in helping 23 manufacturing, and the example shows, in her own State 24 and so many other States where manufacturing in America 25 is making a comeback. And a good part of that, most of

all, the companies and the people who work there, but
 Senator Stabenow was out there making their path and
 making their route easier. So I want to thank her for
 that.

5 This credit keeps jobs, and that is important. So 6 we need to get it extended this year. And as Senator 7 Stabenow pointed out, we need to make this done.

8 Now, I have one important modification of the 9 provision. As we all know, the objective of 48(c) was to 10 encourage manufacturing of technologies to reduce global 11 warming. The current structure of the credit leaves out 12 one very important piece of the puzzle, and that is black 13 carbon.

Like other greenhouse gases, black carbon has serious global warming effect. It absorbs heat from the sun rays, traps it in the atmosphere; and, second, when it settles on polar ice, it absorbs heat and accelerates melting.

Black carbon has done far worse things to our atmosphere. It is more powerful, actually, than carbon dioxide. And black carbon is 1,600 times more powerful as a global warming agent.

23 So in the United States, diesel-powered vehicles are 24 the primary source of black carbon. You see it every day 25 on the highway. It is that black smoke you see coming

out of tailpipes of buses, trucks, trash haulers, other
 diesel-powered fuel.

3 So when we make the change to the language in 48(c) 4 when we take it up later this year to promote 5 manufacturing technology, I hope that language -- and I 6 know Senator Stabenow is working with me on this -- to 7 reduce black carbon from diesel engines, it will ensure 8 that 48(c) is targeted to all emerging technologies.

9 I look forward to working with her, as well as 10 Senator Carper, who has shown great leadership on this 11 issue, when we move this bill forward at another time.

12 The Chairman. Further discussion?

13 [No response.]

14 The Chairman. I guess the amendment is offered and 15 withdrawn.

Next on my list is No. 9, Cantwell-Bingaman-Nelson-Cardin-Stabenow, to extend section 45 clean energy production tax credits and an investment tax credit option.

20 Senator Cantwell. Mr. Chairman, given the progress 21 that was made working among my colleagues, I am not 22 offering this amendment, given the chairman's mark that 23 we made on the production tax credit.

The Chairman. Thank you, Senator.
Next, I have No. 10, No. 115, Senator Thune. Thune-

1 1.

25

2 Senator Thune. This amendment would just express 3 the sense of this committee regarding three very 4 important points pertaining to comprehensive tax reform. 5 And the first is that the -- and by the way, the 6 amendment, I should say, based on discussions with the 7 chairman, has been modified from its original form.

8 But the first point of the amendment is it would 9 express the sense that comprehensive tax reform is vital 10 to economic growth and American competitiveness; second, that a major focus of that reform should be lowering tax 11 12 rates by broadening the tax base; and, finally, that all 13 Federal tax expenditures, including the very provisions 14 that we are extending today, should be on the table for 15 consideration of tax reform.

16 I am offering this amendment because I believe it is 17 important that as we extend a number of existing tax 18 incentives, which may many of us support, that we not 19 lose sight of the fact that the most critical role this 20 committee can play in turning our economy around is not 21 tinkering around the edges of tax policy, but rather 22 fundamentally reshaping the tax code through tax reform, 23 similar to the role that this committee played in the 24 1986 tax reform process.

My amendment also stipulates that Federal energy tax

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subsidies, both traditional and alternative energy subsidies, need to be part of that effort and that no one should interpret this committee's extension of existing incentives in the near term as a weakening of our commitment to longer-term reform.

6 Our bill today is short-term and limited in scope, 7 not the appropriate place to begin the kind of serious 8 reform of many tax expenditures that will ultimately be 9 necessary in order to bring down the tax rates, 10 especially the corporate tax rate, which we all know is 11 the highest in the developed world.

So I guess, Mr. Chairman, most people on this committee, on both sides, have expressed support and our desire to move to comprehensive tax reform next year. This is probably the last markup that we will have for the remainder of this year in terms of scheduling.

So I would just simply ask that as a committee, that we be on the record in support of our willingness to be ready, willing and able to make the necessary and hard choices that will be required as a part of tax reform.

Given the state of our economy and the competitive pressures that are facing our Nation today and the global economy, I think the sooner that we get there, the better.

So I would ask my colleagues to support the

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1 amendment.

-	difference.
2	The Chairman. Senator Hatch?
3	Senator Hatch. Mr. Chairman, I want to thank the
4	distinguished Senator for his remarks here. This is
5	really important what we are doing here today, but it
6	pales in comparison to what we need to do on tax reform.
7	So he has made very good case and I hope that once
8	we pass this bill, that and I think this bill is a
9	step in the right direction toward tax reform, too. And
10	I want to compliment this committee for being able to
11	make some of these tough decisions that have been made to
12	make this bill.
13	So I just want to thank the distinguished Senator
14	and appreciate his remarks very much.
15	The Chairman. All right. All those in favor of
16	the amendment, signify by saying aye?
17	[A Chorus of Ayes.]
18	The Chairman. Those opposed, no?
19	[No response.]
20	The Chairman. The ayes have it. The amendment is
21	agreed to.
22	I understand, Senator Snowe, you are ready. Are you
23	ready? There are two of them. One of them is No. 12.
24	It is Snowe No. 4.
25	Senator Snowe, if you want to defer, we can go to

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1 another one.

2 Senator Snowe. Yes. 3 The Chairman. Let us go to No. 13 on the list. That is Amendment 25, Carper-Snowe. 4 5 Senator Carper. Thanks, Mr. Chairman. I call up 6 Amendment No. 25, and I ask unanimous consent to add as a 7 cosponsor Senator Menendez. 8 The Chairman. Without objection. 9 Senator Carper. I want to just briefly describe this amendment and will not ask for a recorded vote. We 10 11 will withdraw the amendment. But I appreciate the chance 12 to, again, revisit this particular issue. 13 This deals with investment tax credit. The focus is 14 investment tax credit for offshore wind. The point I 15 have made to my colleagues before is of all we do is have 16 production tax credits for offshore wind, we are not 17 going to want to build an offshore windmill farm. They 18 cost a good deal more money to build offshore than they do to build onshore, but the virtue of having them 19 20 offshore is the wind is better. So there is a tradeoff

21 here.

22 What we have been able to do with agreement, 23 actually, with the support of Chairman Baucus and a 24 number of our colleagues, we have been able to agree on 25 extending the existing form of the investment tax credit
to the end of 2013 and to allow the credit to count for projects begun by the end of 2013. It is a very positive step, and we appreciate that.

The amendment that Senator Snowe and I and a number of our colleagues have offered, No. 25, that I will be withdrawing, says there is actually a smarter way to do that. And we are not going to do it this time, but I just want to flag it for my colleagues as we go down the road and use a way that uses the smarter mousetrap.

10 That would be to say, in our amendment that I will 11 be withdrawing, the investment tax credit should go to 12 the first 3,000 projects that are involved in generating 13 the first 3,000 megawatts of electricity offshore.

After those projects have been built, there will be no more investment tax credit for offshore wind. The idea is to be able to build the first half-dozen or so of those, getting built, operating, show that we can run them, as they are doing in other parts of the world. After that, the investment tax credit really goes away.

I think that is the smarter way to do it. It is not the way they are going to be able to do it, in this instance, in this bill, but I like that idea better.

Having said that, we are grateful for the cooperation we have had in pursuing the investment tax credit as it exists to the end of next year. We thank

1 you for that. And at some point in the future, when that 2 expires, we would like to be able to come back and do 3 what we really think is a smart approach.

I think that is pretty much what I wanted to say,
Mr. Chairman. So I thank you very much.

6 With that, I would -- unless Senator Snowe has 7 something. She has done a lot of work on this, as well, 8 and it has been great to work with her.

9 Senator Snowe. Thank you. And I want to thank the 10 Senator Delaware for his leadership on this issue, 11 because I think it is a whole new dimension in developing 12 alternative energy, and that is certainly occurring off 13 the coast of Maine. But it is something that this 14 country can truly be competitive with in other countries.

15 So I just want to thank you for crafting this 16 amendment. Hopefully, this is something that we can 17 continue to pursue in the future and very vigorously and 18 aggressively, as other countries are exploring this 19 avenue.

20 We have natural resources in the State of Maine, but 21 off the coast of the United States that can certainly 22 contribute to a whole new world of providing wind 23 development.

24 Thank you.

25 The Chairman. Thank you, Senator.

Next on the list is Senator Stabenow. That is No.
 16 on the list, and it turns out to be the number 16. It
 is Stabenow 3.

Senator Stabenow. Thank you very much, Mr.
Chairman. If I might, at this moment, just because of
the fact that I am wanting to leave momentarily to speak
about a Michigan judge who is being considered on the
floor. If it would be agreeable to you for me to speak
about No. 20.

The Chairman. Absolutely.

10

Senator Stabenow. Thank you very much. In case we are not able to move ahead time-wise on the other.

13 This is a very, very important amendment. Т 14 understand your concern about it being, at the moment, out of scope of the bill. It is certainly not out of 15 16 scope of what we need to do before the end of the year. 17 It is something we have come together on before, and that 18 is the question related to bonus depreciation and, in the 19 alternative, allowing companies to use AMT credits when 20 they do not have a tax liability.

This is a very, very important issue. And I want to thank Senator Roberts and Senator Cardin, Senator Snowe, for joining with me in this bipartisan effort. We all know that allowing a policy of bonus depreciation has allowed us to create jobs, create more investments in

1 this country.

We have used it very successfully going forward -excuse me -- up to this point regarding 100 percent bonus depreciation, and we have allowed a policy also connected to AMT credits.

6 Mr. Chairman, I think this is very, very important 7 for investment in our country to have this policy 8 extended by the end of the year. I would ask your 9 willingness to sit down with us to work on this. There 10 is a large coalition, very, very concerned about not 11 extending bonus depreciation in AMT. I share that 12 concern. We have bipartisan support for extending it.

I realize, within the context of what you are doing, that you are not wishing to do it at this moment, but it really needs to get done by the end of the year. And I would ask for your support in working with us to do that.

17 The Chairman. Thank you, Senator. I clearly 18 understand the argument in favor of this provision. It 19 is all intertwined, as you have said, with the bonus 20 depreciation.

A big question is, later on this year, the degree to which -- maybe next year -- the degree to which we extend or expand the current depreciation.

Even having said that, I understand that there are many companies for whom it is virtually impossible to

1 take advantage of certain depreciation provisions. That 2 is why this provision to them is so important.

I deeply appreciate, in addition, the way in which the Senator has raised the subject, as you keep talking about the subject on the merits, trying to find a way to proceed forward.

Without being too presumptuous, I have a hunch that some of that approach style is because of the chairman's great work in passing the agriculture bill and working with other members of the Agriculture Committee to reach success, which I deeply appreciate.

So thank you, Senator. I will work with you to try to get this passed.

14 Senator Stabenow. Thank you, Mr. Chairman.

15 The Chairman. Next, we will move to No. 15 on the 16 order here. That is No. 51. That is Enzi-Rockefeller-17 Cardin No. 3.

18 Senator Enzi. Mr. Chairman?

19 The Chairman. Senator Enzi?

20 Senator Enzi. I would ask consent to add Mr.

21 Bingaman as a cosponsor on the amendment.

22 The Chairman. Without objection.

23 Senator Enzi. And thank Senators Cardin and

24 Rockefeller and Bingaman for joining me on this.

I do intend to withdraw the amendment, but I want to

bring up the importance of this so that we can fill a loophole that was created by a decision in 1992, when the Supreme Court challenged us to bring some marketplace fairness in and allow States the right to collect sales taxes on out-of-state sales.

I appreciate the hearing that you held on that earlier and the hearing that Senator Rockefeller held on it yesterday. This is an opportunity for us to, like I say, plug a loophole and quit picking winners and losers and subsidizing some businesses and subsidizing some taxpayers at the expense of the local ones.

As I have explained, I have never been aware of a legislature passing a bill that said "Let's just penalize the people that pay the property taxes in our community, that hire the people in our community, and that participate in the community, and we'll let all the people that are out-of-state off the hook on it and give them a supreme advantage in their marketing."

I think that we have an opportunity this year to fix this loophole and it should end or at least greatly reduce the number of States to have an excuse to come knocking on the Federal door, where we have less money than some of the States, and asking for money, and it will solve some of their problems. In some States, it will allow to even reduce the tax that they have.

So I appreciate those that are cosponsoring with me,
 and I will withdraw the amendment.

3 The Chairman. Thank you, Senator. I appreciate
4 your raising this subject and withdrawing the amendment.
5 Thank you.

I wonder, Senator Cantwell, if you might be willing
to offer you low income housing amendment.

8 Senator Cantwell. Thank you, Mr. Chairman. I want 9 to thank Senator Snowe for helping to offer the Cantwell-10 Snowe Amendment No. 2, which is an amendment that would 11 provide some certainty to property developers by ensuring 12 that the current fixed 9 percent rate can still be used 13 until this program expires in 2013.

This is an important amendment that we believe should be incorporated into this Family and Business Tax Certainty Act of 2012, because we are talking about certainty of the tax code as it relates to extensions, so that we can continue to focus on job creation.

Our amendment would adjust the current requirement that low income housing projects be completed or placed in service by the end of 2013. This would allow needed time for the projects to secure the necessary financing from start to construction.

By the way, most people say that this is something that is -- these projects are anywhere from 12 to 18

1 months, and that is not even including the financing 2 aspect of the projects.

3 So this tax credit is a policy tool that we think 4 effectively promotes job creation and affordable places 5 for millions of Americans. Since it has been enacted, 6 the credit has led to the development of more than 2.4 7 million affordable housing units.

8 It is a very smart investment and we think that 9 while we are considering this legislation, that this is 10 really timely and appropriate if we want to see continued 11 housing creation in 2013.

12 The Chairman. Is there further discussion?13 Senator Snowe?

Senator Snowe. Thank you. And let me thank Senator Cantwell for offering this amendment, because I think it is so critical with respect to a low income housing tax credit.

18 It certainly allows the Federal Government to provide funds to the construction of new rental housing, 19 20 to the acquisition, rehabilitation in existing rental 21 housing for low income households, and is the largest 22 Federal initiative to stimulate the production of 23 affordable rental housing nationwide. And it would set 24 the minimum credit at 9 percent for new construction, 4 25 percent for rehabilitation of low income housing built

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through 2013. 1

2 This is one that allows the taxpayers who claim the 3 credit, who are typically the investors in real estate development projects that have traded their cash for a 4 5 tax credit to support the production of affordable 6 housing, which, obviously, is desperately needed. And 7 the cut is intended to lower the financing costs of 8 housing developments so that rental prices of units can 9 also be lower than market rates, making them more affordable. 10 So far, thanks to this program, over 1.7 million 11 units for low income families and seniors have been 12 13 constructed and preserved since 1987. 14 When this provision was originally enacted in 2008 15 for a 5-year period, the Joint Tax Committee estimated 16 10-year costs of \$7 million. The reason it cost so 17 little is that these tax credits are almost fully 18 allocated by every State. Additionally, these credits 19 are provided over a 10-year period and determined based 20 on the prevailing market interest rate at the time the 21 project is completed. 22 So I would urge the committee to continue to support 23

24 affordable units. I know how much they are needed in my 25 State and across this country.

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this approach. It is truly important to providing more

The competition for them continues to rise. 1 In 2 fact, a study conducted by the Joint Center for Housing 3 Studies of Harvard University reported in 2001, 8.1 million low income renters competed for 5.7 million 4 5 affordable units, leaving a gap of 2.4 million units. Βy 6 2010, the gap more than doubled to 5.1 million units. 7 That is, I think, an indication of the demand that is 8 needed for affordable housing throughout this country. 9 So it has been a very effective tax credit and, 10 certainly, investment. It is worthwhile to those who could not afford otherwise to have this type of housing. 11 Thank you, Mr. Chairman. 12 13 I want to thank, again, the Senator from Washington 14 for her leadership in this very critical matter. 15 The Chairman. Further discussion? 16 Senator Coburn. Mr. Chairman, could we have staff tell us what their estimate of the cost of this is? 17 18 The Chairman. Mr. Barthold? Mr. Barthold. Mr. Chairman, we have estimated the 19 20 budget effect to be a revenue loss of \$8 million over the 21 10-year budget period. 22 Senator Coburn. Thank you. 23 The Chairman. Sorry. Is that an M or a B? 24 Mr. Barthold. That was M. 25 The Chairman. M. Thank you.

All those in favor of the amendment by Senator
 Cantwell, say aye?

3 [A Chorus of Ayes.]

4

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The Chairman. Those opposed, no?

5 [A Chorus of Nays.]

6 The Chairman. The ayes have it. The amendment is 7 agreed to.

Next, Senator Coburn, do you have another amendment? 8 9 Senator Coburn. I do. Mr. Chairman, this is an amendment that would decrease the value of the wind 10 energy production tax credit. And I understand that we 11 12 are going to approach all this probably at a later time. 13 But let me give you some financial numbers right now. 14 The Chairman. For reference, is this your No. 37?

15 Senator Coburn. Yes, it is.

16 The Chairman. Thank you.

17 Senator Coburn. This would eliminate the value 18 just for 1 year, the value of the credit. The credit 19 began in 1992 with 1.5 cents per kilowatt hour and is 20 annually adjusted for inflation.

By 2005, 2.1 billion, 23 percent of the energy tax expenditures, were associated with the production tax credit, which is largely claimed by the very large wind projects. Seventy-five percent of that funding is expected to go toward wind projects.

A 2006 analysis described the true value of the production tax credit, and the numbers are pretty astonishing. I am not fighting the idea that we have to have a production tax credit, but over the period of years, it is going to have to decline.

But if you take a 1.5 million/1 megawatt capacity
and if you knew the numbers on the investment,
discounting it, what you get is about a 45 percent return
of the original investment.

10 So not only is alternative energy contributing to 11 what we are doing, which I think is great, but the 12 question is the rate at which we are making this 13 beneficial is fairly high.

The other point I would make is I know we cannot tell people who have got plans going now or have made plans recently all of a sudden, everything is going to go away, and the purpose of this amendment is to take a small portion of that and decrease it. And, again, it is just on the value of what we are doing with the adjusted mark that the chairman has laid.

21 Wind power accounted for 26 percent of all new U.S. 22 electric capacity in 2010, with 15 percent growth in the 23 same year. There were over 400 wind-related 24 manufacturing facilities in the U.S. in 2010, with 38 25 States operating utility scale facilities. My State

1 happens to be one of those.

2 So, again, looking at \$16 trillion worth of debt, 3 looking at a \$1.3 trillion deficit this year, this is a small maneuver in the value. It does not take it all the 4 5 way, recognizing that some needs to be there, but it does adjust it and does give us some savings. 6 7 Senator Bingaman? The Chairman. 8 Senator Bingaman. Mr. Chairman, let me just say I 9 would oppose the amendment, as I understand it, and do so 10 primarily on the basis that Senator Thune had earlier 11 proposed his amendment on comprehensive tax reform, which 12 I thought was appropriate. We adopted that. And it 13 calls for, as part of that comprehensive tax reform, a 14 statement by the committee that we would look to phase 15 out, where possible, in a manner that allows technologies to function without a reliance on Federal subsidies. 16 17 Frankly, that is a good thing for this committee to 18 be doing and when comprehensive reform occurs, but we are 19 not sufficiently informed right now, I do not believe, to 20 be making those judgments on one particular energy tax 21 credit. 22 As to this particular energy tax credit, we think 23 there ought to be a reduction of X percent. I do not think we know how to calibrate that at this point, and I 24

25 think that to do so with just a particular tax credit,

1 leaving all the rest unaffected, I think, is not 2 justified.

3 So I would oppose the amendment on that basis. 4 The Chairman. Senator Enzi, before I recognize 5 you, let me just point out that it looks like we might 6 have a 1:50 p.m. vote, and it would sure be good if we 7 could wrap this up by that vote.

Senator Enzi?

8

9 Senator Enzi. I will keep my comments brief. But 10 there has been a huge change in wind energy, and that is 11 the fact that it has to be supplemented with natural gas 12 so that there is some production when the wind is not 13 blowing.

14 I think that the wind developers have suggested that 15 they can live with this reduced production tax credit because the price of natural gas has gone from \$9.50 an 16 17 MCF down to \$2.20. I know that that is causing huge 18 financial problems in my State, because we get a royalty 19 off the natural gas. And when it plunged that much, it 20 is causing an 8 percent reduction in budgets for the 21 State, which is something we have never experienced at 22 the Federal level. I call it reconciling the income with 23 the revenues.

But at any rate, they are getting -- in comparison to, say, solar, they are getting a reduction because of

the reduction in the support gas that they have to use. 1 2 So I think this would be a worthwhile amendment. 3 The Chairman. All those in favor of the amendment, signify by saying aye? 4 5 [A Chorus of Ayes.] 6 Senator Coburn. Mr. Chairman, I would like a 7 recorded vote. 8 The Chairman. A recorded vote has been requested. 9 The Clerk will call the roll. The Clerk. Mr. Rockefeller? 10 11 The Chairman. No by proxy. The Clerk. Mr. Conrad? 12 13 The Chairman. No by proxy. 14 The Clerk. Mr. Bingaman? 15 Senator Bingaman. No. The Clerk. Mr. Kerry? 16 17 The Chairman. No by proxy. 18 The Clerk. Mr. Wyden? The Chairman. No by proxy. 19 The Clerk. Mr. Schumer? 20 21 The Chairman. No by proxy. 22 The Clerk. Ms. Stabenow? 23 The Chairman. No by proxy. The Clerk. Ms. Cantwell? 24 25 Senator Cantwell. No.

1	The Clerk. Mr. Nelson?
2	The Chairman. No by proxy.
3	The Clerk. Mr. Menendez?
4	Senator Menendez. No.
5	The Clerk. Mr. Carper?
6	The Chairman. No by proxy.
7	The Clerk. Mr. Cardin?
8	The Chairman. No by proxy.
9	The Clerk. Mr. Hatch?
10	Senator Hatch. Aye.
11	The Clerk. Mr. Grassley?
12	Senator Grassley. No.
13	The Clerk. Ms. Snowe?
14	Senator Snowe. Aye.
15	The Clerk. Mr. Kyl?
16	Senator Hatch. Aye by proxy.
17	The Clerk. Mr. Crapo?
18	Senator Hatch. Aye by proxy.
19	The Clerk. Mr. Roberts?
20	Senator Hatch. No by proxy.
21	The Clerk. Mr. Enzi?
22	Senator Enzi. Aye.
23	The Clerk. Mr. Cornyn?
24	Senator Hatch. Aye by proxy.
25	The Clerk. Mr. Coburn?

Senator Coburn. 1 Ave. 2 The Clerk. Mr. Thune? 3 Senator Thune. Aye. The Clerk. Mr. Burr? 4 5 Senator Burr. Ave. 6 The Clerk. Mr. Chairman? 7 The Chairman. No. 8 The Clerk will tally the vote. 9 The Clerk. Mr. Chairman, the final tally is 9 10 ayes, 15 nays. The Chairman. The amendment is not agreed to. 11 12 Next, I would like to recognize Senator Menendez. 13 Senator Menendez. Thank you, Mr. Chairman. 14 Mr. Chairman, I would like to speak briefly about my 15 amendment, which I think is listed on your order here as 16 No. 22. 17 The Chairman. Correct. 18 Senator Menendez. It is an amendment that, in 19 essence, seeks to do what we originally intended, which 20 is to support the essential government operations in the 21 United States Virgin Islands and Puerto Rico. 22 Today, there is an excise tax that is imposed on 23 distilled spirits produced in or imported into the United 24 States, and this includes rum produced in Puerto Rico or 25 the Virgin Islands and shipped to the United States. The

1 production of rum is clearly a major industry in both 2 territories.

3 I think as some members of the committee may know, there was a deal that was struck with a company named 4 5 Diageo with the U.S. Virgin Islands that has now 6 mushroomed to where, within a couple of years, more than 7 40 percent of the entire program and 40 percent of the 8 entire money will be going to the rum company to do what 9 they are already doing in Puerto Rico and the U.S. Virgin 10 Islands; that is, produce rum.

Incredibly, the U.S. Virgin Islands will pay Diageo with Federal money around \$2 million per year per job created. Talk about transfer of payments -- \$2 million per year per job created.

So it seems to me, Mr. Chairman, the status quo is simply unacceptable, and it is happening on our watch and we have to find a solution to this issue to make the cover of a program work for the people of the territories, which it was intended to do.

I know that Senator Bingaman is the chairman of the Jurisdictional Committee on the Territories and might have a few words to say.

23 The Chairman. Senator Bingaman?

24 Senator Bingaman. Thank you, Mr. Chairman.

25 Let me just compliment Senator Menendez for the

amendment. I agree that the status quo is not

1

2 acceptable. These deals, like the one he described, are 3 siphoning off revenues that are needed by these 4 territories to fund public services, and they set a 5 terrible precedent that I think we need to deal with.

6 So I am persuaded that whatever funds the Federal 7 taxpayers are providing are actually used -- need to be 8 used to help the people in these territories. I think 9 that is good policy for Puerto Rico, that is good policy 10 for the U.S. Virgin Islands.

I hope that at some stage -- I gather that this is not going to be included as part of this package of extenders. But at some stage, I hope very much, Mr. Chairman, that we can move this legislation through. I think is very good government, and I, again, commend Senator Menendez for his initiative on this.

17 The Chairman. Thank you, Senators. I appreciate 18 your efforts. This is, obviously, a problem. It has got 19 to be resolved. And we have got to find something to 20 reform the program. And I do pledge to work with you, 21 Senator Menendez, to find a solution.

I want to assure my colleagues, though, determine the best approach, how to strike that right balance. This issue has arisen for a while now, and I would just like to resolve it at the first appropriate date. We

1 cannot do it now, but certainly hope to very soon.

2 Senator Menendez. Well, Mr. Chairman, I want to 3 thank you for your sharing our concerns and hopefully 4 helping us move forward here. And I appreciate Senator 5 Bingaman's leadership on this. We have worked with him 6 on this, as well.

7 I would just close simply by saying some of us are 8 not going to cease in pursuing this. We are talking 9 about billions of dollars that were meant for the 10 residents of the territories, that, in essence, have a 11 transfer of payments going to a private sector entity in 12 which you pay \$2 million per job per year. That is just 13 pretty outrageous.

I am sure if I go to the floor and start doing a series of speeches on this, that we will have the Nation's attention in terms of the cost to them as taxpayers.

So I look forward to working in a reasonable way to
find the right balance here. And I appreciate the
chairman's commitment to help us work in that direction.
And, therefore, I will not offer the amendment today.
The Chairman. Thank you, Senator.
Next, Senator Snowe?
Senator Snowe. Thank you, Mr. Chairman.

25 The Chairman. Is this 34 or 35?

1 Senator Snowe. One.

2 The Chairman. Snowe 32.

3 Senator Snowe. Yes. Snowe 32.

The Chairman. Thank you, Mr. Chairman. And I am not going to call for a vote. And I just wanted to bring it up for a matter of discussion, because I know in the underlying amendment, the Chairman's mark includes an extension of the 25(c) tax credit at the reduced levels; tax credit providing 10 percent of the cost up to \$500.

I just have been very pleased to work with Senator Bingaman, who is one of the leaders in this country in energy efficiency. And this legislation is based upon the Cut Energy Bills at Home Act and has the potential really to be transformative.

I hope as we are going forward with this tax extenders package, that perhaps we could modify the underlying provisions to go in more of a performancebased initiative that has been incorporated in this amendment, Mr. Chairman.

The policy that I have developed, along with Senator Bingaman, is the idea of making it technology neutral; that any improvement on existing primary residences that increases the efficiency of the home, for example, the full 20 percent would be provided or 30 percent tax credit up to \$2,000. The cap would actually be up to

1 \$5,000 for tax credits, achieving up to 30 percent of tax 2 credit of the overall cost.

But the idea is to have technology that is actually proven to enhance energy efficiency, to reduce energy consumption, rather than just simply cost of the individual products.

7 So in this instance, what we would have is that 8 policy would continue to drive innovation and it would be 9 much more flexible and desirable, because as innovations 10 develop in the energy efficiency fields, then this approach would adapt to that, because it would have to 11 12 prove, one, that they can reduce energy costs; two, they 13 would have to do an energy audit to demonstrate that they 14 are eligible for the potential tax credit; three, it 15 drives the underlying market for domestic manufacturers 16 as they innovate in these various areas of energy 17 efficiency. Their products can be included in this 18 approach without having to identify specific products within the legislation or making sure that those products 19 20 actually do achieve energy consumption reductions, which 21 is, obviously, the overall goal of this approach.

22 So, hopefully, as we are going forward with this 23 legislation, rather than just providing a simple 24 extension of the residential energy efficiency property, 25 that we could change the underlying provision, Mr.

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Chairman, to incorporate much more technology neutral, 1 2 proven and demonstrable results by making sure that the 3 products that they actually incorporate or the approaches they actually incorporate in their residences actually 4 achieve the energy consumption reductions and prove 5 6 overall energy efficiency. And it would have to be 7 They would have to demonstrate through an energy proven. 8 audit that it actually reduced energy consumption.

9 I had the support of more than 700 businesses 10 represented by different organizations across this country who are very supportive of this approach, because 11 they think that it would do more to support domestic 12 13 manufacturers in small businesses, because it is another 14 way of incentivizing innovation in new technology, 15 because it is not technology-specific and it is not just based on the cost of the products, but, rather, proven 16 17 and demonstrated results.

For example, we received a letter on behalf of the A.O. Smith Corporation in support of this approach. And as they were saying, domestic manufacturers would be creating jobs here at home; that United States tax policy should not promote or support an unlevel playing field that is detrimental to domestic manufacturers.

24 So the way it is designed now, this tax credit 25 favors foreign manufacturers. They give the example of

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1 foreign water heater manufacturers, and the fact is that 2 they are eligible for this tax credit. Their products 3 are eligible for this tax credit.

4 So I think that we could create a more level playing 5 field and, also, create more jobs here at home, but, more 6 importantly, that will be an efficient and effective 7 approach to reduce energy consumption.

8 Mr. Chairman, I just would hope that as this 9 legislation, once it is reported to the floor, if we can work to modify the existing provision that is included in 10 11 the legislation I think really would go a long ways to 12 achieving the kind of energy efficiency that we should be 13 encouraging and be far more effective in achieving the 14 kind of results -- both from a manufacturing standpoint, 15 but, also, for achieving energy efficiency.

16

The Chairman. Thank you, Senator.

As usual, the Senator from Maine brings very thoughtful, intelligent improvements to the legislation. I very much agree with you, Senator. This provision has to be modified. And Senator Bingaman, too, both of you working together to bring more reason to the energy efficiency credit here.

You make very good points and the two of you
discussing these points now I think will encourage many
of us to work with you to try to find a way to make these

changes, because they are clearly necessary. It is a
 little premature at this point.

In fact, there are a lot of great points raised during this markup that are now out in the open. It is going to help us as we move forward to do our business even better.

7 Thanks.

8 Senator Snowe. Thank you.

9 The Chairman. Thank you. And I will work with 10 you.

11 Senator Snowe. Thank you.

12 The Chairman. Senator Roberts?

Senator Roberts. Mr. Chairman, I am not going to keep you long. Here is another amendment that I would put in that category.

16 It is an amendment that is important to folks in 17 farm country, as well, for national security. It 18 actually came out of the Intelligence Committee some 19 years ago.

20 My amendment would simply extend the agriculture 230 21 tax credit, which will expire at the end of this year, 22 through 2013. This important tax credit helps eligible 23 agriculture businesses secure facilities where 24 agriculture pesticides and fertilizers are kept.

25 Agriculture pesticides and fertilizers, while

important to farmers and agriculture business, can also be used, as we all know, for illegal purposes, including the manufacture of explosives and meth.

This dual use makes sites where agriculture chemical is stored potential targets for terrorists and drug dealers. We should continue to encourage agriculture businesses to take proactive steps to secure these chemicals against those who commit acts of terror and those who would use them to manufacture illegal drugs.

Businesses are eligible for a 30 percent tax credit up to \$100,000 year per facility, with a maximum of \$2 million per year per company. This tax credit helps businesses safeguard our national security, while managing the current high cost of agriculture production by providing incentives to improve agricultural chemical security.

17 This extension is a fiscally responsible proposal 18 that enables agriculture businesses to continue to make 19 the necessary security investments to better protect 20 these facilities.

I hope to work with you, Mr. Chairman -- I know you share my concern in this regard -- to make this happen. I know that at this particular time, that is not possible, but I would love to work with you in regard to that amendment.

I also want to thank my good friend, Senator 1 2 Stabenow, who is not here right now, but for talking 3 about the bonus depreciation issue. It is no secret that our Nation's manufacturers have been struggling over the 4 5 past 5 years, which is why the inclusion of provisions 6 like the 100 percent bonus depreciation and increasing 7 the amount of the AMT credits that corporate taxpayers 8 may elect to accelerate in the taxable year in lieu of 9 claiming bonus depreciation are so important.

Bonus depreciation encourages purchases of assets in years where businesses otherwise would have deferred capital investments. Its positive effect on manufacturing has been undeniable.

14 Unfortunately, under the current economic climate, 15 many companies operating at a loss have now been able to 16 take advantage of bonus depreciation, therefore, allowing 17 businesses to utilize more of their unused corporate AMT 18 credits for capital reinvestment is just as important to 19 help stimulate our struggling economy.

20 So thank you, again, for the opportunity to speak in 21 support of this common sense amendment. I look forward 22 to working with Senator Stabenow and yourself with regard 23 to this provision during the full consideration of tax 24 policy later this year.

Thank you.

25

The Chairman. Thank you, Senator. And we will
 work with you.

3 Senator Schumer?

4

Senator Schumer. Thank you, Mr. Chairman.

5 This is an amendment on behalf of Senator Enzi and 6 myself, and we are not going to offer it. It is called 7 the startup innovation tax credit. It is a brand new 8 proposal, spearheaded really by my colleague, Senator 9 Coons of Delaware, and Senator Enzi, and cosponsored by 10 Senators Rubio and myself.

11 So it is very bipartisan and I think it is one of 12 the best legislative proposals put on the table in a long 13 time for startup companies. We did the START Act a while 14 ago to help startups.

Let me explain this one. Early investment in research and development is vital to helping a startup get off the ground and running. And the R&D tax credit is a great thing, but it does not help new companies, because they do not have tax income. They do not have income to lay off the tax against.

The proposal would ensure that startups can take advantage of the credit by making it creditable against payroll taxes paid, because they all pay payroll taxes, even though they do not have income yet.

25 A business professor up at Syracuse University

1 recently told us that the proposal makes a lot of sense
2 and will empower startups like never before.

3 So I am excited about the work of Senator Coons and 4 Senator Enzi and Senator Rubio, and I hope that we can 5 make this become a reality at some point in time.

6 Senator Enzi. Mr. Chairman, I would just like to 7 add, the R&D tax credit that we give out now primarily 8 only benefits those who have more than \$1 billion in 9 sales, and we are talking about the companies that are 10 startup, that are doing a lot of R&D, but do not have any 11 taxes to take it off of. And this would provide them an 12 opportunity to -- some incentive to continue and to be 13 able to possibly develop to the point where they have a 14 product.

15 The Chairman. Thank you, Senators.

I appreciate the desire to start up startups, but this is a bit novel, that is, to debit a credit. I know you are not, but just crediting payroll tax, it just raises lots of issues.

20 Senator Enzi. Next time, it will not be quite as 21 novel, though.

22The Chairman.But it may be as difficult.23Senator Enzi.Yes.24The Chairman.Senator Enzi, I think you had

25 another one.

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Senator Enzi. Yes, I do. And, again, I am going
 to withdraw this one, but --

3 The Chairman. Senator, I might say, before you proceed, the Majority Leader has indicated he will keep 4 5 the vote open. So I urge us to get our work done. We 6 are almost to the end here. And even though the upcoming 7 vote starts soon, maybe it just started, actually, the 8 Leader will keep it open. So we can keep doing our work 9 and then go to the floor and vote.

10 Senator Enzi. Yes. As Senator Wyden said earlier, 11 we need to be interested in all of the energy sources. 12 And there was also earlier mention about black diesel 13 carbon; of course, the coal that is converted to diesel 14 that does not have sulfur in it helps to eliminate that 15 problem.

But my amendment would provide an investment tax credit for companies who build a super-critical clean coal facility, and that would produce modern, highly efficient generating fleet at an energy cost of a nearly 30-year-old existing coal facility.

If we are going to have a tax code that incentivizes energy, we should find a way to make clean coal a part of that. I realize that this is not a traditional extender, so it would not fit in this package, but I want everybody to be thinking about that. The Chairman. Thank you, Senator. I appreciate
 that.

3 On my list, there are no other amendments. We have yet to hear, though, from Senator Coburn. Senator Coburn 4 5 may have additional amendments, but there are no other 6 amendments on my list. I am unaware of any Senators who 7 wish to offer any amendments on this bill. 8 So we will wait to see, for a reasonable period of 9 time, for Senator Coburn. 10 Senator Bingaman. Mr. Chairman? The Chairman. Senator Bingaman? 11 12 Senator Bingaman. I would just point out that 13 while we are waiting, we are missing this pulled pork, 14 beef brisket, baby-back pork ribs, baked beans, coleslaw, 15 rolls, macaroni-and-cheese, and pecan pie that our good 16 friend, Johnny Isakson, is providing to all Senators over 17 in the caucus room. 18 The Chairman. That would be good incentive to wrap 19 up. Sounds good to me. 20 [Laughter.] Senator Snowe. Mr. Chairman? 21 22 The Chairman. Senator Snowe? Senator Snowe. Yes. I had another amendment that, 23 24 obviously, I am not going to offer here today. And I 25 know it is one that had been discussed in an attempt to

incorporate it into the overall legislation. But it was
 regarding allowing self-employed small business owners to
 deduct the cost of health insurance.

There had been a provision in the Small Business Jobs Recovery Act for 1 year, in 2010, that really helped to alleviate the costs for the self-employed. The NMTE is about \$39 billion in the U.S. economy every year and allowing increased employment to allow this reduction of the cost of health insurance for themselves and their family members really is crucial.

I hope that going forward, somehow we can work through this issue, because the problem is going to become even more pronounced for the self-employed in terms of the cost of overall health insurance, and, also, the enormous inequity that exists that the self-employed cannot deduct it as other small business owners can.

17 So I would hope to work with you in the future on 18 this question so that they can be included in the overall 19 cost of doing business as self-employed.

The Chairman. You make a good point, Senator, a very good point and we want to work with you down the road.

23	Senator Snowe	. Thank you.
24	Senator Cardi	n. Mr. Chairman?
25	The Chairman.	Senator Cardin?

1 Senator Cardin. I know that Senator Enzi had filed 2 an amendment, I coauthored it with him, on marketplace 3 fairness. It, obviously, would not be in the scope of 4 the bill we have before us, but I did not want this to go 5 by without using the opportunity to speak about it, to 6 point out the urgency of being neutral as to where a sale 7 takes place for the collection of our taxes.

8 I know in Maryland, we lose an estimated \$376 9 million a year as a result of the failure to be able to 10 collect taxes on Internet sales. And I hope that as we 11 get into tax reform, that we will have an opportunity to 12 make sure that we are neutral as to sites of sale and do 13 not disadvantage our States from the collection of their 14 sales and use taxes.

15 The Chairman. Thank you, Senator.

Senator Bingaman. Mr. Chairman, are you expecting to get a quorum back here before we vote?

18 The Chairman. I certainly am.

19 Senator Hatch. Senator Coburn is on his way.

The Chairman. Well, there are two parts. One, I understand, is that Senator Coburn is on his way; but, number two, I do expect to have a quorum. I am informed that there will be a sufficient number of Senators.

24 Senator Bingaman. I am just wondering if we should 25 go vote and come back before the --

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6

7

The Chairman. Oh, no. No.

2 [Laughter.]

3 Senator Bingaman. I think several members stood up
4 after I read off the list of what is being served and
5 walked out. So I just thought I would mention that.

The Chairman. That is our reward.

[Laughter.]

8 The Chairman. While we are waiting for Senator 9 Coburn, I, again, thank all our members for working so 10 hard to get to the point where it looks like we are going 11 to pass this bill. It is a good first step. It is the 12 preliminaries. It is all that has been said about this. 13 Senator Coburn, do you have an amendment? 14 Senator Coburn. Yes, sir. It is my Amendment No.

15 43.

16

The Chairman. Forty-three.

17 As many of you know, we developed Senator Coburn. 18 the usaspending.gov, and many of the things that we do in 19 here in terms of credits are actually spending. And so 20 this is an amendment that would require, not individual, 21 but corporate listing under the tax spending in 22 spending.gov so the American taxpayer -- they can see 23 everywhere else we are spending, but they cannot see 24 where we are spending on credit.

25 So there are no individuals included in this. This

is companies only, so that the American people can 1 2 actually see every area where we are spending money. 3 It is very straightforward and it is very simple. It just says if we are granting money through the tax 4 code in this bill, what we would do is require that that 5 6 money that went to corporate benefit be included in 7 usaspending.gov. 8 The Chairman. Discussion? 9 Go ahead, Senator. Senator Bingaman. Mr. Chairman, let me just ask 10 Senator Coburn. Is it your intent that this would apply 11 12 to accelerated depreciation? 13 Senator Coburn. It is my intent that this would 14 apply to anything in this bill. 15 Senator Bingaman. So every corporation that takes 16 advantage of accelerated depreciation --17 Senator Coburn. No. That is not spending. A tax 18 credit, where we actually spend money by the credit, by 19 either issuing a credit against taxes or send a credit 20 out. 21 Senator Bingaman. But there are lots of ways through the tax code that we provide a tax benefit. 22 23 Senator Coburn. I did not say tax benefit. I said 24 tax credit. 25 Senator Bingaman. I am just wondering why we would

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list the tax credits and not the other tax benefits that
 corporations are receiving as part of this.

Senator Coburn. Well, ideally, we would do that,
but that would be a very difficult thing to do. This is
not difficult and the more transparent, the better.

6 If I could every dollar that the government sent out 7 available to the American citizens to know where it was 8 going, I think that would be idea. I cannot do that. 9 But in this bill, we are talking mainly about tax 10 credits.

11 So the idea is add that to it, because it is a tax 12 expenditure.

13 The Chairman. I would like to ask Treasury the 14 Treasury view on this amendment, one point of view on 15 administration. How easily can this be administrated? 16 And I would guess that the credits that might be dealt 17 with here are not only corporate, C-corp credits, but, 18 also, pass-through credits, without ever getting to the 19 question of starting to encroach upon the pretty strong 20 principle in this country that taxpayer information is 21 private.

But I am asking the question more about how well
Treasury, IRS, could administer this provision.

Ms. McMahon. Well, Mr. Chairman, I think we, obviously, do not have an official view on this

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1 amendment.

2 The Chairman. I am not asking that guestion. I am 3 asking about the administrability of this. I suspect that you are correct that 4 Ms. McMahon. it would be somewhat difficult to administer given the 5 6 fact that a number of the credits then that would be 7 subject to this provision --8 The Chairman. Would you mind pulling the 9 microphone closer to you, please, ma'am? 10 Ms. McMahon. I suspect that you are correct that it would be difficult to administer given that a number 11 12 of the credits that would be subject to this disclosure 13 will flow through business entities of a number of 14 different forms. 15 You are also correct to point out that this is 16 information that normally would be kept private under the 17 section 6103 privacy rules governing taxpayer 18 information. 19 Senator Cantwell. Mr. Chairman, can I follow-up? 20 Senator Coburn. Mr. Chairman, may I follow-up with 21 a question? Senator Cantwell? 22 The Chairman. 23 Senator Cantwell. On that point. So companies 24 that basically file for the R&D tax credit, which, to a 25 certain degree, I would assume is -- not every company

wants to tell every competitor what they are spending on 1 R&D. That would become public information; is that 2 3 right? That is my understanding, yes. 4 Ms. McMahon. Senator Coburn. Mr. Chairman? 5 6 The Chairman. Senator Coburn? 7 Which begs the point. We have Senator Coburn. 8 spending in the tax code which should be, if we are going 9 to spend it, we ought to be spending on the 10 appropriations side of the ledger. 11 So we want transparency as long as it is 12 appropriated. But when it comes to the spending that w 13 do through the tax code, we are not so sure. 14 I would wonder. I would ask the representative from 15 Treasury if the Administration has a policy on 16 transparency. And if so, I think I know what it is. I 17 have had conversations with the coauthor of the 18 usaspending.gov bill, and I also have heard his statements of late about the benefits of most of this 19 going to the very well to do and well connected in this 20 21 country, and why we would not want the American citizens 22 to know who that is, which goes back to the example on 23 appliances.

24 Senator Burr made a great example. It is not your 25 average American that is going to buy that high dollar

1 appliance. It is the well to do, well connected.

2 So we are giving tax credits of \$650 million to 3 subsidize the purchase of the well to do to buy a very 4 advanced piece of equipment.

5 So the whole point is, and this does not include 6 individuals, the whole point is transparency is hard. 7 But because something is hard is not an excuse not to do 8 it.

9 The Chairman. I might say, Senator, there is a 10 difference between appropriations and tax policy. Taxes 11 are paid by individuals and the credits will be available 12 to individuals or individual companies -- individuals.

I think Senator Cantwell makes a very interesting point when she asked her question about divulging information to competitors.

Appropriations, and this Senator knows this to be the fact, because I think he is one of the strongest advocates, have general applicability.

We are trying to get away from single shots, earmarks. If every appropriation was an earmark, every appropriation was an earmark, the Senator would have a point. But appropriations are not earmarks. They are not earmarks. And if they are earmarks, then there would be certain privacy questions, there would be certain administration questions.

But tax policy is not appropriation policy, because individuals pay taxes, companies pay taxes. But with respect to corporations, corporations have general applicability. A certain broad number of dollars goes to the Defense Department, for example, or a certain number of dollars go to education.

7 There is a significant difference between
8 appropriations, with respect to transparency and the tax
9 policy with respect to transparency.

10 Senator Coburn. I understand there is a difference 11 of opinion, but we have a great example just in terms of 12 the electric motorcycle. Why should not the American 13 people know what company is going to get Senator Wyden's 14 electric motorcycle credit? Why should they not know 15 that?

16 If they can know where we are spending money 17 everywhere else, why should they not know that? There is 18 not a good reason not to be transparent. I would agree 19 that there is some difficulty. This could be refined.

But every public corporation has to report these tax credits already. And the whole purpose for usaspending.gov was to put it on a Website where everybody can see where the money that is coming from the Federal Government in terms of tax expenditures, credits, will have an effect.

I do not expect to win the amendment and I will 1 2 limit the debate. 3 The Chairman. I would like to move along here, unless Senators -- go ahead. 4 5 Senator Kerry? 6 Senator Kerry. I just wanted to ask you, Mr. 7 Chairman, what your plan is --8 The Chairman. Keep moving along. We are going to 9 finish this bill. Senator Kerry. And what about the vote on the 10 11 floor? 12 The Chairman. The vote will stay open until we 13 finish. 14 Senator Schumer. It will stay open until 2:30. So 15 we ought to finish before 2:30. The Chairman. We have 25 minutes. 16 Senator Kerry. Can I just state one 60-second 17 18 statement to the Senator? I have enormous respect for 19 Senator Coburn's knowledge and tenacity with respect to 20 some of the spending issues, and I think a lot of us over 21 here would agree there are a lot of things that are 22 duplicative, a lot of things that are wasted, a lot of 23 things ought to be better known. 24 But I do think there are implications here with 25 respect to either proprietary information or

confidentiality that we ought to work through before we
pass it.

Now, I think this belongs in the discussion of the larger scope of tax reform. And I would say to the Senator, while I would oppose the amendment here today, I think this is the kind of thing we ought to be dealing with. And I applaud him for bringing it up and I hope we will consider how we do that.

9 He is absolutely correct. People ought to know what
10 is happening --

11 The Chairman. Do you want a voice vote on this? 12 Senator Coburn. What I would like is a roll call 13 vote and then what I will do is one other amendment, and 14 I will be through.

15 Senator Wyden. Mr. Chairman, just on the 16 transparency issue, very quickly. I would like to put 17 into the record my prepared statement, which lists small 18 companies from all over the country that would benefit 19 from what we adopted in terms of a technology-neutral 20 policy on the vehicles.

The Chairman. You bet. Thank you, Senator.
[The statement appears in the appendix.]
The Chairman. The Senator requests a vote. The

24 Clerk will call the roll.

25 The Clerk. Mr. Rockefeller?

1	Senator Rockefeller. No.
2	The Clerk. Mr. Conrad?
3	The Chairman. No by proxy.
4	The Clerk. Mr. Bingaman?
5	The Chairman. Pass.
6	The Clerk. Mr. Kerry?
7	Senator Kerry. No, not now.
8	The Clerk. Mr. Wyden?
9	Senator Wyden. No.
10	The Clerk. Mr. Schumer?
11	Senator Schumer. I have the same vote as Mr.
12	Kerry.
13	The Clerk. Ms. Stabenow?
14	Senator Stabenow. No.
15	The Clerk. Ms. Cantwell?
16	Senator Cantwell. No.
17	The Clerk. Mr. Nelson?
18	The Chairman. No by proxy.
19	The Clerk. Mr. Menendez?
20	Senator Menendez. No.
21	The Clerk. Mr. Carper?
22	Senator Carper. Aye.
23	The Clerk. Mr. Cardin?
24	Senator Cardin. No.
25	The Clerk. Mr. Hatch?

1 Senator Hatch. Aye. 2 The Clerk. Mr. Grassley? 3 Senator Hatch. No by proxy. 4 The Clerk. Ms. Snowe? 5 Senator Snowe. Aye. 6 The Clerk. Mr. Kyl? 7 Aye by proxy. Senator Hatch. 8 The Clerk. Mr. Crapo? 9 Senator Crapo. Aye. The Clerk. Mr. Roberts? 10 11 Senator Hatch. Aye by proxy. The Clerk. Mr. Enzi? 12 13 Senator Hatch. No by proxy. 14 The Clerk. Mr. Cornyn? 15 Senator Cornyn. Aye. The Clerk. Mr. Coburn? 16 17 Senator Coburn. Aye. 18 The Clerk. Mr. Thune? 19 Senator Thune. Aye. 20 The Clerk. Mr. Burr? 21 Senator Burr. Aye. 22 The Clerk. Mr. Chairman? 23 The Chairman. No. 24 The Clerk. Mr. Bingaman? 25 Senator Bingaman. No.

The Chairman. The Clerk will tally the vote. The
 Clerk will announce the vote.

3 The Clerk. Mr. Chairman, the final tally is 104 ayes, 14 nays.

5 The Chairman. The amendment is not agreed to.
6 Senator Coburn. I have one final amendment, Mr.
7 Chairman.

8 This is an amendment that would prohibit any new 9 markets tax credit from being received by an individual 10 company also receiving a Federal grant or another Federal 11 tax benefit for the same purpose.

12 There is a lot about what we know about this. 13 Federal spending is wrought with duplication. IN the 14 last 2 years, GAO has released scathing reports exposing 15 duplication throughout the Federal Government, including 16 in the tax code.

These reports, which identified more than \$100 billion in savings by eliminating duplicative programs, today's findings are a testament to failed congressional efforts of oversight and a reminder Congress continues to shirk its duty to address even blatant areas of waste and mismanagement.

In many cases, this duplication results in multiple
Federal benefits being disbursed for a single project.
This is certainly the case with the new markets tax

credit, which many recipients combine with other sources
 of Federal funding.

In a report released in February of 2012, the Government Accountability Office identified 23 community development tax expenditures available in fiscal year 2010. Five, or \$1.5 billion of it, was targeted to economically distressed areas; and, nine, \$8.7 billion, reported specific activity, such as rehabilitating structures for business use.

Each of the tax expenditures overlap at least one other tax expenditure.

12 In addition, in March 2011, GAO identified more than 13 80 similar programs funded through the Department of 14 Commerce, HUD, Agriculture, as well as the Small Business 15 Administration targeting economic development. These 80 16 programs, of which 28 are designed specifically to spur 17 growth in new markets, received a combined \$6.5 billion.

18 Along with the duplication of government programs and tax expenditures, businesses have been able to 19 20 combine the new market tax credit with other sources of 21 government program funding for specific projects, such as 22 the historic preservation tax credit, the renewable energy tax credits, the brown field economic development 23 24 grants, the Department of Transportation funding, 25 stimulus funding, earmarks, and HUD funding.

Several States had their own NMTC programs that can
 be combined with the Federal new markets tax credits.

I have two examples. I will not go into them. But one of them is in my hometown. I will go into that one, since I can work on it.

6 The Scoggin Hotel, located in downtown Oklahoma 7 City, was awarded an NMTC for renovations in 2007. It 8 has been synonymous with elegance and it has a long 9 history. But in addition to the NMTC, the project utilized Federal and State historic tax credits, a 10 section 108 loan, a Federal economic development grant, a 11 12 brown field loan, bond proceeds from two separate tax 13 increment financing districts.

14 So public financing for this one project contributed 15 over \$18 million to the total of \$55 million. So they 16 went to seven different programs to get money for it.

We do not know what we are doing, and we do not eliminate. So the whole purpose of this would be to put a limit on new markets tax credit. If you are getting it somewhere else, you cannot get it here, on that specific project.

22 The Chairman. Senator Menendez?

Senator Menendez. Mr. Chairman, in concept, I get
what Senator Coburn wants to do. But in reality, this is
a very different set of circumstances.

1 The reason that, for example, someone might take a 2 new market tax credit and a historic preservation credit 3 is because they have to meet different standards, 4 different obligations.

5 You just do not get a historic preservation credit 6 unless you are doing certain things to historically 7 preserve that site, which, if you were not seeking that 8 credit, it would be far less costly to you to ultimately 9 pursue the development of that site.

But to preserve the very essence of its historic preservation, you are going to have to do certain things that are far more costly. Hence, that has a societal purpose which has a benefit.

14 So looking at all of these and saying, "Well, you're 15 just drawing from different pots to accomplish one goal" does not look at the obligations that flow to meet the 16 criteria for those different initiatives that have what 17 18 the Congress has passed and said there is a desired 19 public policy here we want to achieve by creating that 20 credit. And you undermine the very essence of what the 21 new market tax credit can create as leverage, because 22 sometimes the projects in some areas of the country, I 23 would say probably very often when these are used, would 24 not be achieved in the private sector alone but for the 25 use of a combination of sources to make that project a

reality, create a new ratable base for those communities, and, also, create the economic flow and job flow from it. So I think this is not as benign as it would seem and is consequential, and I certainly hope we would oppose it.

The Chairman. Senator Cardin?

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Senator Cardin. Mr. Chairman, I just want to
emphasize what Senator Menendez has said. And I
understand what Senator Coburn is trying to do achieve,
but in reality, to get major redevelopment projects
completed is a major task today.

I have several specific projects in Maryland that did use multiple funding sources from the Federal Government, and I am familiar with each of those. Let me just talk about one in East Baltimore, 88 acres of redevelopment in a part of Baltimore that is a very, very difficult area to get businesses and residents and people to come into the community.

19 It could not have been done but for the fact that 20 they could get partners, including the Federal 21 Government. The historic tax credit is different than 22 the new market tax credit, as Senator Menendez has said. 23 It is for a different purpose. When you combine it, you 24 can get some things accomplished.

The low income housing tax credit is different than

the new markets credit. If you have multiple use projects that you are trying to develop, commercial and residential, the financing does not add up unless you have all these tools.

5 So if you do not allow the use of multiple different 6 federal tax credit programs for the same projects, what 7 you end up doing is having very narrowly focused efforts 8 for development that will not achieve the objectives that 9 we are trying to achieve on employment and economic 10 growth.

I can point to this particular 88 acres of redevelopment that would not be taking place today if we restricted it only to the new market credits. It could not have been done.

What is going to happen and I think the unintended consequence of Senator Coburn's amendment is that we will go to the easier projects, but we will not get to the real challenging redevelopments that we need for our communities.

20 So I would urge us to reject the amendment.

21 The Chairman. Senator Hatch?

22 Senator Hatch. Mr. Chairman, I intend to support 23 Senator Coburn's amendment. There are many double-dip 24 provisions throughout the tax code, and I think it makes 25 sense here.

1 My understanding of the new markets credit, and I 2 may be wrong here, is that its purpose is to spur new and 3 increased investment into depressed census tracts and not 4 to spur new and increased Federal benefits or grants into 5 certain areas.

Now, I think this provision will strengthen the NMTC program so that the program assists projects that need it the most. I think the Senator is right on that. But I intend to support it.

10 The Chairman. Further discussion?

11 Senator Rockefeller?

Senator Rockefeller. Mr. Chairman, I think Senator
Menendez and Senator Cardin were absolutely on target. I
hope that Senator Cantwell might speak, also.

I have been in government for 8 years and if you try to do the really hard stuff, the building of infrastructure, of housing, of whatever it might be, and you go into southern West Virginia, you go to virtually any part of southern West Virginia, you cannot put anything together with a variety of funding sources.

In this case, the \$20 billion is backed up by -leverages \$25 billion private capital. But that is not the point.

The government is there for a variety of purposes.It is not to be duplicative in a malicious way. It has a

purpose of achieving certain things which could otherwise never happen in certain areas, and it is called a social good.

I think the Senator's sense of propriety is offended by this, and I understand that, but I think it is the only way we get things done.

7 Thank you.

8

17

The Chairman. Senator Hatch?

9 Senator Hatch. I would just like to personally 10 thank Senator Coburn for the way he delves into these 11 issues and, I think, the intelligent way he presents 12 them.

Whether you agree with him or not, this man makes a difference in the United States Senate, and I, for one, respect him greatly for it, and I am happy he is on this committee.

So that is all I want to say.

Senator Conrad. And I will speak to the other side of that, Mr. Chairman.

20 [Laughter.]

21 The Chairman. Senator Conrad?

22 Senator Conrad. That was a joke.

23 [Laughter.]

24 Senator Coburn. I think I get to close this out.

25 Is that correct?

1 The Chairman. You certainly may.

2 Senator Coburn. Maybe you did not hear me. We 3 have got 80 programs that are doing the same thing. And 4 I am not against a greater social good. But one of the 5 questions you ought to ask is where is the authority in 6 the Constitution that you are doing it from?

We do not use it. We just do it because we think it is a good thing to do. Let me give you some examples of the new markets tax credits that have been done.

10 So we have had an ethanol company in Minnesota that 11 went bankrupt. That is a greater social good, I know it 12 is. I know Senator Grassley would agree with me.

A car museum in Tacoma, Washington; a 2-mile trolley in St. Louis; a greenhouse to grow lettuce in downtown Cleveland; owner of a speedway dirt track; performance arts centers.

I am all for that, maybe those that cannot get done, but most of them do get done without taking on some of that. Workout facilities, film studios, art studios, beauty salons, bowling alleys, bakeries, drive-in movie theaters, dance studios, yacht manufacturers, day spas, doggy day cares, fast food, Flores Funeral Home, nail and hair salons, as well as Starbucks, Subway, and IHOP.

24 So I do not doubt that there are projects in 25 downtown Baltimore or in New Jersey that need our help.

We do not need 80 programs. We need to start limiting -matter of fact, I would suggest that they are spending a ton of money trying to figure out how to utilize all those programs that could have gone into the project in the first place.

And limiting one program -- we are not limiting all the other 80. We are just limiting one program that says you cannot go all the way, you cannot use all the rest of them.

So I will close with that.

10

11 The Chairman. Senator Cantwell?

12 Senator Cantwell. I do not mean to prolong the 13 debate and I certainly recognize the Senator's right to 14 close debate. But since he mentioned several Northwest 15 companies or sites, I just feel obligated to say I 16 understand part of your objective.

But when I look at projects in my State, like Far West Steel that used this in Vancouver, Washington, are you saying that Far West Steel cannot benefit from the new market tax credits and a TIGER grant?

21 Another organization in the State, Seattle 22 Children's Research Institute, the Northwest's largest 23 research facility for pediatric disease and illness, they 24 cannot use the new market tax credit and get any NIH 25 finding? Probably the greatest example is Pike Place Market, probably someplace that everybody here has been. If you have been to Seattle, you have probably been to Pike Place Market. They are about to finish a renovation that was supported by the new market tax credit. Does that mean they cannot get any support for market hubs out of the farm bill?

8 Is that what we mean, you cannot get any support? 9 So I understand what you are trying to do, in general, 10 but I think that these projects do touch and interface 11 with other programs. And I think the way it is crafted 12 would certainly cause me great concern.

13 So I thank the chairman.

14 Senator Coburn. I would just close with this. We 15 are going to make these decisions, colleagues. We are 16 not making them now. They are going to be a whole lot 17 more painful when we make them.

I understand the resistance. I understand the want to do good and help. This has no effect on an NIH grant. The point is we are going to ultimately make these. So kicking the can down the road, it just makes it harder when we get ready to do it.

23 So I am fine. I am fine losing it. But hear my 24 warning. You are going to do this. You are going to do 25 things like this. You are going to eliminate half of

1 those 80 programs, because we are not going to be able to 2 borrow the money to continue to run them.

3 So it is going to happen and I understand and I know 4 I am kind of a voice crying in the wilderness. It is not 5 going to happen today. I am fine with it.

6 Thank you, Mr. Chairman. And I ask for the yeas and 7 nays.

8 Senator Kerry. Mr. Chairman, I do not think he is 9 a voice in the wilderness. I think the way it is drafted 10 does not satisfy everybody here that you are not going to 11 do harm at the same time.

12 There is no cornering of the market on virtue here 13 with respect to the desire not to have duplication. But 14 the mere fact that it is introduced does not suggest that 15 it is written as accurately or appropriately as possible.

So do not put us all in the position --

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Senator Coburn. I would just remind you of the votes that we have had on duplication and where the votes have come to eliminate.

20 Senator Kerry. Senator, the context -- we have all 21 said 100 times, it is all well and good to sit here and 22 be proposing this and that, but it does not fit into a 23 context of really doing the tax reform and things we 24 ought to be doing.

A lot of us tried to do that over 6 months on the

super committee, and we could not do it because there was 1 a pledge around here that said we are not going to do 2 3 anything. And that is why we are not doing anything 4 mostly right now. 5 The Chairman. The Clerk will call the roll. 6 The Clerk. Mr. Rockefeller? 7 Senator Rockefeller. No. 8 The Clerk. Mr. Conrad? 9 Senator Conrad. No. The Clerk. Mr. Bingaman? 10 11 Senator Bingaman. No. 12 The Clerk. Mr. Kerry? 13 Senator Kerry. No. 14 The Clerk. Mr. Wyden? 15 Senator Wyden. No. The Clerk. Mr. Schumer? 16 Senator Schumer. No. 17 18 The Clerk. Ms. Stabenow? 19 Senator Stabenow. No. The Clerk. Ms. Cantwell? 20 21 Senator Cantwell. No. 22 The Clerk. Mr. Nelson? The Chairman. No by proxy. 23 The Clerk. Mr. Menendez? 24 25 Senator Menendez. No.

1	The Clerk. Mr.	Carper?
2	Senator Carper.	No.
3	The Clerk. Mr.	Cardin?
4	Senator Cardin.	No.
5	The Clerk. Mr.	Hatch?
6	Senator Hatch.	Aye.
7	The Clerk. Mr.	Grassley?
8	Senator Hatch.	Aye by proxy.
9	The Clerk. Ms.	Snowe?
10	Senator Snowe.	No.
11	The Clerk. Mr.	Kyl?
12	Senator Hatch.	Aye by proxy.
13	The Clerk. Mr.	Crapo?
14	Senator Crapo.	Aye.
15	The Clerk. Mr.	Roberts?
16	Senator Hatch.	Aye by proxy.
17	The Clerk. Mr.	Enzi?
18	Senator Hatch.	Aye by proxy.
19	The Clerk. Mr.	Cornyn?
20	Senator Cornyn.	Aye.
21	The Clerk. Mr.	Coburn?
22	Senator Coburn.	Aye.
23	The Clerk. Mr.	Thune?
24	Senator Thune.	Aye.
25	The Clerk. Mr.	Burr?

1 Senator Burr. Aye.

The Clerk. Mr. Chairman? 2 3 The Chairman. No. The Clerk will tally the vote. 4 5 The Clerk. Mr. Chairman, the final tally is 10 6 ayes, 14 nays. 7 The amendment is not agreed to. The Chairman. 8 I do not see any more amendments here. If there are 9 no further amendments, I would entertain a motion that 10 the committee impart the chairman's mark, as modified, on 11 the Family and Business Tax Cut Certainty Act. 12 Senator Hatch. So moved. 13 The Chairman. I would like a recorded vote on 14 this. Let us have a recorded vote. The Clerk will tally 15 the vote on reporting the bill. The Clerk. Mr. Rockefeller? 16 17 Senator Rockefeller. Aye. 18 The Clerk. Mr. Conrad? 19 Senator Conrad. Aye. 20 The Clerk. Mr. Bingaman? 21 Senator Bingaman. Aye. 22 The Clerk. Mr. Kerry? 23 Senator Kerry. Aye. 24 The Clerk. Mr. Wyden? 25 Senator Wyden. Aye.

1	The Clerk. Mr.	Schumer?
2	Senator Schumer.	Aye.
3	The Clerk. Ms.	Stabenow?
4	Senator Stabenow	. Aye.
5	The Clerk. Ms.	Cantwell?
6	Senator Cantwell	. Aye.
7	The Clerk. Mr.	Nelson?
8	The Chairman.	Aye by proxy.
9	The Clerk. Mr.	Menendez?
10	Senator Menendez	. Aye.
11	The Clerk. Mr.	Carper?
12	Senator Carper.	Aye.
13	The Clerk. Mr.	Cardin?
14	Senator Cardin.	Aye.
15	The Clerk. Mr.	Hatch?
16	Senator Hatch.	Aye.
17	The Clerk. Mr.	Grassley?
18	Senator Grassley	. Aye.
19	The Clerk. Ms.	Snowe?
20	Senator Snowe.	Aye.
21	The Clerk. Mr.	Kyl?
22	Senator Hatch.	No by proxy.
23	The Clerk. Mr.	Crapo?
24	Senator Crapo.	Aye.
25	The Clerk. Mr.	Roberts?

i Senator naton. Aye by proxy.	1	Senator	Hatch.	Aye	by	proxy.
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- 2 The Clerk. Mr. Enzi?
- 3 Senator Hatch. No by proxy.
- 4 The Clerk. Mr. Cornyn?
- 5 Senator Cornyn. No.
- 6 The Clerk. Mr. Coburn?
- 7 Senator Coburn. No.
- 8 The Clerk. Mr. Thune?
- 9 Senator Thune. Aye.
- 10 The Clerk. Mr. Burr?
- 11 Senator Burr. No.
- 12 The Clerk. Mr. Chairman?
- 13 The Chairman. Aye.

14 The Clerk will announce the vote.

15 The Clerk. Mr. Chairman, the tally of the members 16 present is 17 ayes, 30 nays. The final tally, including 17 the proxies, is --

18 The Chairman. I would like Senators to stay. We 19 are not through yet. We are not through yet. WE are 20 about through, but we are not through yet. Let us wait 21 until we are through.

22 The Clerk will announce the vote.

The Clerk. The tally of members present is 17 ayes, 3 nays. The final tally, including proxies, is 19 ayes and 5 nays.

The Chairman. The bill is ordered reported.

1

I ask consent to grant the committee staff technical information authority to conform the committee reported bill to the chairman's mark, as amended and adopted.

I would like to thank everybody so much here. And I
want to make the point basically that Senator Coburn has
been making here.

8 Senator, you are not a voice in the wilderness. We 9 all here agree what needs to be done, and this bill is a 10 good first step. It is a good first step. I think we 11 have just eliminated about 20 provisions in the code. 12 That is a good start. We have got a long way to go. 13 But I want to thank all of our members here, and 14 you, too, Senator, for your help. I want to also 15 especially thank Senator Hatch. I am proud of what we have done as a committee. Thank you. 16 17 The committee is adjourned. [Whereupon, at 2:34 p.m., the hearing was 18 19 concluded.] 20 21 22 23 24 25

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